

The Irish Health System in an International Context

Improving Performance - A framework for decision making



Dublin, 12th October 2016

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Responding to the crisis...

A growing body of evidence



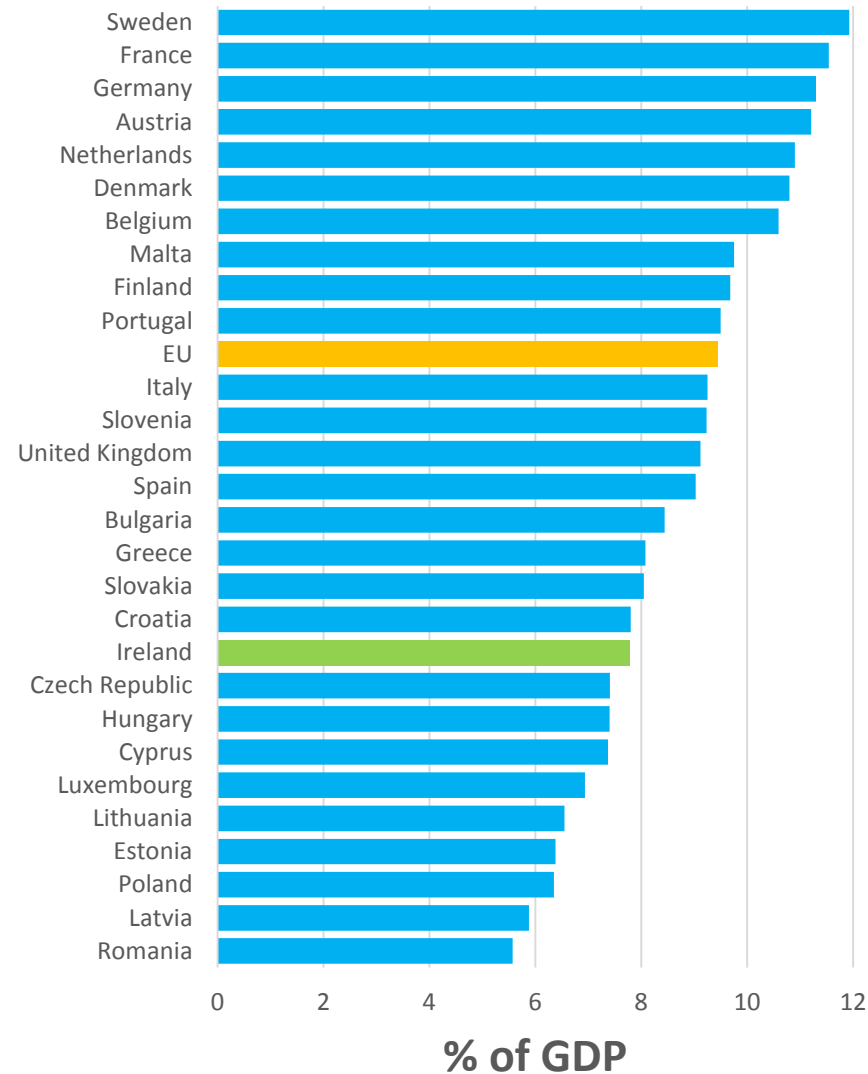
www.healthobservatory.eu



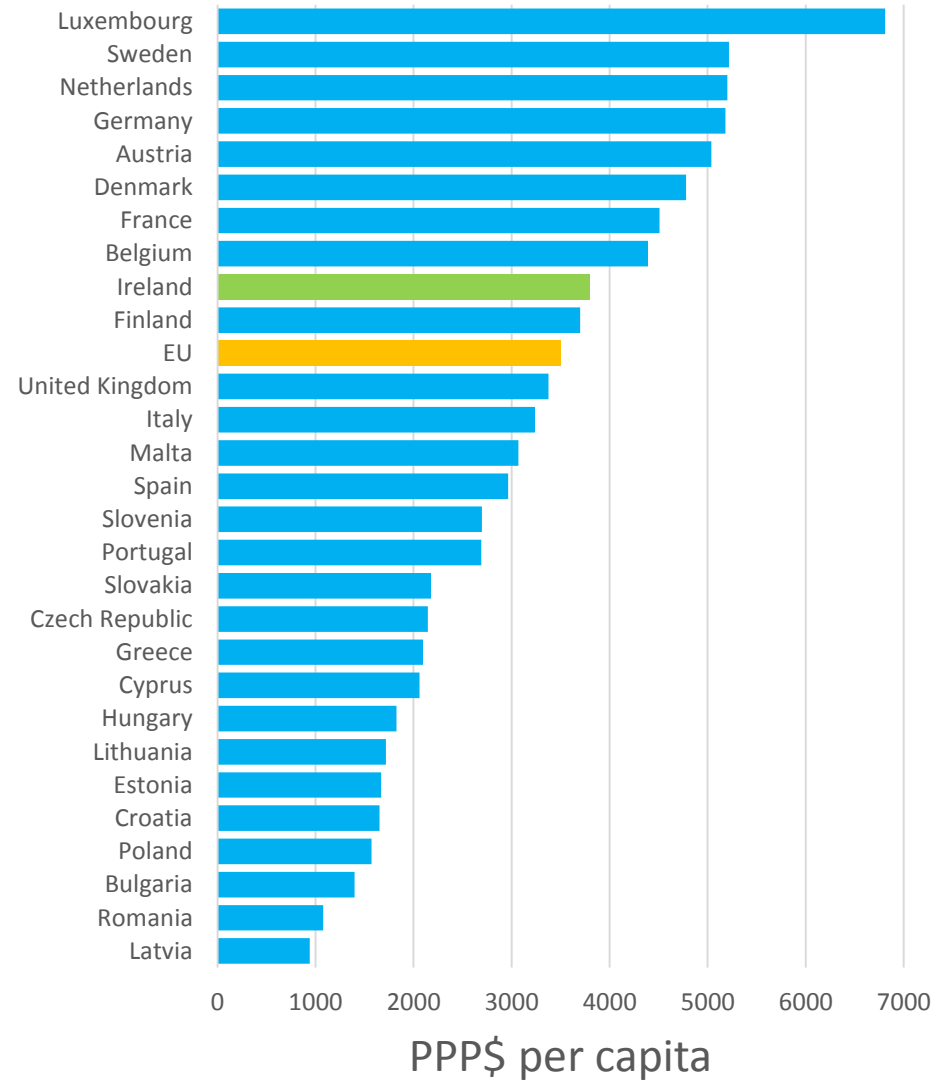
Do we get value for money?

Expenditure vs Health Outcomes

Total health expenditure as % of GDP, WHO estimates, 2014

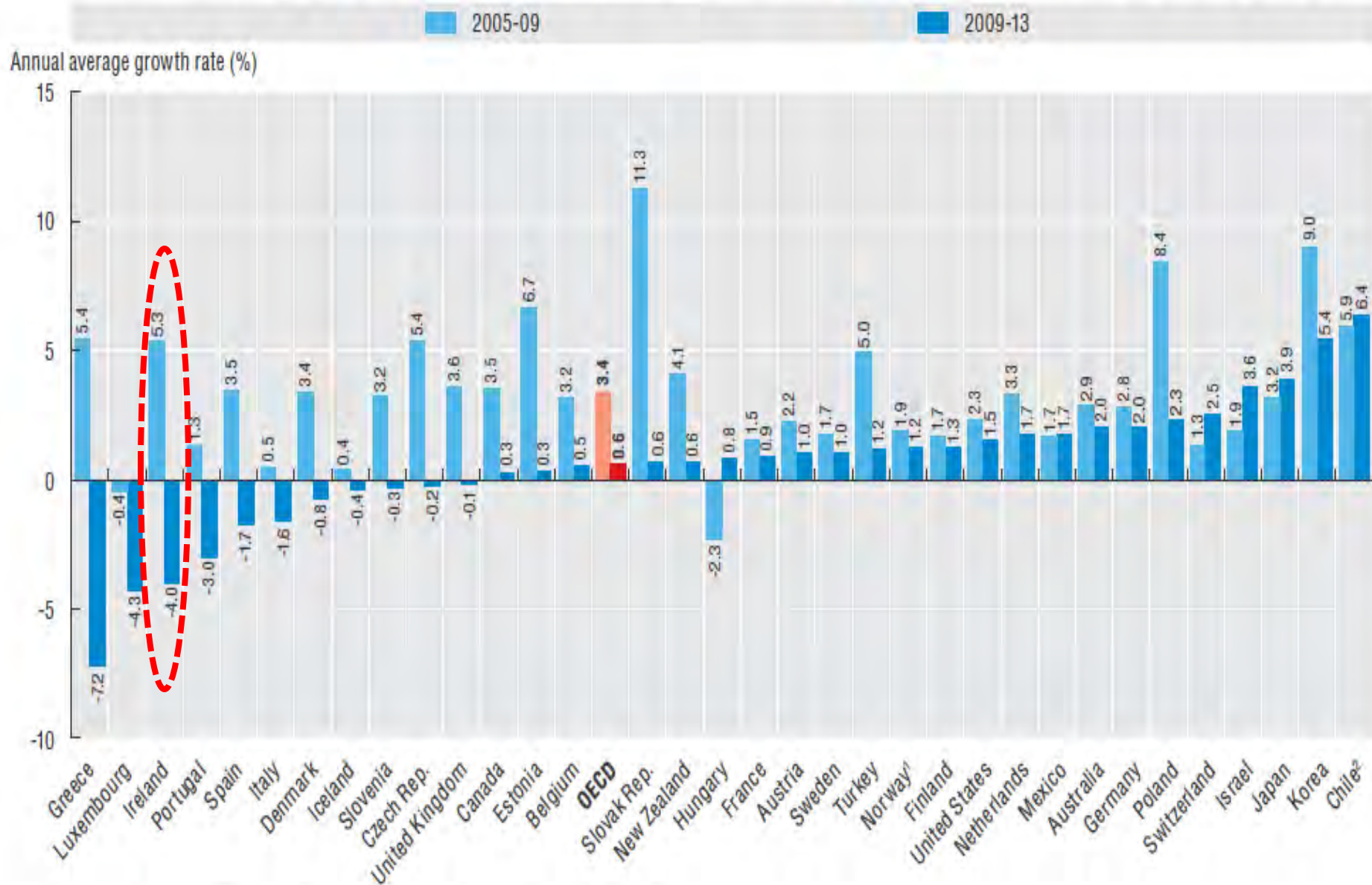


Total health expenditure, PPP\$ per capita, WHO estimates, 2014



Source: WHO Health for all database, 2016

Annual average growth rate in per capita health expenditure, real terms, 2005 to 2013 (or nearest years)



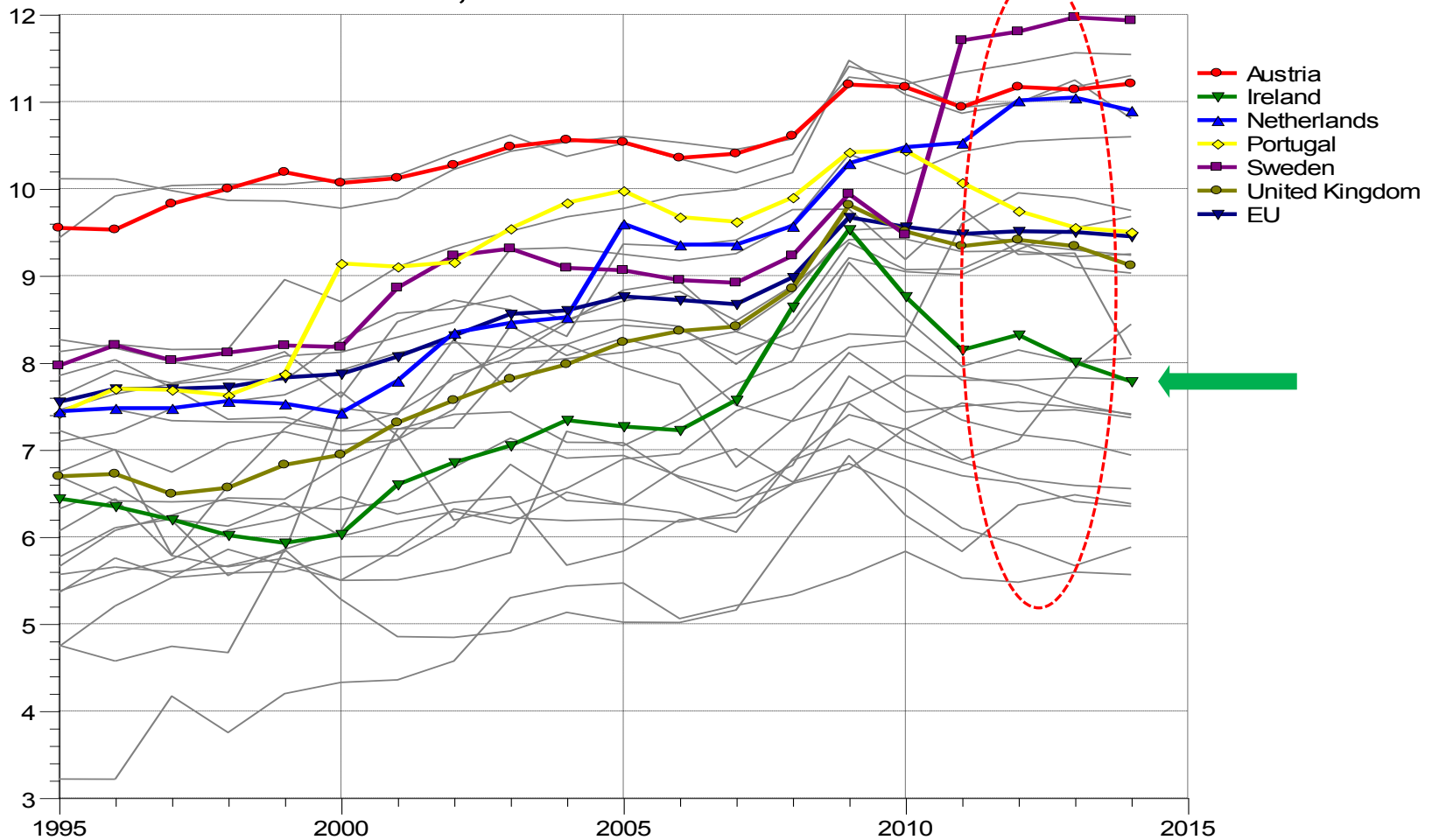
1. Mainland Norway GDP price index used as deflator. 2. CPI used as deflator

Source: OECD Health Statistics 2015, <http://dx.doi.org/10.1787/health-data-en>

Source: OECD, Health at a glance 2014, G Lafortune

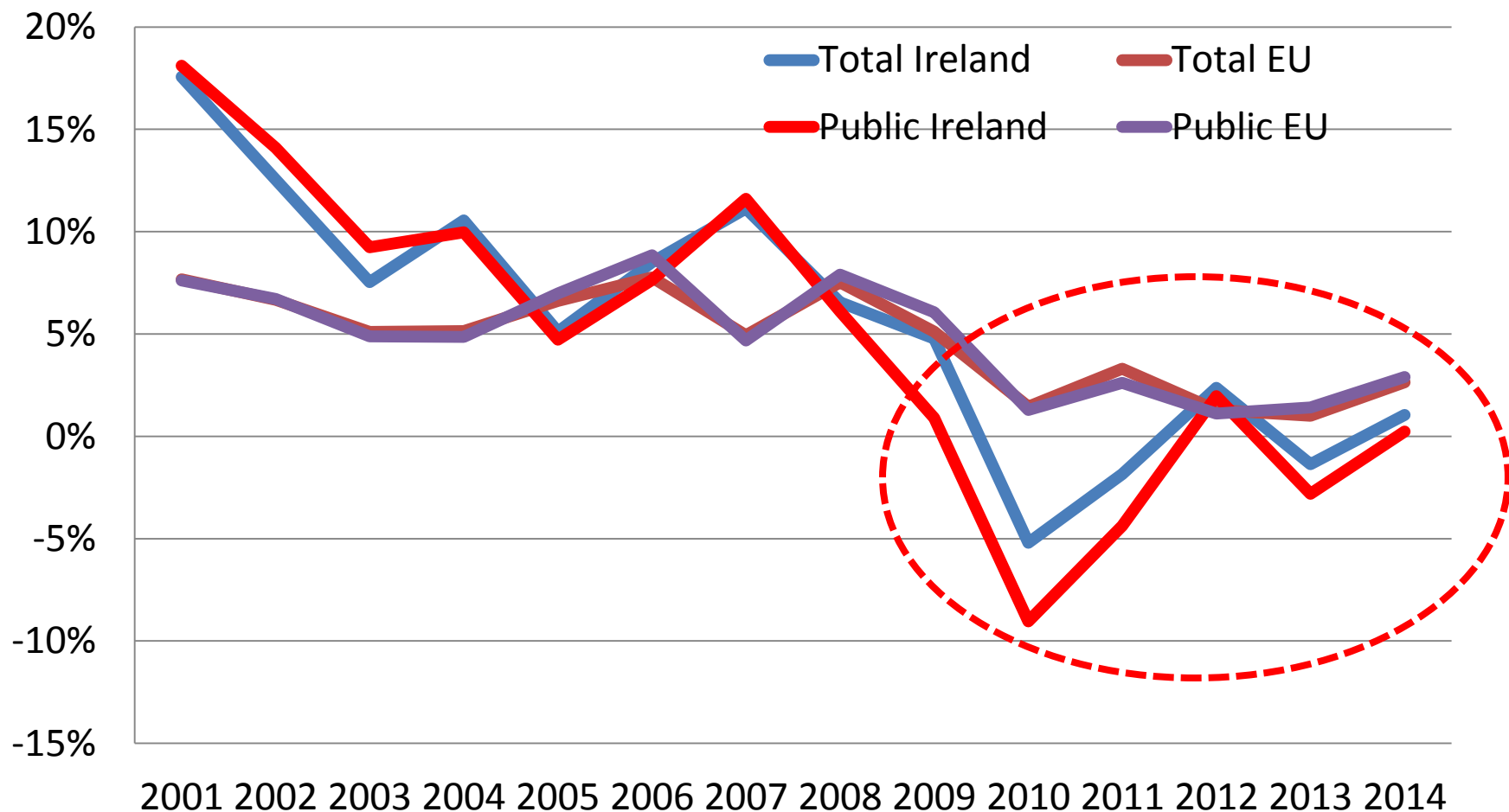
An ever increasing curve ..?

Total health expenditure as % of GDP, WHO estimates



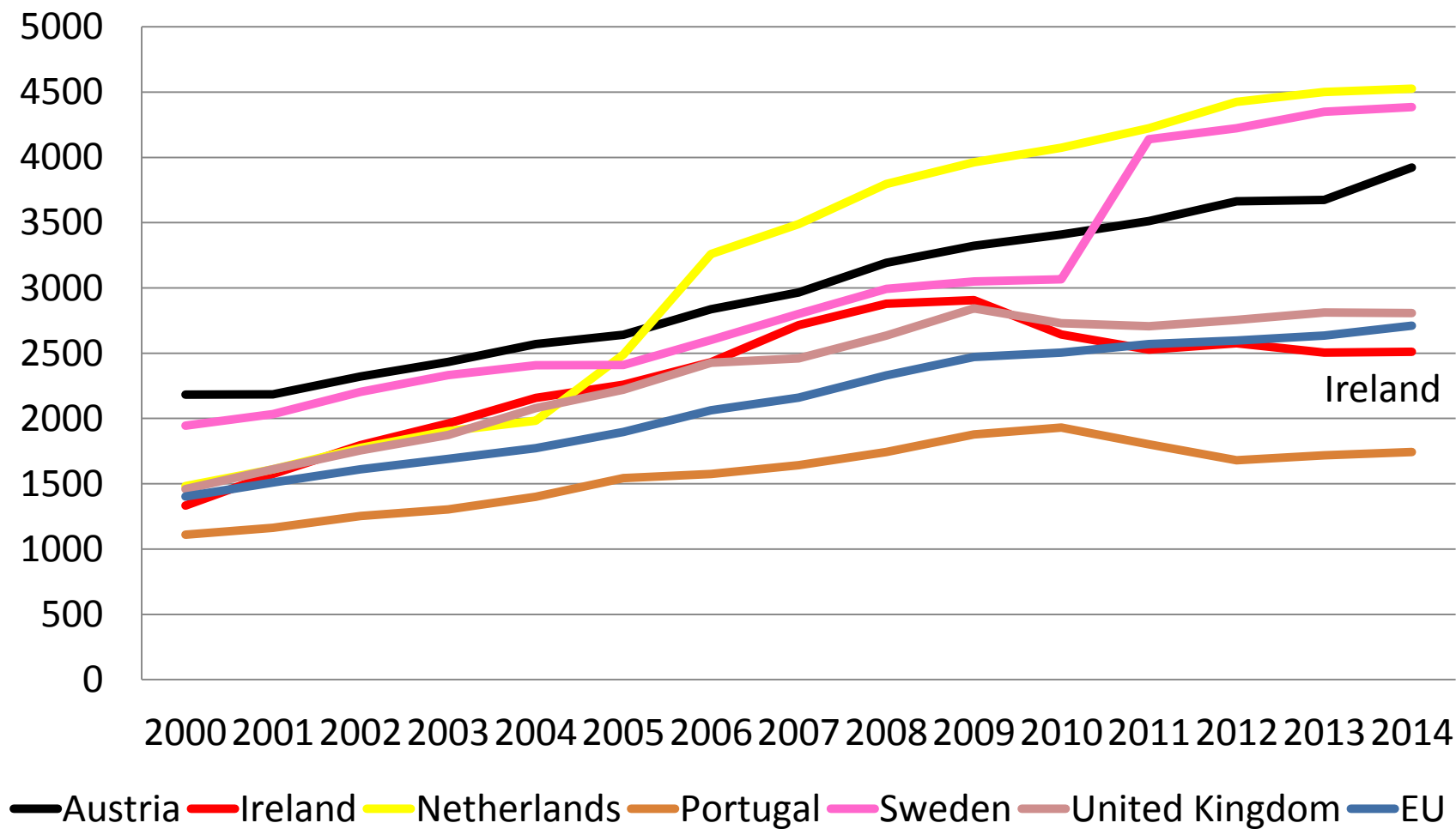
Source: WHO Health for all database, 2016

Health expenditure (PPP\$ per capita) growth, 2001-2014



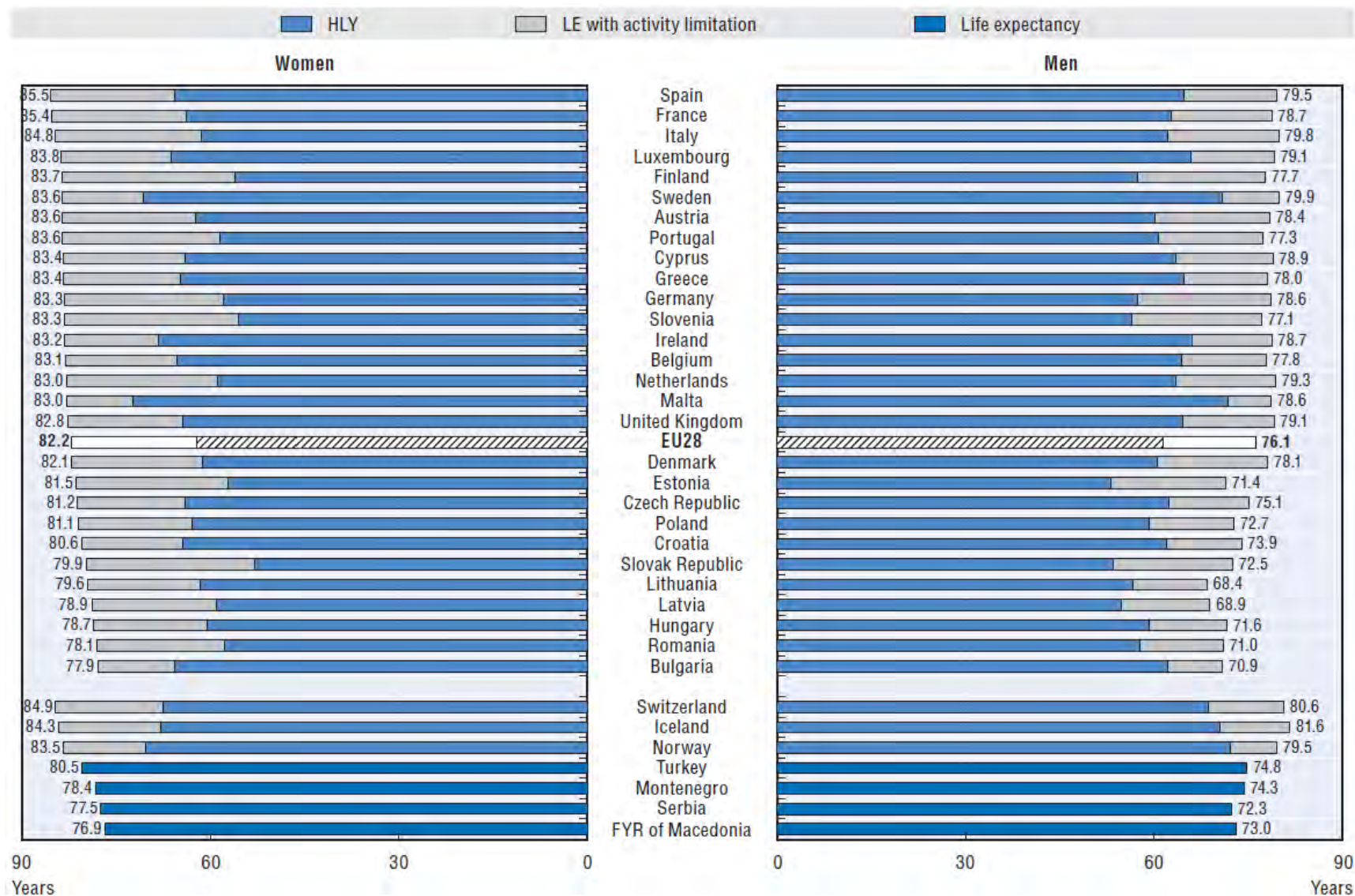
Source: WHO Health for all database, 2016

Public expenditure on health, PPP\$ per capita, WHO estimates



Women live six years longer than men on average across EU countries, but the gender gap is one year only for healthy life years

2012 (or nearest year)



Source: Eurostat Statistics Database

Source: OECD, Health at a glance 2014, G Lafortune

How does Ireland compare?

Source: OECD Health at Glance, 2014

| | Ireland | | | | OECD average | | Rank among OECD countries [*] |
|--|---------|--------|-------|--------|--------------|-------|--|
| | 2012 | | 2000 | | 2012 | 2000 | |
| Health status | | | | | | | |
| Life expectancy at birth (years) | 81.0 | | 76.6 | | 80.2 | 77.1 | 16 out of 34 |
| Life expectancy at birth, men (years) | 78.7 | | 74.0 | | 77.5 | 74.0 | 15 out of 34 |
| Life expectancy at birth, women (years) | 83.2 | | 79.2 | | 82.8 | 80.2 | 20 out of 34 |
| Life expectancy at 65, men (years) | 18.0 | | 14.6 | | 17.7 | 15.6 | 18 out of 34 |
| Life expectancy at 65, women (years) | 21.1 | | 18.0 | | 20.9 | 19.1 | 17 out of 34 |
| Mortality from cardiovascular diseases (age-standardised rates per 100 000 pop.) | 272.0 | (2010) | 475.2 | | 296.4 | 428.5 | 15 out of 34 |
| Mortality from cancer (age-standardised rates per 100 000 pop.) | 227.3 | (2010) | 269.4 | | 213.1 | 242.5 | 10 out of 34 |
| Risk factors to health (behavioural) | | | | | | | |
| Tobacco consumption among adults (% daily smokers) | 29.0 | (2007) | 33.0 | (1998) | 20.7 | 26.0 | 3 out of 34 |
| Alcohol consumption among adults (liters per capita) | 11.6 | | 14.2 | | 9.0 | 9.5 | 4 out of 34 |
| Obesity rates among adults, self-reported (%) | 15.0 | (2007) | 11.0 | (1998) | 15.4 | 11.9 | 17 out of 29 |
| Obesity rates among adults, measured (%) | 23.0 | (2007) | .. | | 22.7 | 18.7 | 9 out of 16 |
| Health expenditure | | | | | | | |
| Health expenditure as a % GDP | 8.9 | | 6.2 | | 9.3 | 7.7 | 23 out of 34 |
| Health expenditure per capita (US\$ PPP) | 3890 | | 1787 | | 3484 | 1888 | 14 out of 34 |
| Pharmaceutical expenditure per capita (US\$ PPP) | 666 | | 248 | | 498 | 300 | 6 out of 33 |
| Pharmaceutical expenditure (% health expenditure) | 17.8 | | 15.1 | | 15.9 | 17.9 | 12 out of 33 |
| Public expenditure on health (% health expenditure) | 67.6 | | 74.1 | | 72.3 | 71.4 | 25 out of 34 |
| Out-of-pocket payments for health care (% health expenditure) | 16.9 | | 15.7 | | 19.0 | 20.5 | 18 out of 34 |
| Health care resources | | | | | | | |
| Number of doctors (per 1000 population) | 2.7 | | .. | | 3.2 | 2.7 | 24 out of 34 |
| Number of nurses (per 1000 population) | 12.6 | | 12.3 | (2004) | 8.8 | 7.5 | 5 out of 34 |
| Hospital beds (per 1000 population) | 2.8 | | .. | | 4.8 | 5.6 | 27 out of 34 |

* Note: Countries are ranked in descending order of values.

■ Top third performers
■ Middle third performers
■ Bottom third performers

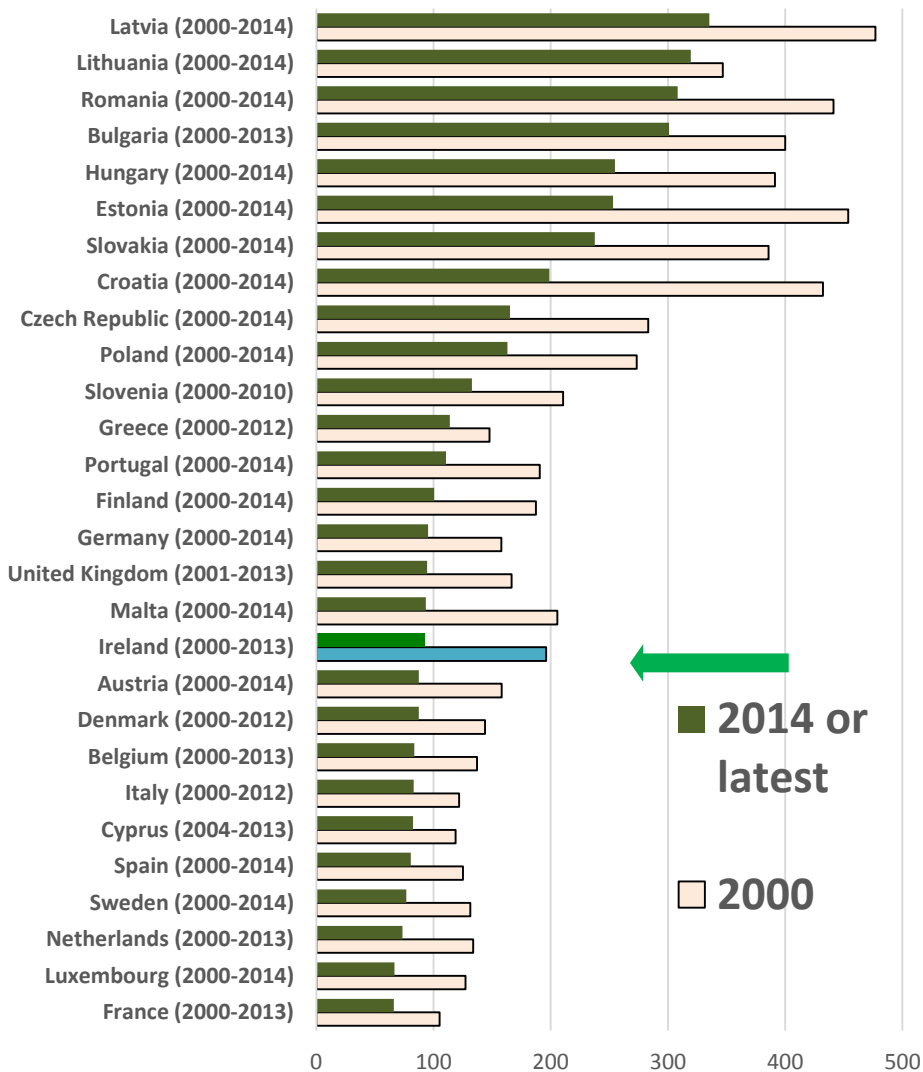
Note: Countries are listed in alphabetical order. The number in the cell indicates the position of each country among all countries for which data is available. For the mortality indicator, the top performers are countries with the lowest rates.

| Indicator | Life expectancy at birth – Men | Life expectancy at birth – Women | Life expectancy at 65 – Men* | Life expectancy at 65 – Women* | Mortality from cardiovascular diseases** |
|----------------|--------------------------------|----------------------------------|------------------------------|--------------------------------|--|
| Australia | 8 | 7 | 3 | 7 | 7 |
| Austria | 18 | 13 | 16 | 13 | 26 |
| Belgium | 22 | 19 | 23 | 14 | 15 |
| Canada | 13 | 17 | 10 | 10 | 5 |
| Chile | 27 | 27 | 27 | 28 | 16 |
| Czech Rep. | 28 | 28 | 29 | 30 | 31 |
| Denmark | 21 | 25 | 25 | 26 | 10 |
| Estonia | 32 | 26 | 31 | 27 | 32 |
| Finland | 23 | 8 | 20 | 9 | 24 |
| France | 15 | 3 | 2 | 2 | 2 |
| Germany | 18 | 19 | 16 | 22 | 25 |
| Greece | 17 | 9 | 13 | 11 | 27 |
| Hungary | 33 | 33 | 34 | 34 | 33 |
| Iceland | 2 | 16 | 10 | 20 | 23 |
| Ireland | 15 | 23 | 19 | 24 | 21 |
| Israel | 3 | 11 | 3 | 17 | 3 |
| Italy | 3 | 4 | 8 | 4 | 17 |
| Japan | 5 | 1 | 6 | 1 | 1 |
| Korea | 20 | 5 | 20 | 5 | 4 |
| Luxembourg | 9 | 11 | 6 | 8 | 12 |
| Mexico | 34 | 34 | 28 | 32 | 22 |
| Netherlands | 11 | 19 | 16 | 20 | 8 |
| New Zealand | 11 | 19 | 8 | 17 | 18 |
| Norway | 9 | 13 | 15 | 14 | 11 |
| Poland | 30 | 29 | 30 | 28 | 30 |
| Portugal | 24 | 9 | 23 | 11 | 14 |
| Slovak Rep. | 31 | 31 | 33 | 31 | 34 |
| Slovenia | 25 | 17 | 26 | 14 | 26 |
| Spain | 5 | 2 | 3 | 3 | 6 |
| Sweden | 5 | 13 | 10 | 17 | 19 |
| Switzerland | 1 | 6 | 1 | 5 | 13 |
| Turkey | 29 | 32 | 32 | 33 | 29 |
| United Kingdom | 14 | 24 | 14 | 23 | 9 |
| United States | 26 | 29 | 22 | 25 | 20 |

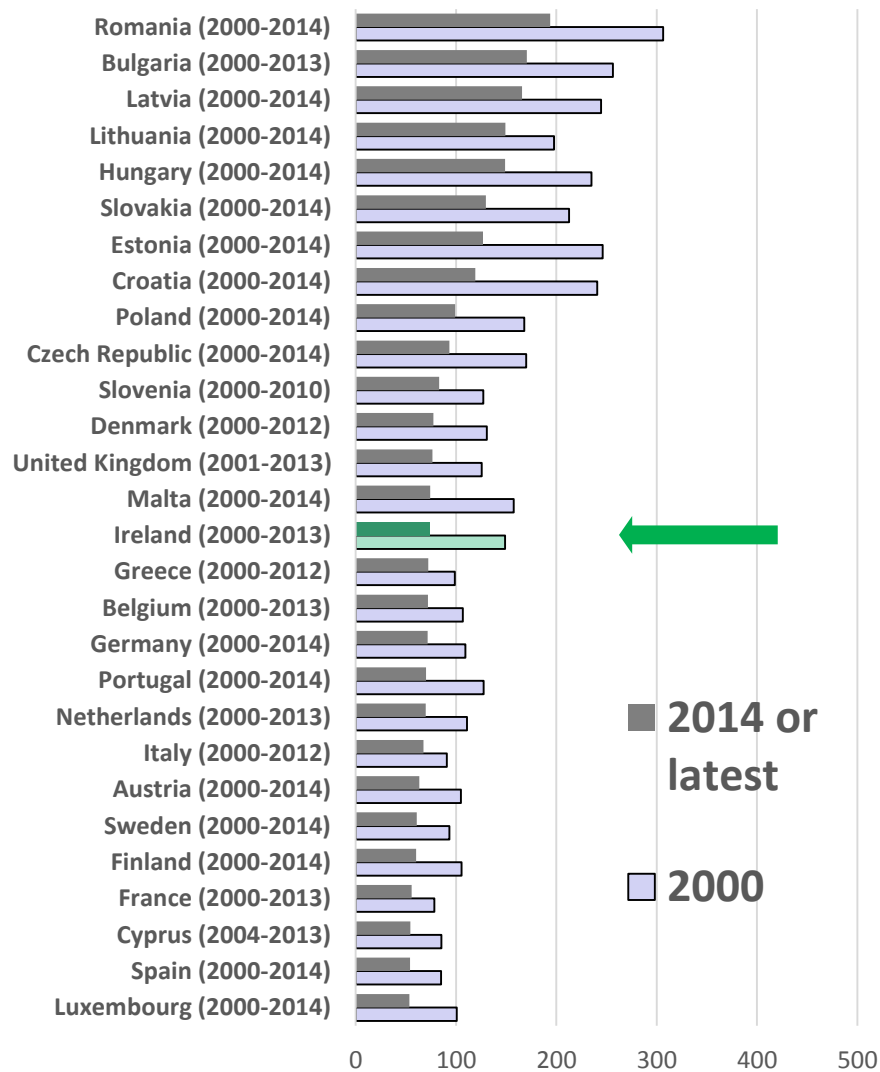
* Life expectancy at 65 is not presented in chapter 3 on health status, but rather in chapter 11 on ageing and long-term care.

Source: OECD, *Health at a glance 2014*, G Lafortune

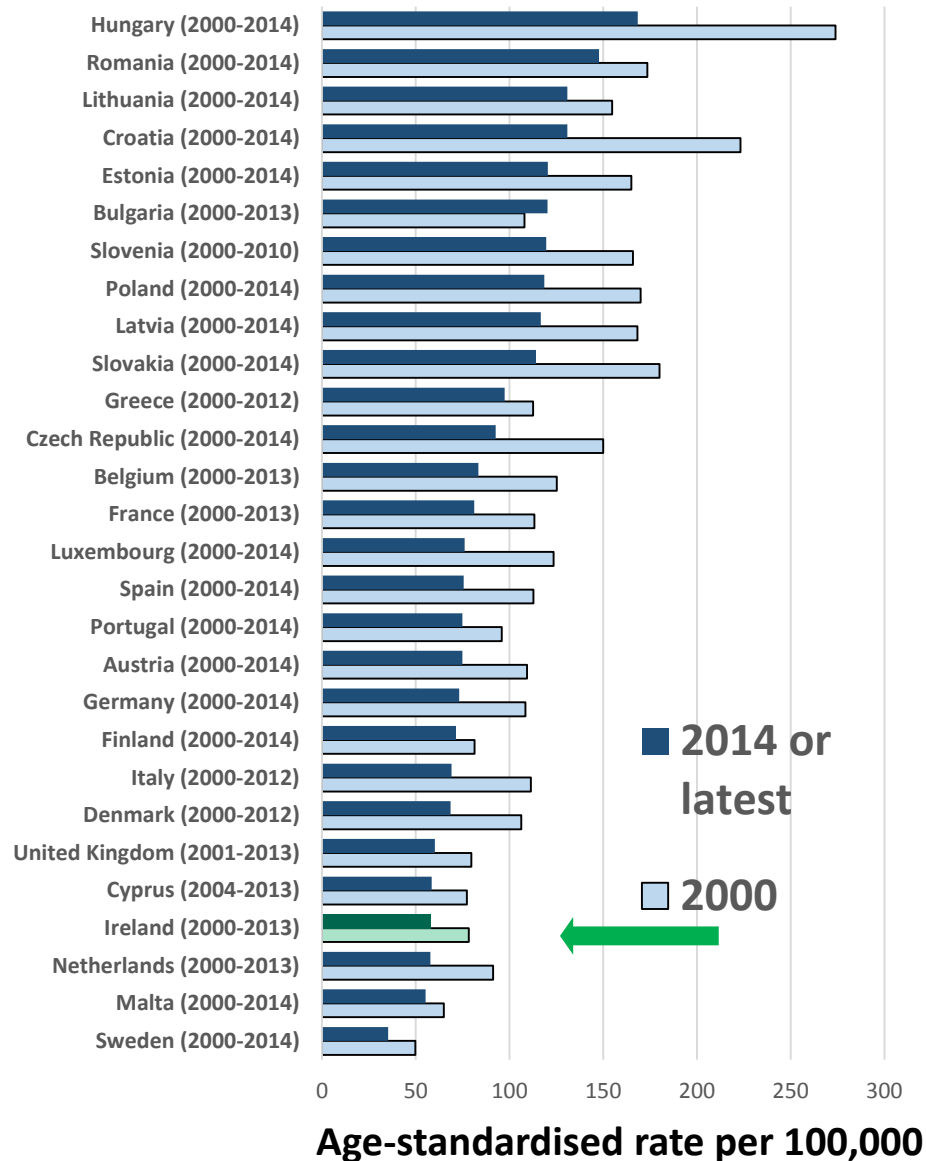
Amenable mortality in the EU28, males



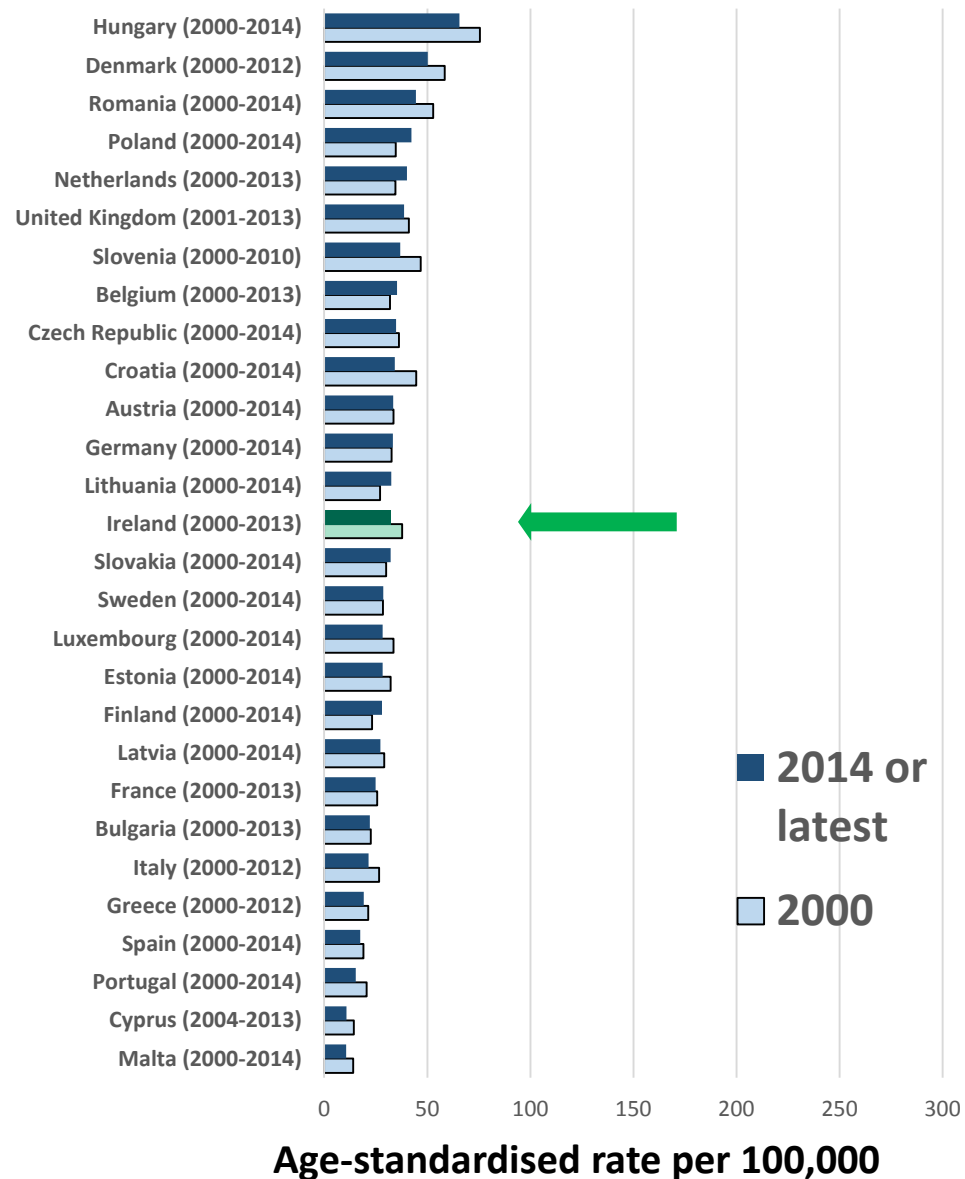
Amenable mortality in the EU28, females



Preventable mortality in the EU28, males (deaths from lung cancer, liver cirrhosis and traffic accidents)



Preventable mortality in the EU28, females (deaths from lung cancer, liver cirrhosis and traffic accidents)



Source: WHO mortality database, 2015

Countries vary in value for money

Amenable mortality vs expenditure





Options - Outline

1. Reform the statutory funding system?
2. Raise extra statutory revenues?
3. Ration coverage: Shifting to private expenditure?
4. Improve performance: Squeeze efficiency?
 - Expanding practice guidelines & protocols
 - Stepping up innovation: ICT / E Health
 - Linking provider payment to performance
 - Improve pharmaceutical / technology policies
 - Enhancing Integrated Care
 - Skill Mix Optimisation
 - Strengthening Primary Care
 - Improving Public Health



Options - Outline

1. Reform the statutory funding system?
2. Raise extra statutory revenues?
3. Ration coverage: Shifting to private expenditure?
4. Improve performance: Squeeze efficiency?
5. Act on health determinants: Health in All Policies?
6. Focus on implementation



1. Reform the statutory funding system



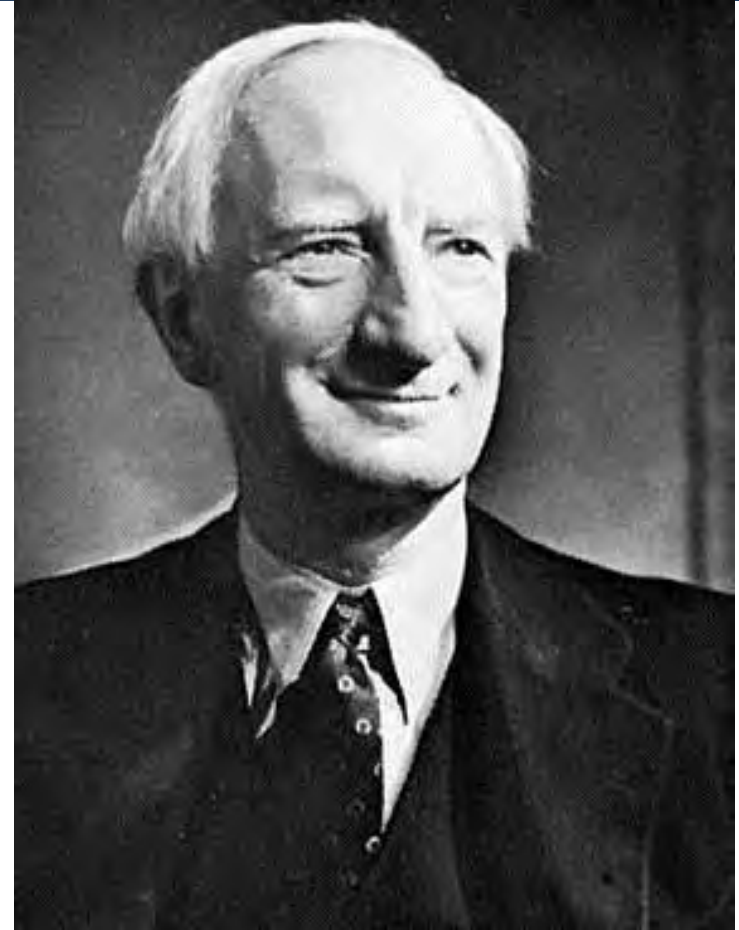


The founding funding fathers of European health systems



**Otto von
Bismarck**

1815-1898



**William Henry
Beveridge**

1879-1963



Bismarck or Beveridge?

- It's just a label, a way (source) of funding!
- Most systems funded by a mix of taxation and social health insurance
- Virtually no differences terms of purchasing, payment and organization of health services
- Ultimately UHC / financial protection is key
- Assessing them against revenue raising principles



Bismarck or Beveridge?

- Revenue raising objectives
 - Adequate levels of statutory resources
 - Stability and predictability in revenues
 - Fairness in the funding of health services
 - Efficiency and transparency
 - Impact on labour market and competitiveness
 - Earmarking for health



Bismarck or Beveridge? 'Bisridge' or 'Bevermarck'?

***“It doesn’t matter
whether the cat is
black or white.
As long as it
catches mice!”***

Deng Xiao Ping





2. Raise extra statutory revenues?

2. Raise extra statutory revenues?

SIN TAXES??

Sugar
sue government

Previous challenges have been successful in Finland and Denmark

- Effectiveness of sin (food) taxes
 - Substitution
- Feasibility of implementation
- Introduce subsidies on healthy food

*Mladovsky P. Thomson S. Evetovits T. Cylus J.
Karanikolos M. McKee M. Figueras J. 2012*

Jamie Oliver celebrates the introduction of a levy on sugary drinks



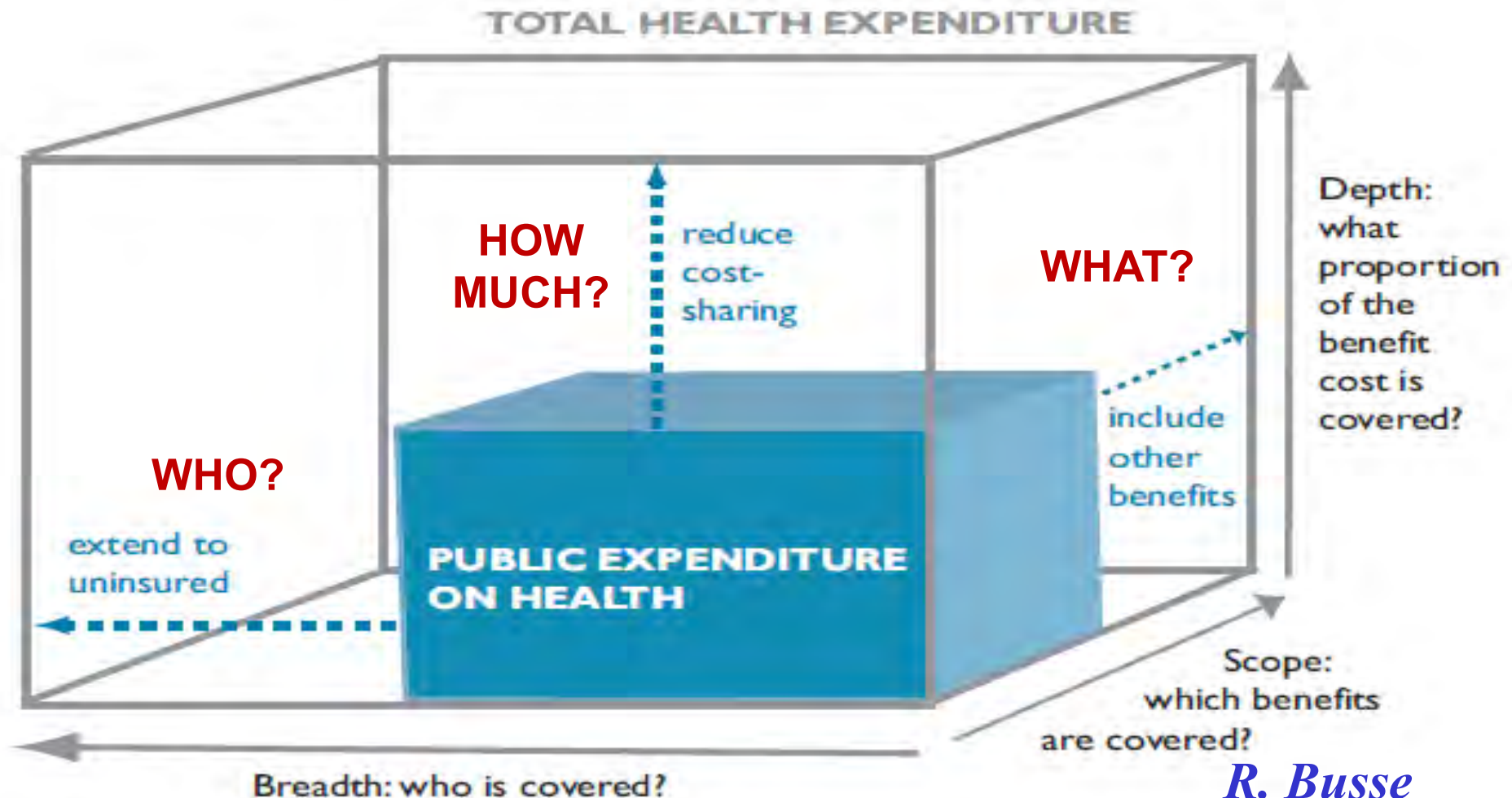
3. Ration Coverage

Shifting to private expenditure?

3. Ration coverage

Shifting to private expenditure?

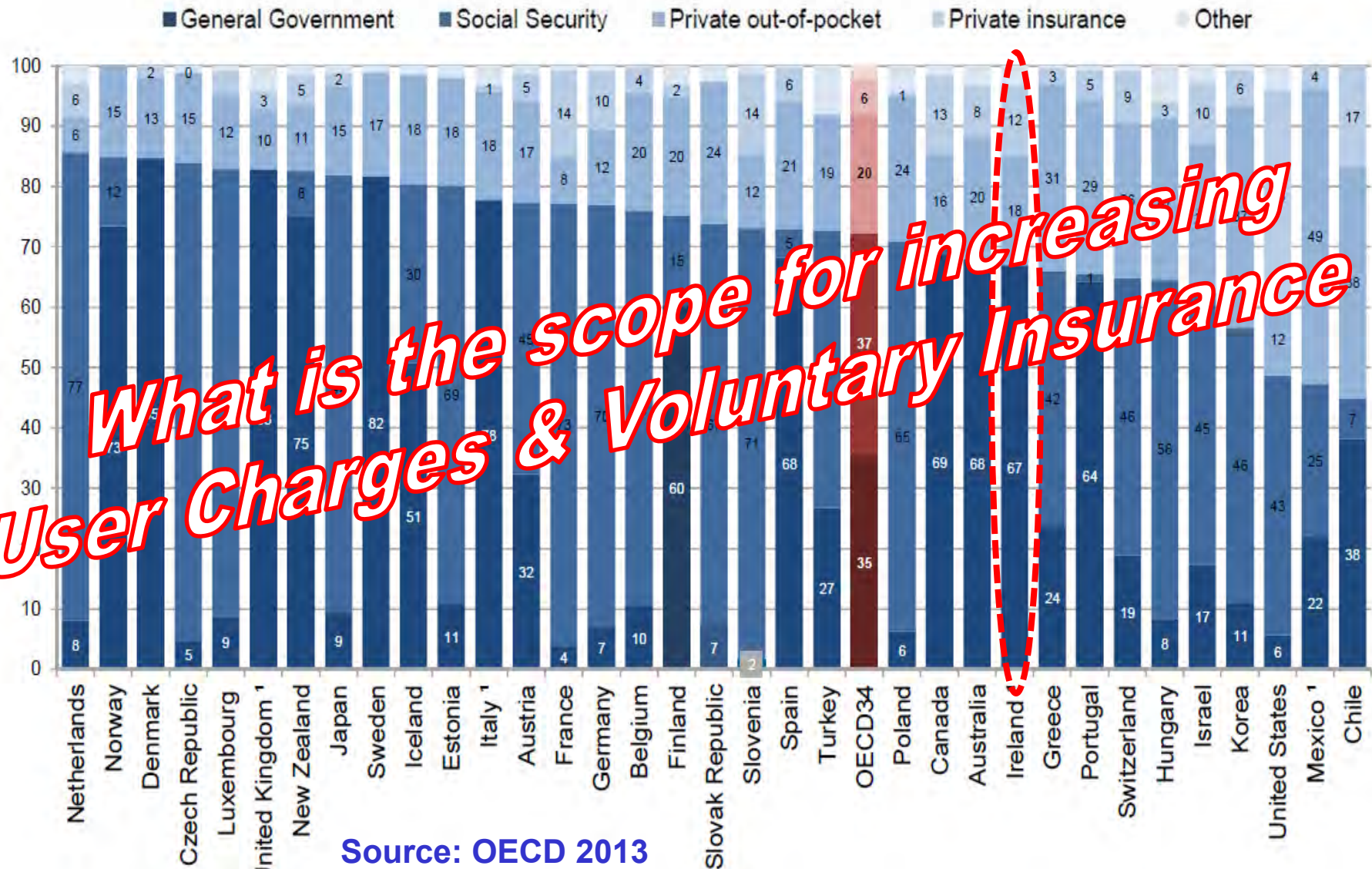
Coverage Dimensions



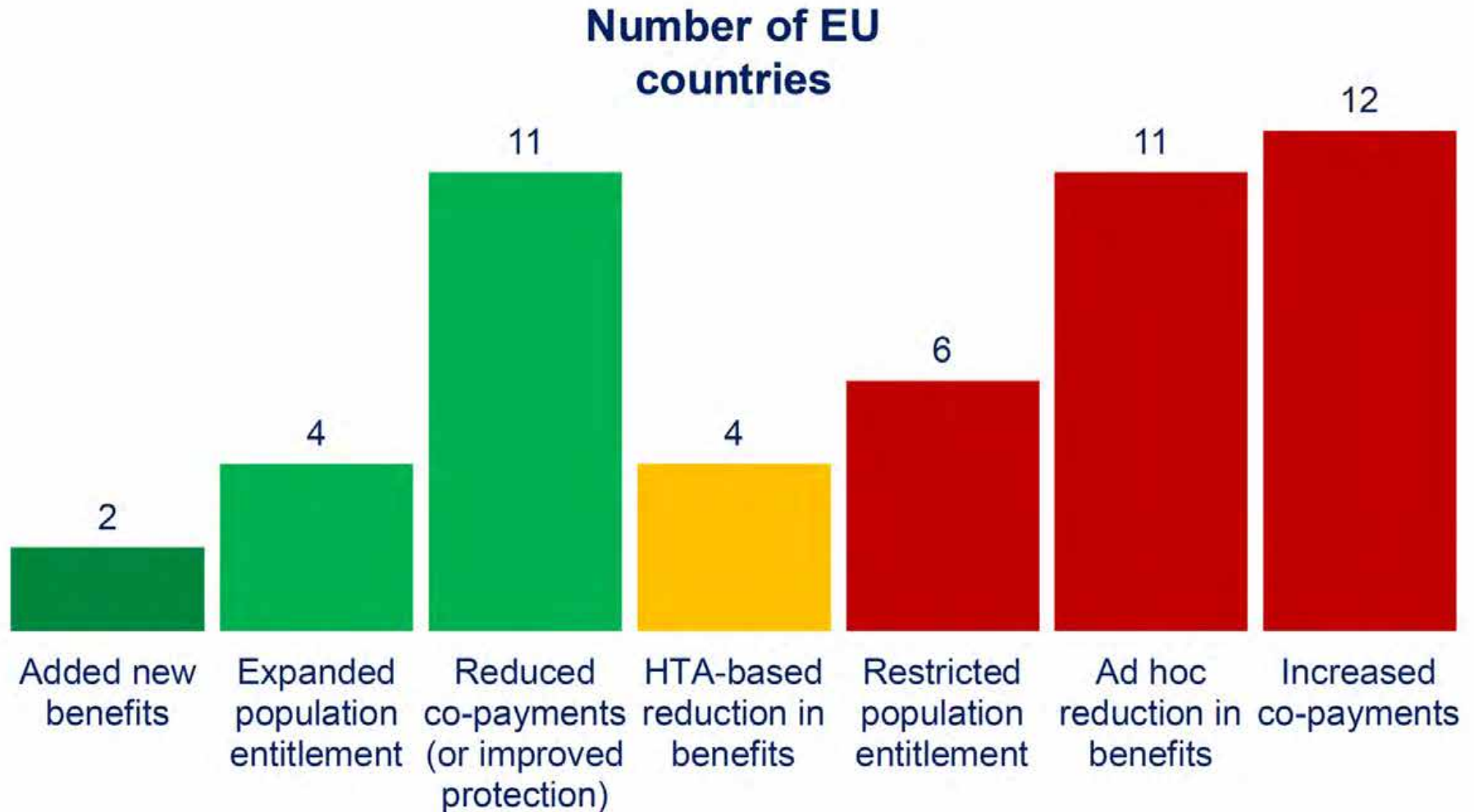
R. Busse

3. Ration coverage

Shifting to private expenditure?



3. Ration (or expand) coverage? Response to the Financial Crisis





Rationing population coverage (breadth)?

- Universal coverage maintained in most
- Limited changes in some
 - Cyprus further postponement of universal coverage
 - Czech republic excluded some foreigners
 - Hungary increased checks on entitlements
 - Spain excluded migrants from statutory coverage



Rationing benefits coverage (scope)?

- Implicit rationing
e.g. increase in waiting times in many countries
- Limited explicit rationing
 - E.g. Czech Republic, Hungary Ireland, Netherlands & Portugal.
 - Negative lists e.g. pharmaceuticals list in Spain
- HTA: Significant potential for cost effectiveness



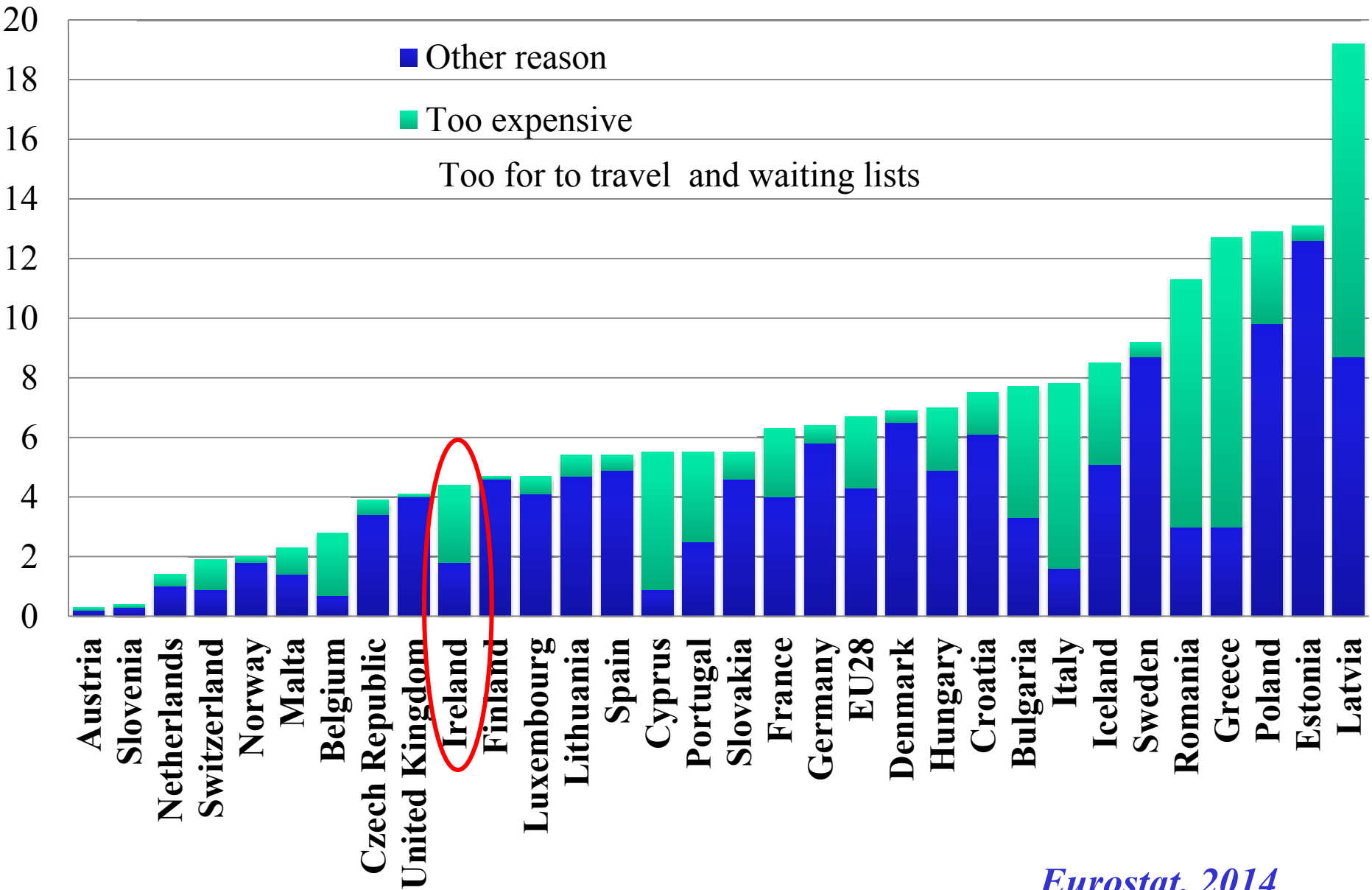
Increasing user charges (depth)?

- Increasing user charges in 13 countries
- New charges for some health services
e.g. Estonia, France, Ireland, Italy, Lithuania, Netherlands, Portugal and Romania
- Increased level of existing user charges
e.g. Czech republic, Denmark, Finland, France, Greece, Ireland and Portugal
- Services affected
 - Pharmaceuticals (8 countries)
 - Hospital sector (5 countries)
 - Ambulatory sector (3 countries)
 - Emergency departments (2 countries)

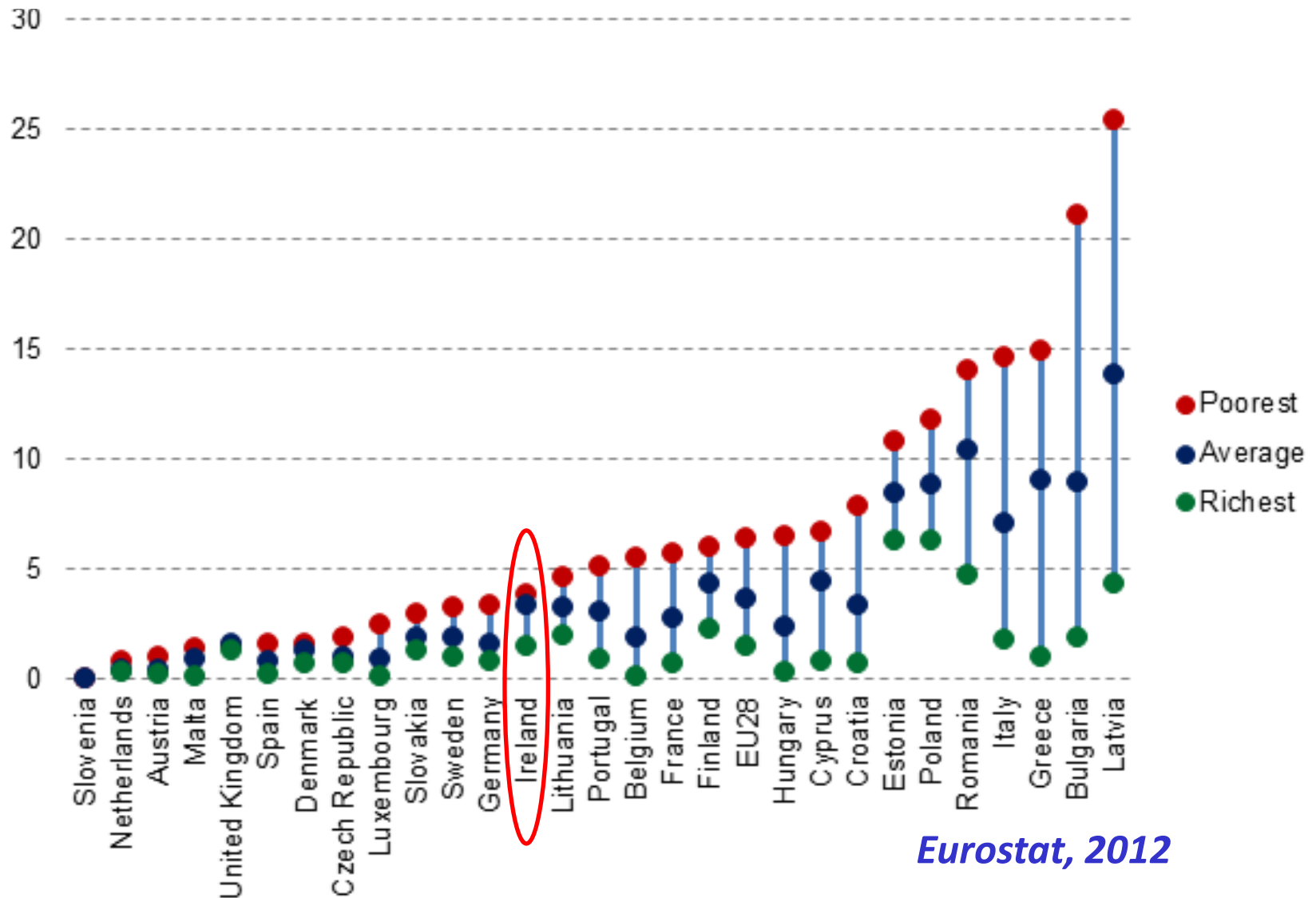
But some countries have decreased user charges to ensure access of vulnerable populations

Unmet needs for medical care % of population

(too expensive or too far to travel or waiting list), 2014



Unmet need of medical examination for financial or other reasons by income groups EU-SILC 2012



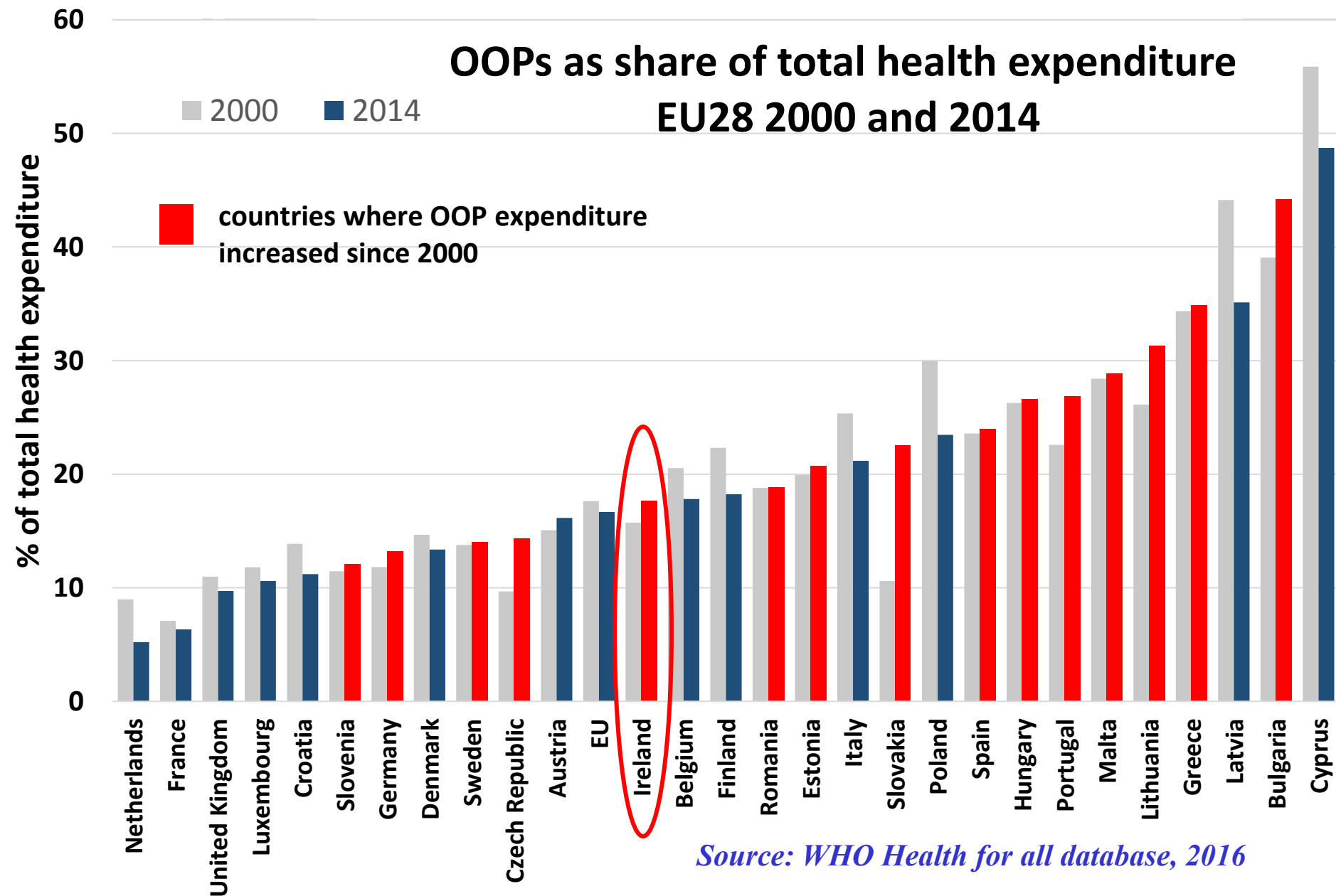


Efficiency arguments for user charges

- Contain costs
- Reduce 'unnecessary' use
- Raise revenue (user pays principle)
- Direct people to more cost-effective use
- User charges may enhance efficiency
 - If no negative effect on health AND
 - No increased use of other health resources

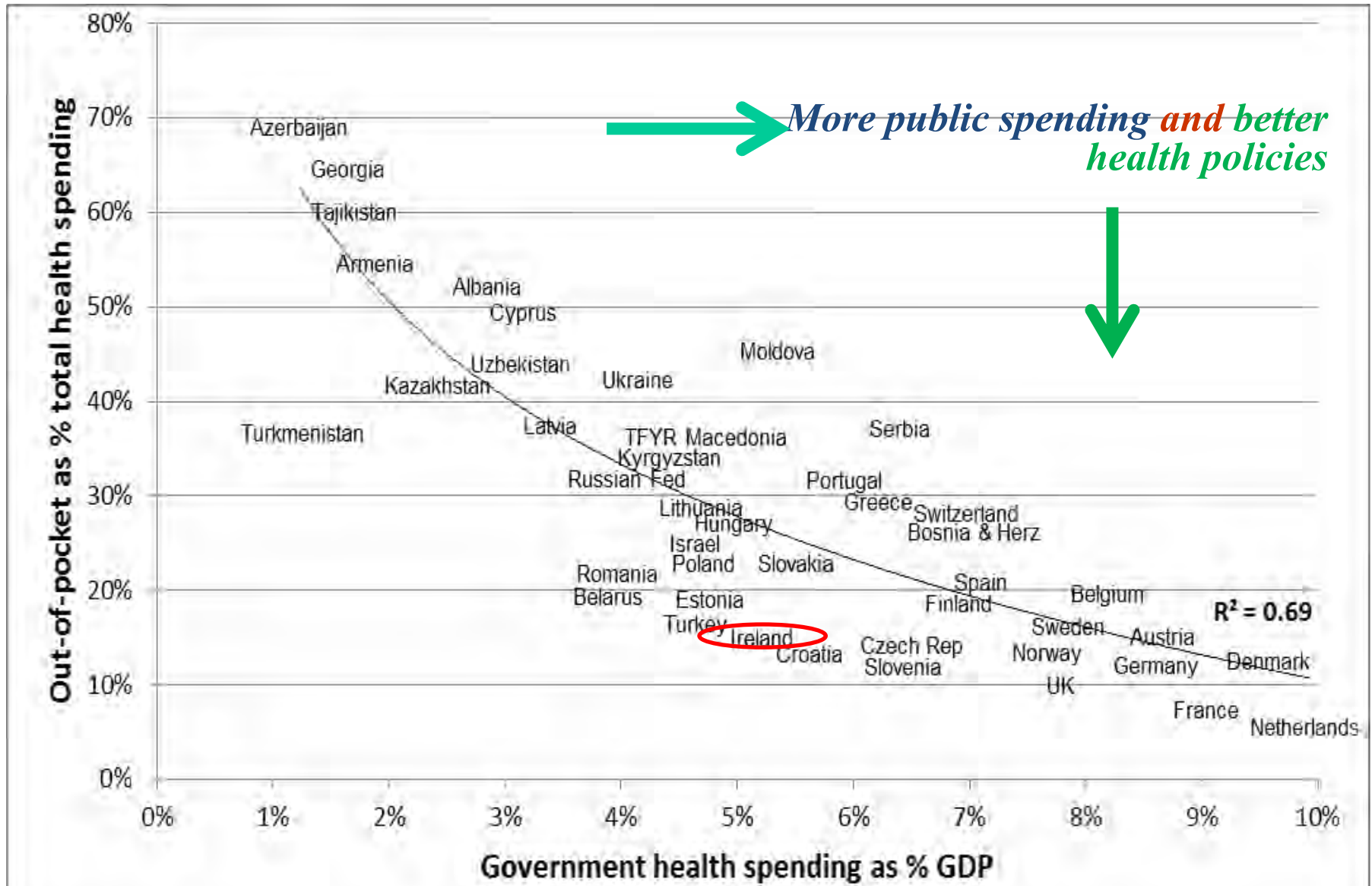
Out-of-pocket as % of total health spending

OOPs as share of total health expenditure EU28 2000 and 2014



Source: WHO Health for all database, 2016

More public spending means lower burden on patients.

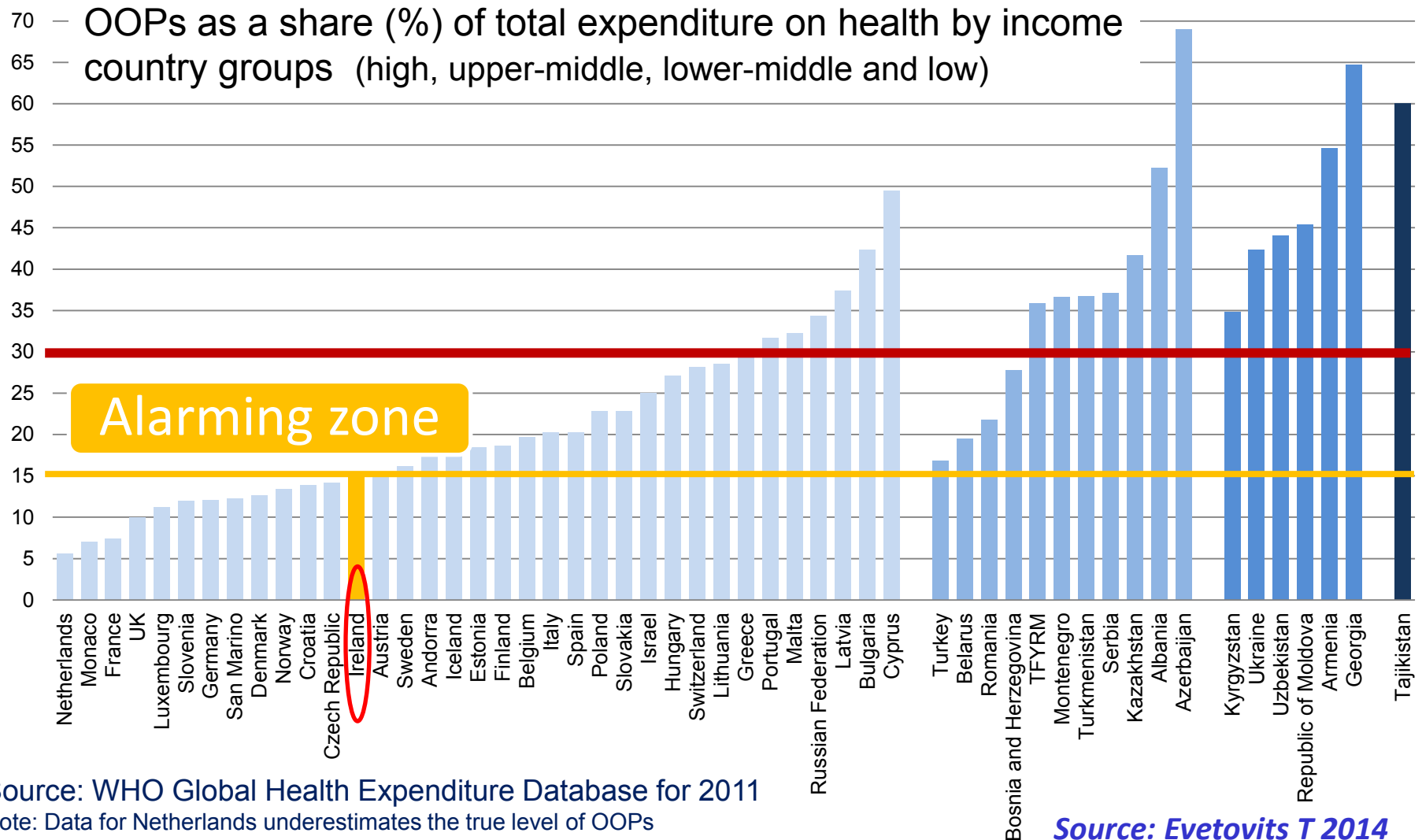


Source: Evetovits T 2014

Source: WHO estimates for 2012, selected countries with population > 600,000

Financial protection is borderline

Out-of-pocket payments (OOPs) is 15%





User charges impact on health & costs

- Reduce both appropriate & inappropriate care
 - *Blunt tool of limited selective effect*
- Disproportionate effect on poor & ill
 - *10 % population account 70% expenditure*
- Increased in unwanted (***more expensive***) effects
- No evidence of long term cost control
 - Squeezed balloon effect
 - User charges little impact on prices, intensity, technology, excess capacity



User charges: the right policy tool?

- May undermine efficiency
 - *Not selective / substitution effects / inequities*
- Ensure careful design:
 - Clarity about goals
 - Monitor impact on access
 - Protect poor & chronic conditions (exemptions, caps)
 - Consider transaction costs
- **If so limited impact on cost containment**
- To secure efficiency focus on supply & purchasing

User charge caps

| | Primary care annual cap | OP prescription annual cap | Inpatient annual cap (daily charge) |
|----|--|--|-------------------------------------|
| AT | €10 (poor free) | 2% | 28 days (10%) |
| BE | €450-1,800 depending on income | | |
| CH | €580 | | |
| DE | 2% (1% for chronically ill) | | |
| DK | FREE | €480 (chronic only) | FREE |
| FI | €630 (minors free) | x | 7 days (minors only) (€32) |
| FR | x (chronic free, minors free primary care) | | 31 days (€18 + 20%) |
| IE | x (poor free) | €120-€1,440 (chronic free, low for poor) | €750 (poor free) (€75) |
| NL | FREE | €220 | |
| NO | €250 | | |
| SE | €105 | €205 | x (€10) |
| UK | FREE | €130 | FREE |

Source: Thomson and Reed (2012)

What role for VHI?

| Market driver | VHI role | VHI covers | Examples |
|------------------------------|-------------------------------------|--|-------------------------------|
| population coverage | substitutive | groups excluded or opting out | Germany, Netherlands pre-2006 |
| service coverage | complementary (services) | excluded services | Netherlands |
| cost coverage | complementary (user charges) | statutory user charges | France, Slovenia |
| consumer satisfaction | supplementary | faster access & consumer choice | Ireland, UK, Poland |





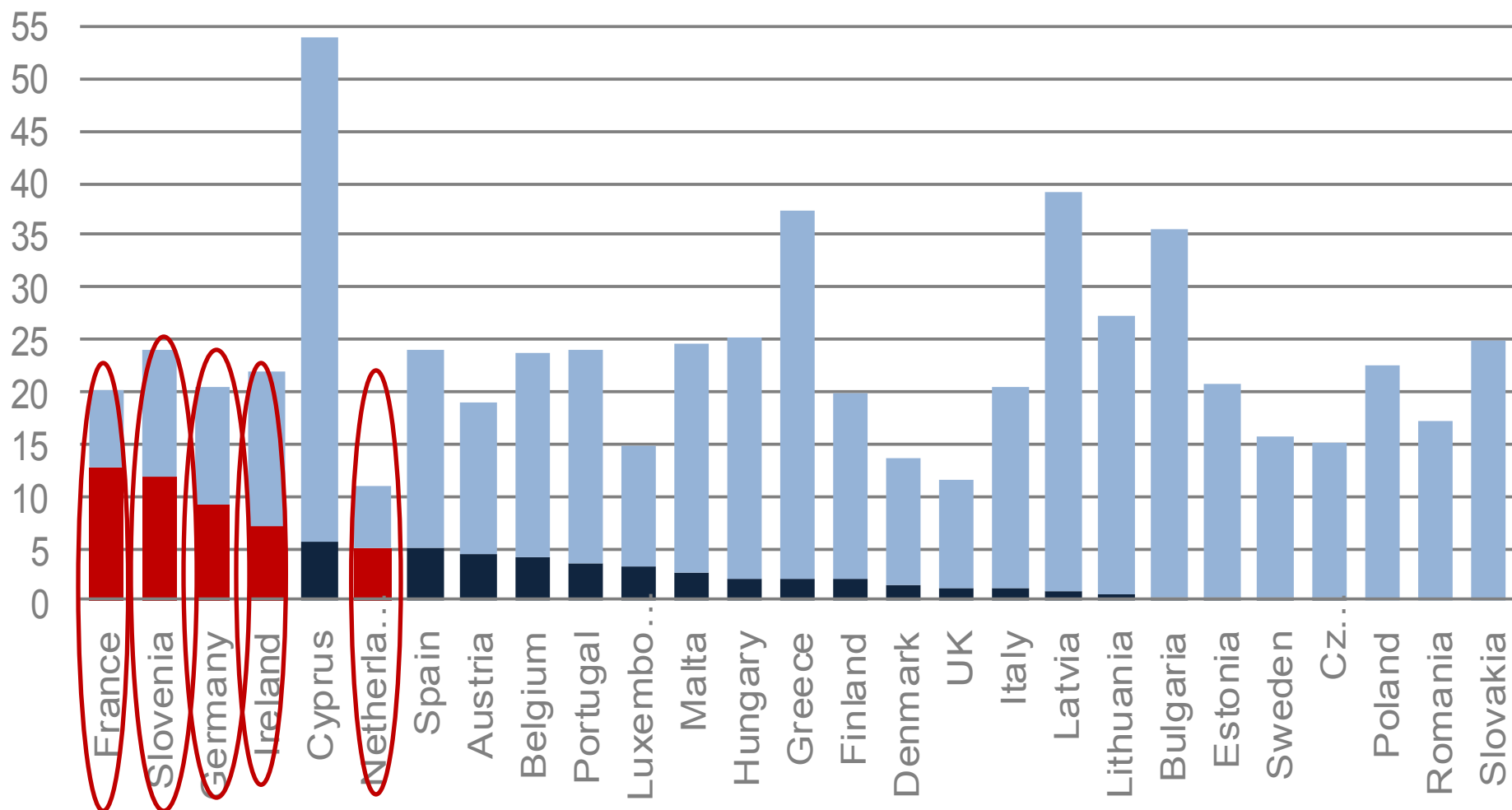
Increasing Voluntary Health Insurance?

The right policy tool?

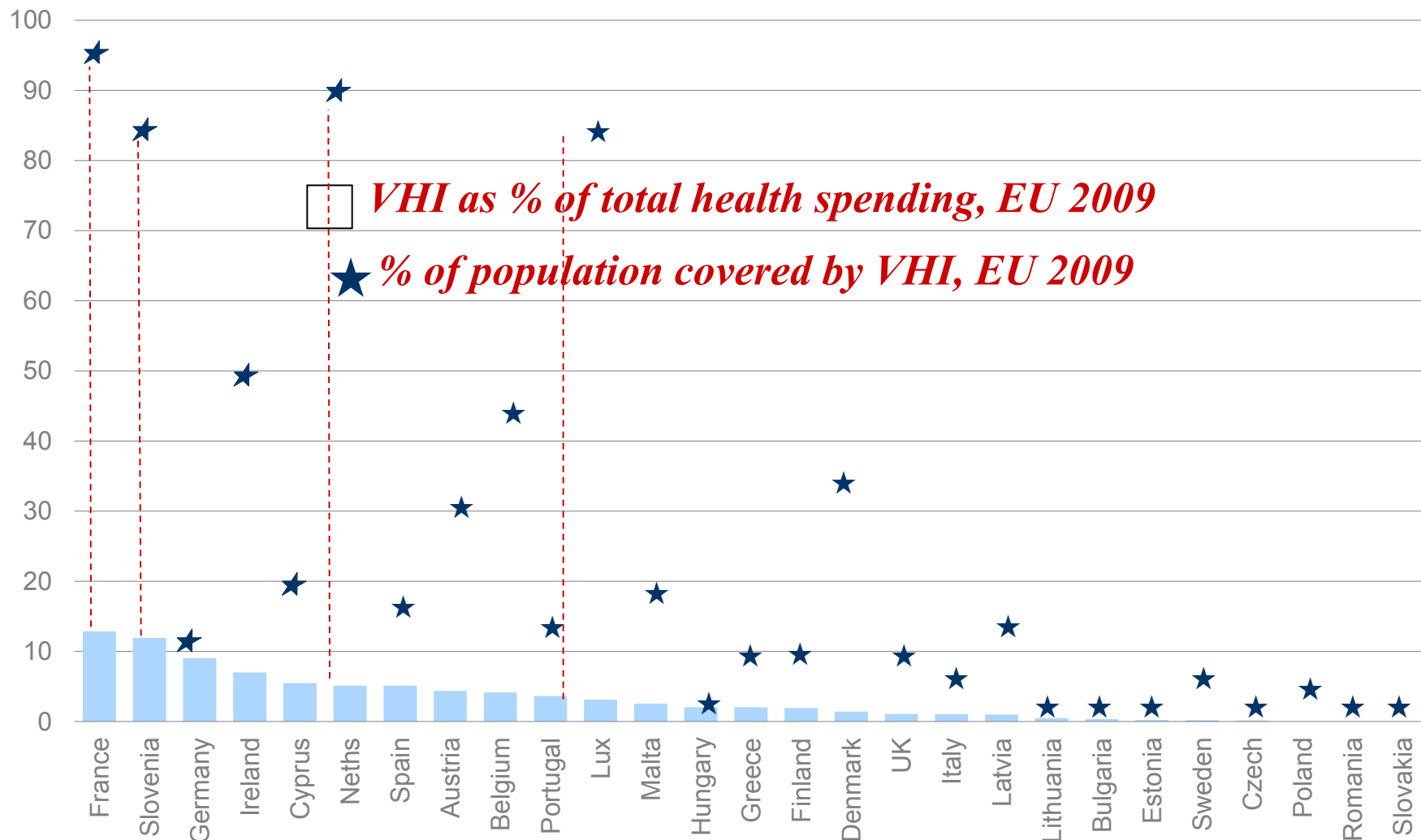
- Contain costs?
- Relieve fiscal pressure on public budgets?
- Address health coverage gaps?
 - Population (breadth)
 - Services / benefits (scope)
 - Costs (depth)
- Will those who need have access to it?
- Does it undermine value in public spending health?
- Strengthen health systems performance?

VHI does not do well in filling gaps in coverage

■ *VHI = > 25% of private spending on health, EU 2009*



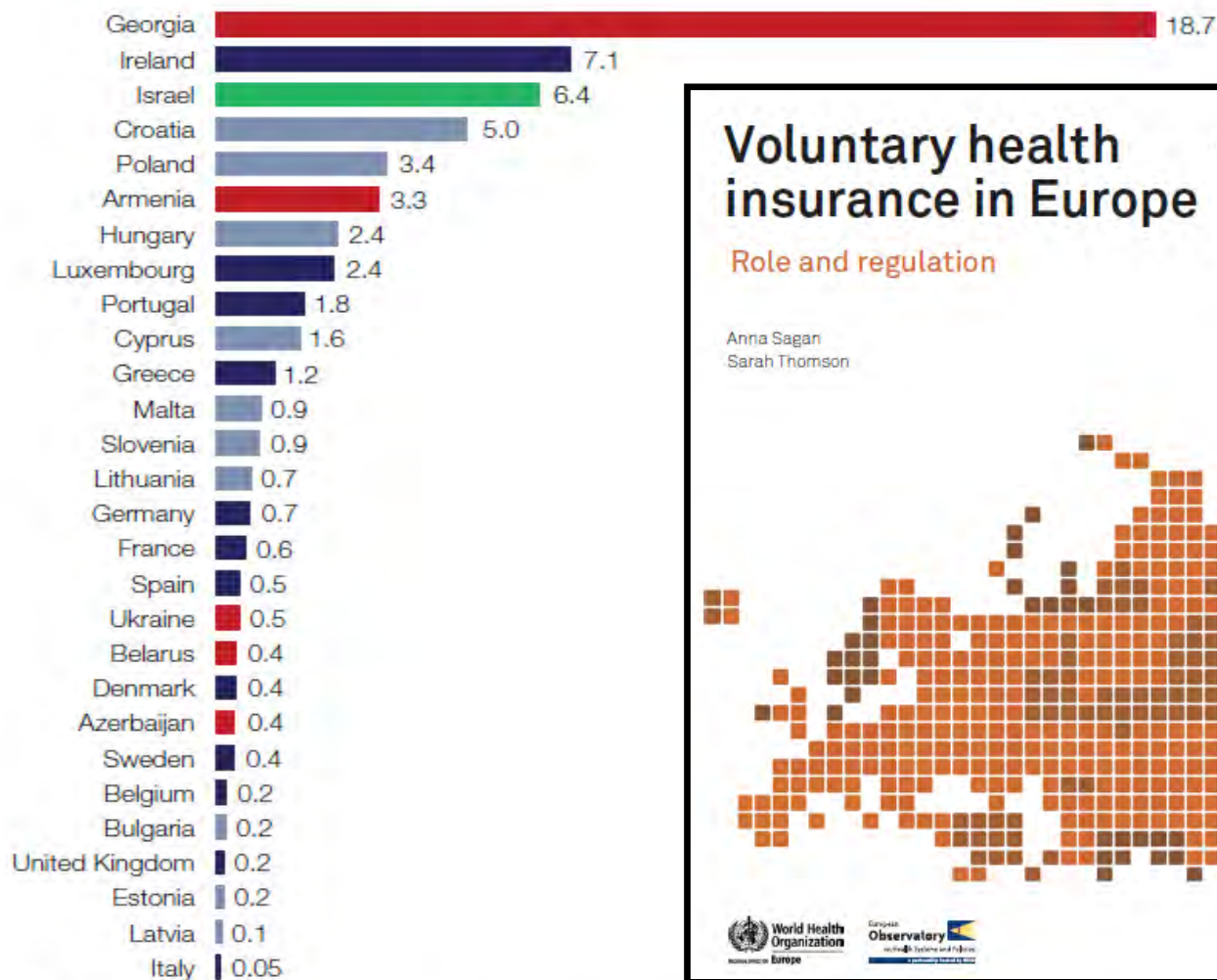
Large variation in market size: spending & coverage



Source: Thomson 2012

Source: Thomson 2012 forthcoming

Figure 2.2 Countries in which VHI's share of total spending on health grew between 2000 and 2014 (% point change)



Source: WHO (2016).

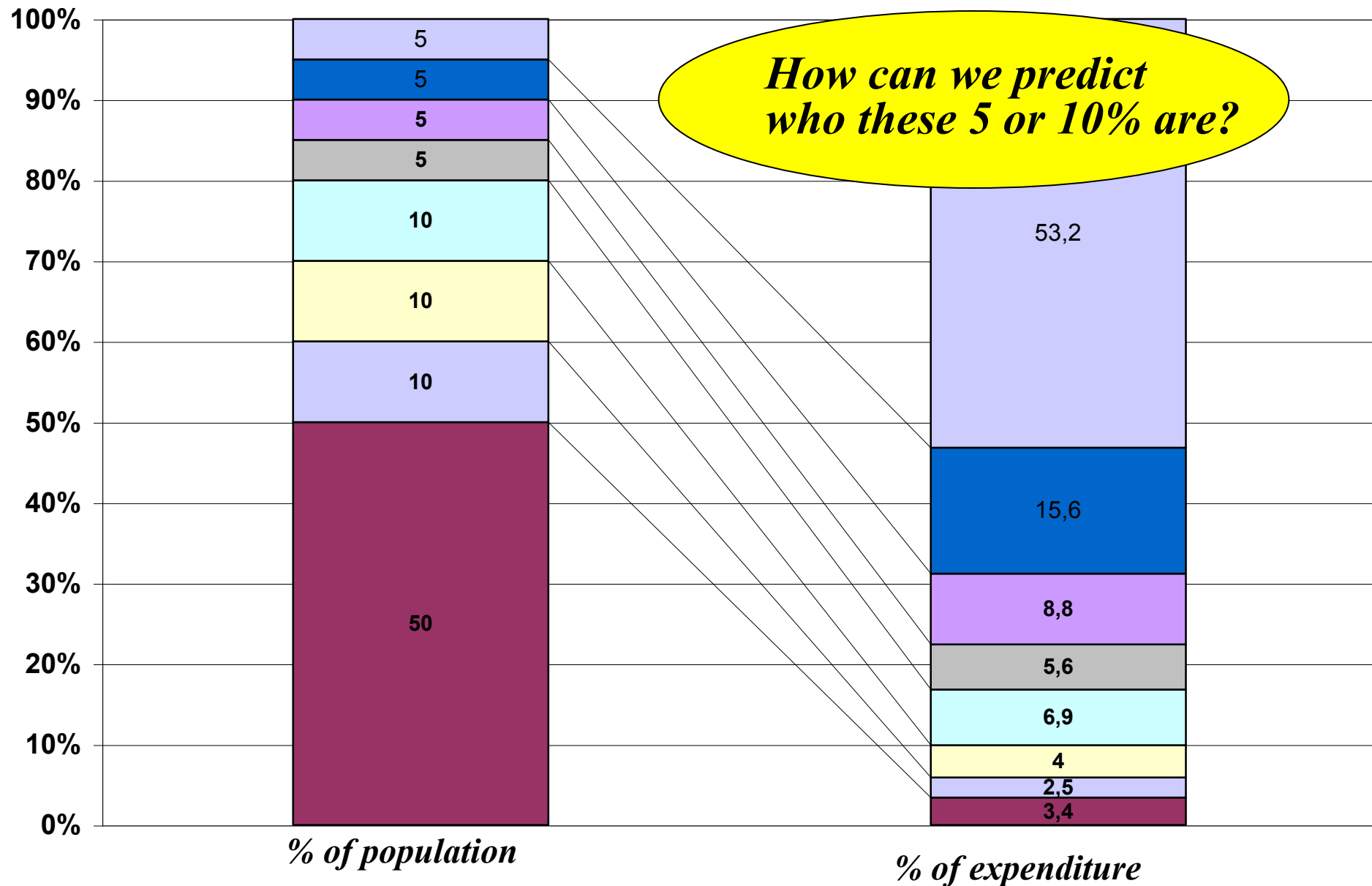
Notes: Data on VHI share for Hungary includes voluntary medical savings accounts, which means that VHI's share of total spending on health in Hungary is overestimated (see Szigeti, Lindeisz & Gaál, 2016). See Appendix B for information on data availability and assumptions made.



Issues with VHI

- May exacerbate fiscal pressures (substitutive)
- *Careful & strong policy design*
- *Clarity of policy goals*
- *Large contextual differences*
 - *How VHI interacts with health system*
- *Regulatory capacity & oversight*
- No market will develop (complementary / excluded)

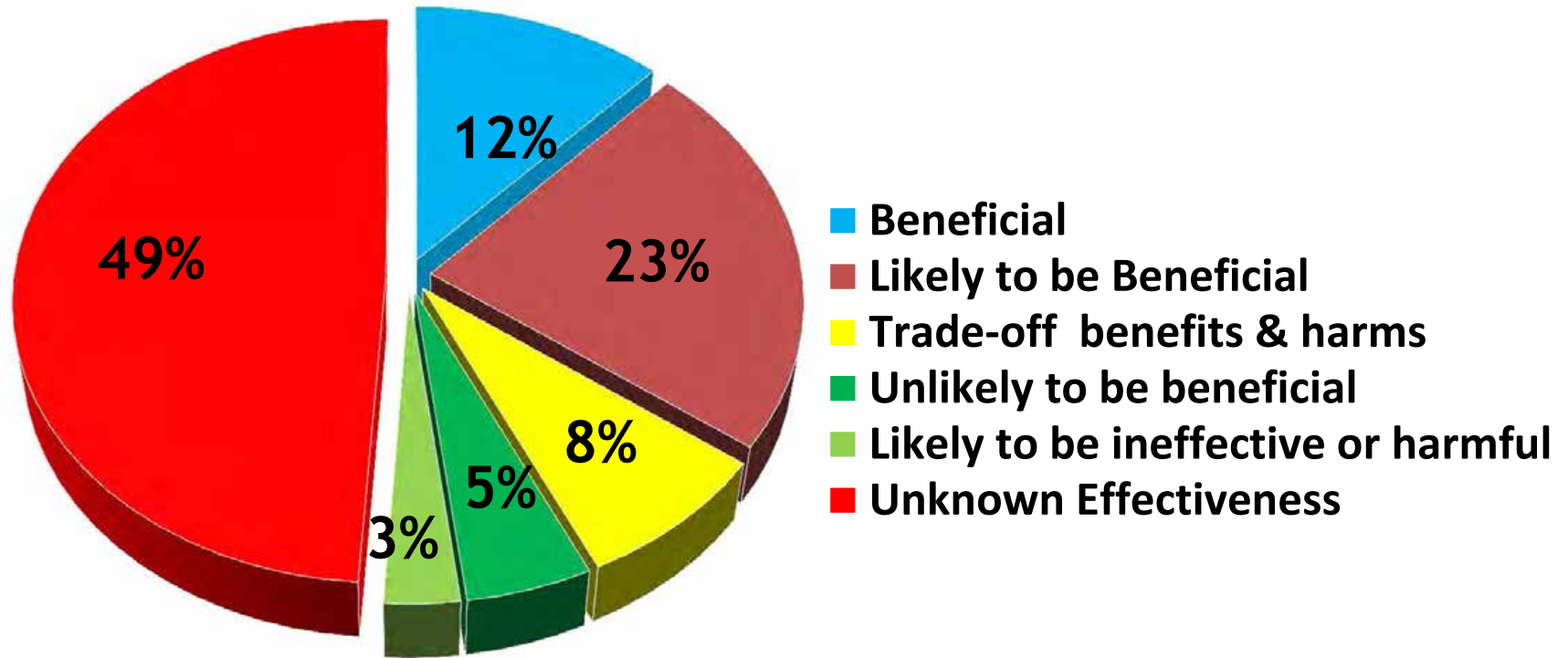
The well-known 20/80 distribution – actually the 5/50 or 10/70 problem





3. Rationing or Value Based Coverage?

Clinical Effectiveness



N=2500 Treatments



3. Ensure Value Based Coverage

- **Health Technology Assessment (e.g.)**
 - **NICE UK, HAS FR, SBU SE, KCE BE, IQWiG DE**
 - Network of regional HTA agencies *ES*
 - **EUNetHTA** (European Network of HTA)
- **Priority Setting / Benefit Packages**
- **Stepping up negative lists (goods & services)**
- **Value Based User Charges (?)**



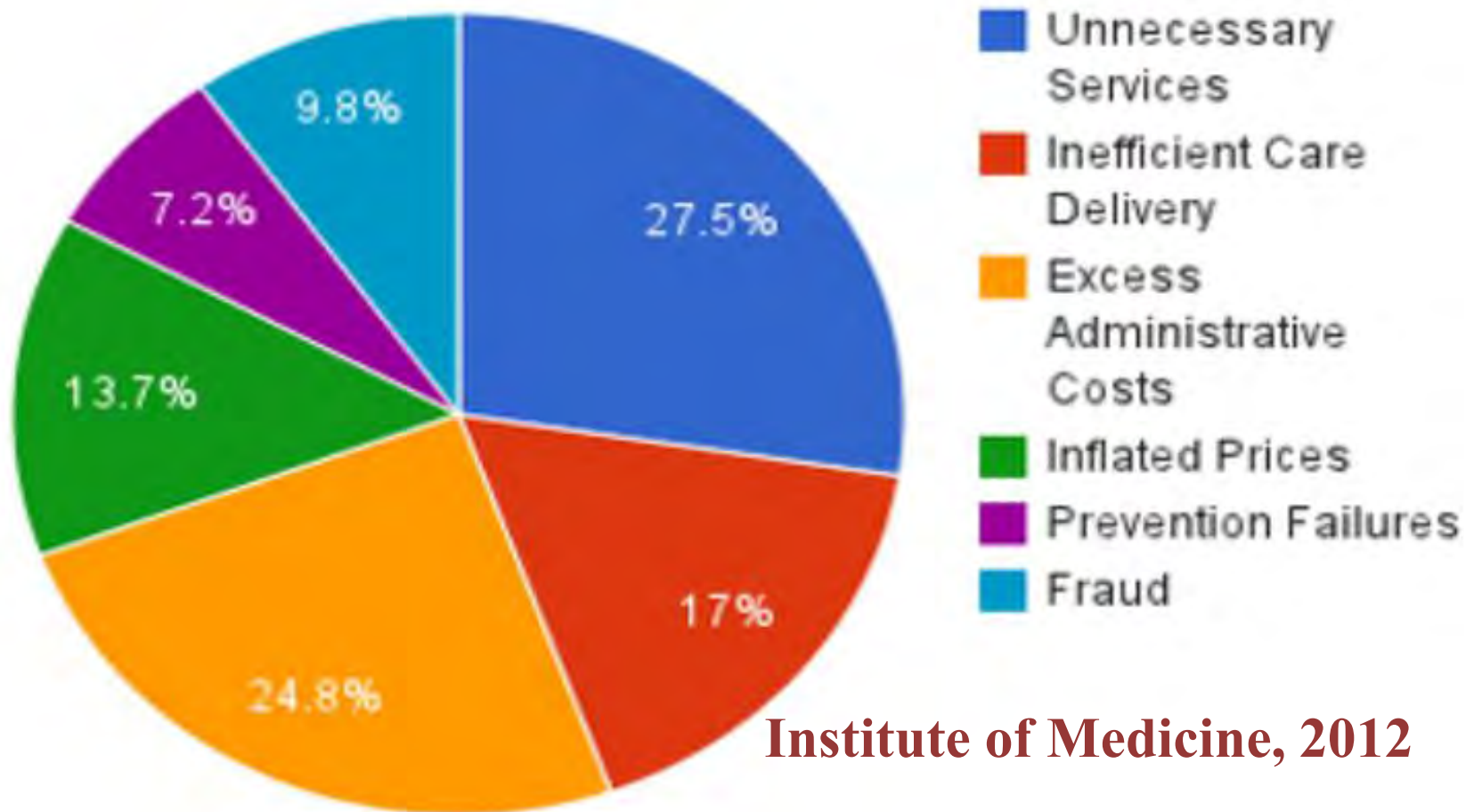
4. Improve Performance?



4. Improve Performance (Efficiency)

Sustainability (savings) ≠ efficiency

**How the US Health System
wastes \$750 billion a year**



Institute of Medicine, 2012



4. Improve performance

- **Expanding practice guidelines & protocols**
- **Stepping up innovation: ICT / E Health**
 - Electronic Health Records (e.g.): *DK, SE, NL, UK, AT, ...*
- **Linking provider payment to performance**
 - Case mix payment (e.g.): *AT, BG, CZ, HU, LT, ...*
 - Procurement drugs & devices (e.g.): *BG, CZ, EL, SK, UK*
 - Value based pricing (e.g.): *DE, ES, FR, IT, ...*



4. Improve performance

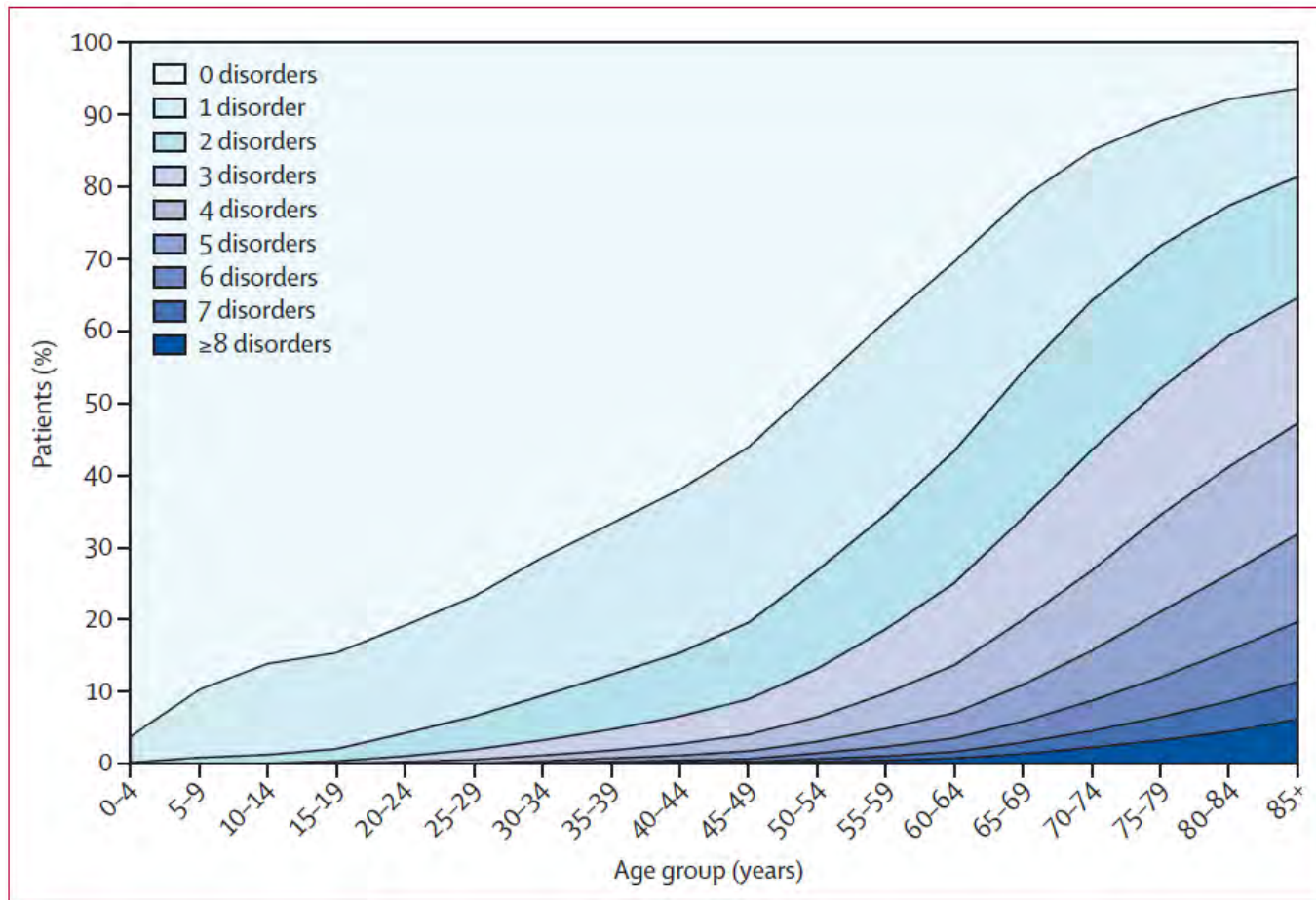
- Improve pharmaceutical / technology policies
Most EU27 strengthened policies to reduce the prices of medical goods or improve the rational use of drugs
 - Austria, Belgium, Czech Republic, France, Estonia, Greece, Ireland, Hungary, Latvia, Lithuania, Malta, Poland, Portugal, Romania, Slovakia, Slovenia and Spain
- Wide variety of measures
 - generic substitution
 - Improve quality of prescribing
 - claw-back mechanisms
 - negotiations on prices



4. Improve performance

- **Enhancing Integrated Care**
 - Disease Management Programmes
E.g. *AT, DE, DK, FR, HU, IT, NL*
 - Paying for integrated care (e.g.)
Bundled Payments NL, QOF UK, CAPI FR, Personal Health Budgets NL, UK, 'Gesundes Kinzigtal' DE
- **Rationalising hospital / specialist services**
 - Closures, mergers, restructuring & centralization
E.g. *BG, CY, CZ, DK, EL, HU, IT, LT, LV, PT, SK, SI, ES*
 - European Centres of Reference

Multimorbidity is most common among older people (Scottish data)





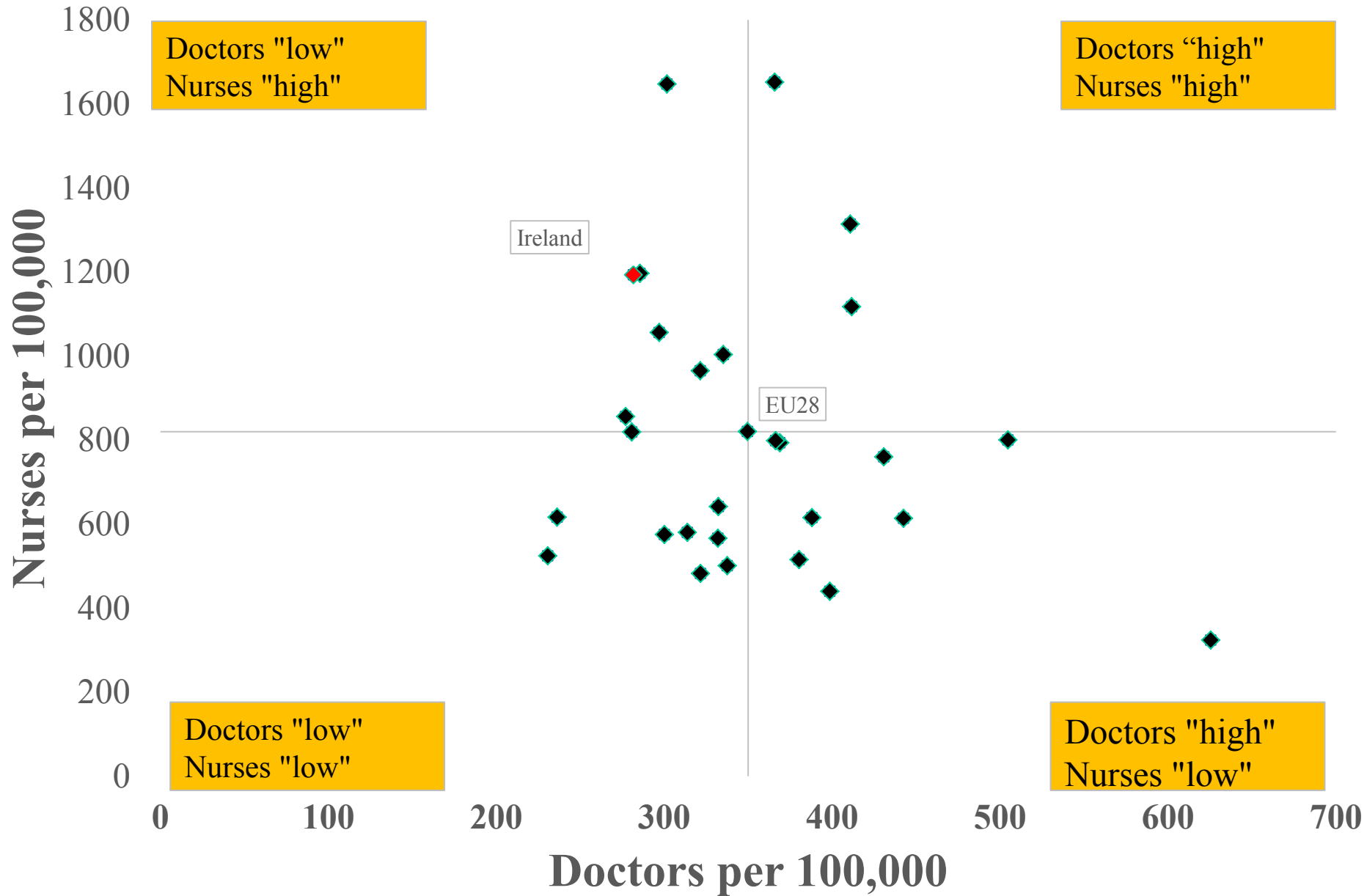
4. Improve performance

- **Skill Mix Optimisation**
 - Advance Practice Nurses (e.g.) *ES, FI, UK,*
- **Strengthening Primary Care**
 - Key in crisis response (e.g.) *EE, ES, EL, HU, LT, LV, PT, SI*
- **Improving Public Health**
 - Introducing health promotion policies
E.g. *BE, CR, EL, HU, LT, MT, UK*
 - Introducing or increasing sin taxes
E.g. *BG, CR, CY, DK, EE, FR, HU, PT, SI, ES*

Skill Mix optimization

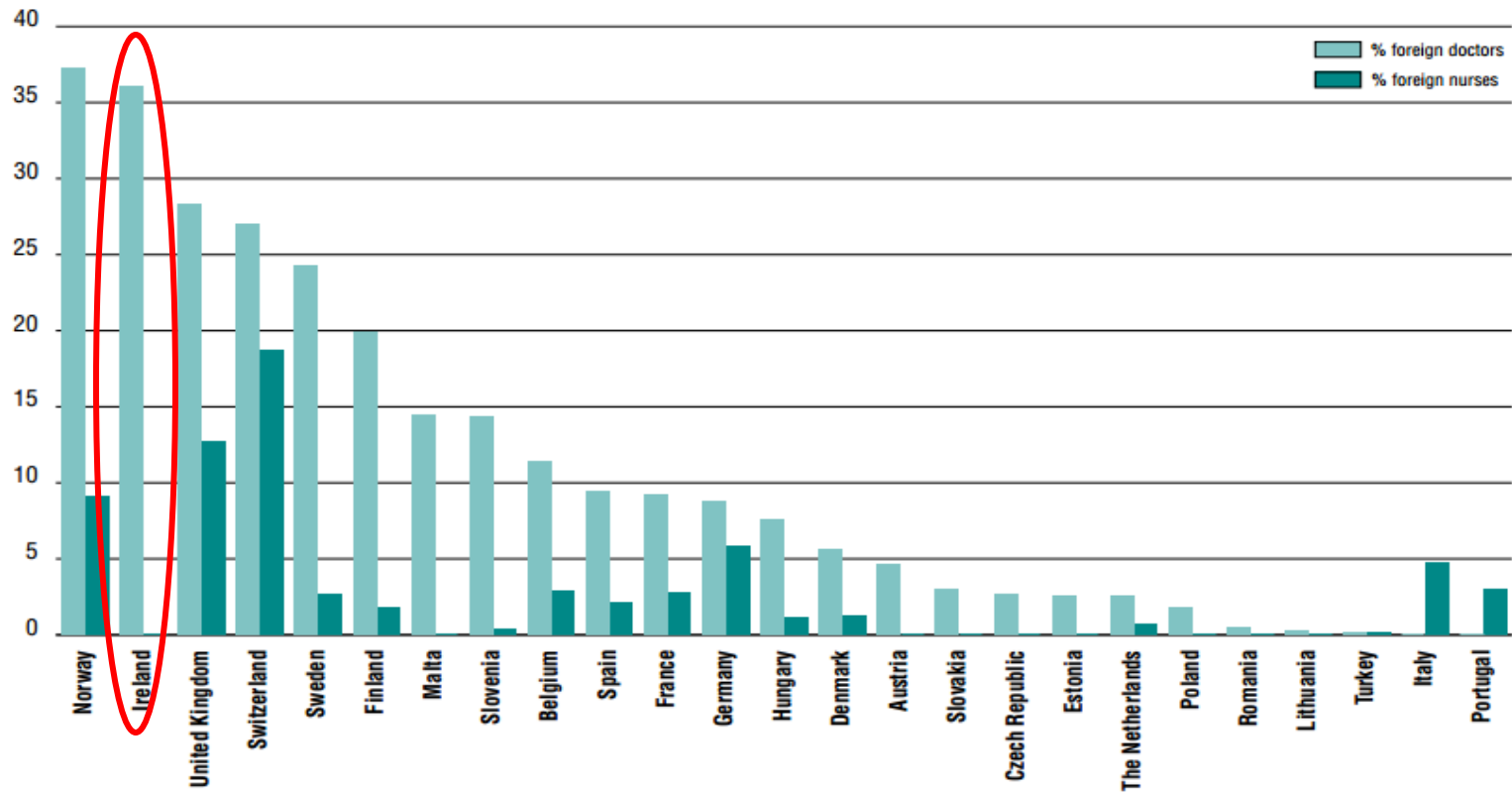
Doctors and nurses density, 2014 or latest

Source: Eurostat, WHO Health for all database





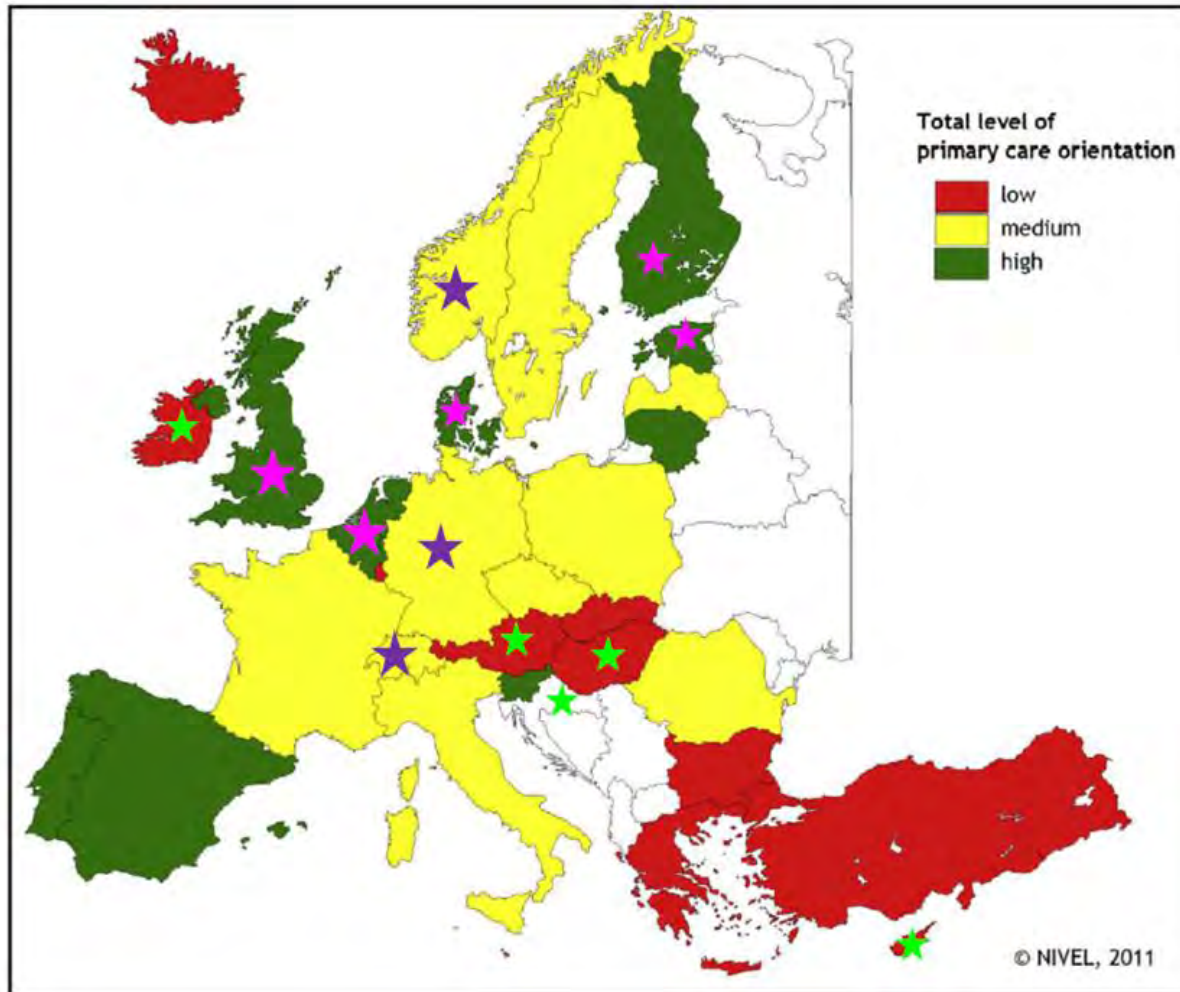
Reliance on foreign doctors and nurses in selected European countries, 2014 or latest year available



Source: Glinos et al, 2015



Variation in primary care strength accross Europe



Source: Kringos et al 2013

EXHIBIT 1**Strength Of Key Primary Care Aspects In Thirty-One European Countries, 2009-10**

| Country | Structure | Accessibility | Continuity | Coordination | Comprehensiveness |
|----------------|------------------|----------------------|-------------------|---------------------|--------------------------|
| Austria | 2.22 | 2.27 | 2.19 | 1.38 | 2.33 |
| Belgium | 2.21 | 2.13 | 2.38 | 1.70 | 2.53 |
| Bulgaria | 2.14 | 2.15 | 2.33 | 1.44 | 2.54 |
| Cyprus | 1.91 | 2.11 | 2.32 | 1.49 | 2.19 |
| Czech Rep. | 2.14 | 2.35 | 2.41 | 1.64 | 2.33 |
| Denmark | 2.38 | 2.46 | 2.43 | 1.96 | 2.40 |
| Estonia | 2.29 | 2.21 | 2.42 | 1.71 | 2.41 |
| Finland | 2.31 | 2.20 | 2.32 | 1.74 | 2.51 |
| France | 2.16 | 2.06 | 2.33 | 1.63 | 2.47 |
| Germany | 2.20 | 2.25 | 2.38 | 1.38 | 2.34 |
| Greece | 2.10 | 2.08 | 2.25 | 1.96 | 2.17 |
| Hungary | 2.08 | 2.34 | 2.33 | 1.46 | 2.29 |
| Iceland | 1.77 | 2.28 | 2.40 | 1.60 | 2.42 |
| Ireland | 2.20 | 1.96 | 2.38 | 1.57 | 2.36 |
| Italy | 2.33 | 2.27 | 2.31 | 1.73 | 2.13 |
| Latvia | 2.14 | 2.15 | 2.38 | 1.65 | 2.41 |
| Lithuania | 2.27 | 2.29 | 2.30 | 1.98 | 2.56 |
| Luxembourg | 1.90 | 2.03 | 2.31 | 1.63 | 2.42 |
| Malta | 2.12 | 2.17 | 2.17 | 1.82 | 2.38 |
| Netherlands | 2.50 | 2.38 | 2.26 | 2.20 | 2.32 |
| Norway | 2.27 | 2.25 | 2.36 | 1.56 | 2.55 |
| Poland | 2.12 | 2.35 | 2.33 | 1.92 | 2.29 |
| Portugal | 2.41 | 2.34 | 2.35 | 1.62 | 2.47 |
| Romania | 2.31 | 2.26 | 2.33 | 1.55 | 2.20 |
| Slovak Rep. | 2.02 | 2.27 | 2.39 | 1.39 | 1.98 |
| Slovenia | 2.36 | 2.47 | 2.30 | 1.84 | 2.32 |
| Spain | 2.43 | 2.44 | 2.43 | 1.84 | 2.51 |
| Sweden | 2.23 | 2.17 | 2.25 | 2.32 | 2.49 |
| Switzerland | 2.04 | 2.17 | 2.37 | 1.63 | 2.42 |
| Turkey | 2.27 | 2.05 | 2.15 | 1.61 | 2.36 |
| UK | 2.52 | 2.40 | 2.37 | 1.88 | 2.52 |

SOURCE Kringos DS. The strength of primary care in Europe (Note 9 in text). **NOTE** Scores range from 1 (weak primary care) to 3 (strong primary care).

Strength of countries' primary care

(Source: Kringos et al, 2013)

| Country | The structure of primary care | | | The service-delivery process of primary care | | | | Overall primary care system strength |
|----------------|-------------------------------|-------------------------------------|------------------------------------|--|----------------------------|------------------------------|-----------------------------------|--------------------------------------|
| | Primary care governance | Economic conditions of primary care | Primary care workforce development | Access to primary care | Continuity of primary care | Coordination of primary care | Comprehensiveness of primary care | |
| Austria | Medium | Medium | Weak | Medium | Weak | Weak | Weak | Weak |
| Belgium | Medium | Strong | Medium | Weak | Strong | Medium | Strong | Strong |
| Bulgaria | Medium | Weak | Weak | Weak | Medium | Weak | Strong | Weak |
| Cyprus | Weak | Weak | Weak | Weak | Medium | Weak | Weak | Weak |
| Czech Republic | Medium | Weak | Weak | Strong | Strong | Medium | Weak | Medium |
| Denmark | Strong | Medium | Strong | Strong | Strong | Strong | Medium | Strong |
| Estonia | Strong | Weak | Medium | Medium | Strong | Medium | Medium | Strong |
| Finland | Medium | Strong | Strong | Medium | Medium | Medium | Strong | Strong |
| France | Medium | Medium | Medium | Weak | Medium | Medium | Strong | Medium |
| Germany | Medium | Strong | Medium | Medium | Strong | Weak | Medium | Medium |
| Greece | Medium | Weak | Weak | Weak | Weak | Strong | Weak | Weak |
| Hungary | Weak | Medium | Medium | Strong | Medium | Weak | Weak | Weak |
| Iceland | Weak | Weak | Weak | Medium | Strong | Weak | Medium | Weak |
| Ireland | Weak | Weak | Strong | Weak | Strong | Weak | Medium | Weak |
| Italy | Strong | Strong | Medium | Medium | Weak | Medium | Weak | Medium |
| Latvia | Medium | Medium | Weak | Weak | Strong | Medium | Medium | Medium |
| Lithuania | Strong | Medium | Medium | Strong | Weak | Strong | Strong | Strong |
| Luxembourg | Weak | Weak | Weak | Weak | Weak | Medium | Medium | Weak |
| Malta | Weak | Weak | Strong | Weak | Weak | Strong | Medium | Weak |
| Netherlands | Strong | Strong | Strong | Strong | Weak | Strong | Medium | Strong |
| Norway | Strong | Weak | Medium | Medium | Medium | Weak | Strong | Medium |
| Poland | Weak | Weak | Weak | Strong | Medium | Strong | Weak | Medium |
| Portugal | Strong | Medium | Strong | Strong | Medium | Medium | Strong | Strong |
| Romania | Strong | Strong | Medium | Medium | Medium | Weak | Weak | Medium |
| Slovak Rep. | Weak | Medium | Weak | Medium | Strong | Weak | Weak | Weak |
| Slovenia | Strong | Strong | Strong | Strong | Weak | Strong | Weak | Strong |
| Spain | Strong | Strong | Strong | Strong | Strong | Strong | Strong | Strong |
| Sweden | Medium | Medium | Medium | Medium | Weak | Strong | Strong | Medium |
| Switzerland | Weak | Medium | Strong | Weak | Medium | Medium | Medium | Medium |
| Turkey | Medium | Medium | Medium | Weak | Weak | Weak | Medium | Weak |
| UK | Strong | Strong | Strong | Strong | Medium | Strong | Strong | Strong |

Making the case for PHC-based health services delivery

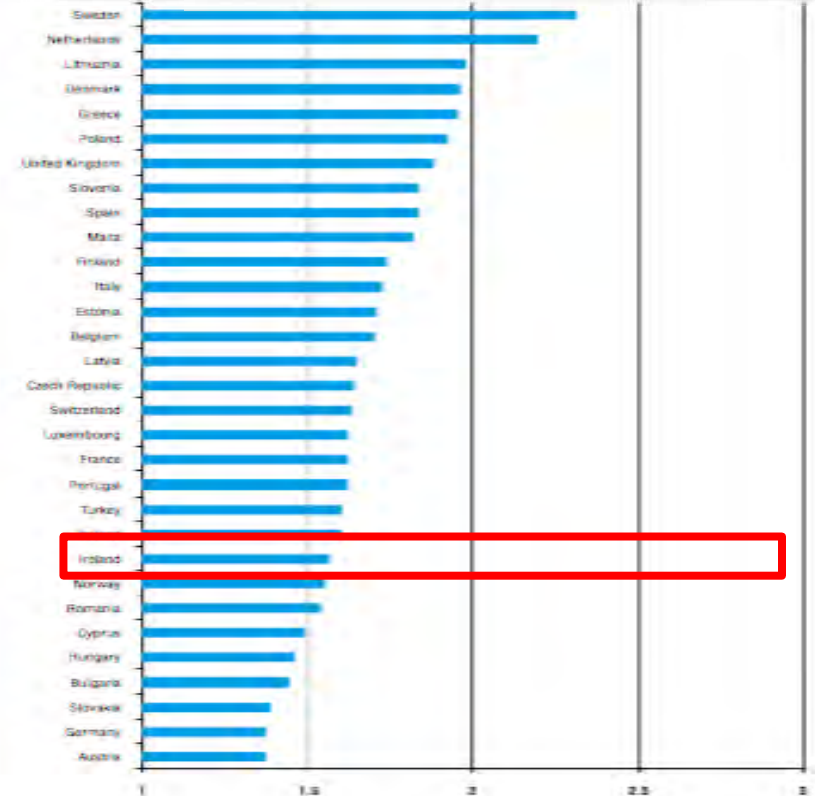
ACCESS

Total access to primary care score by country
(scale 1 (low) – 3 (high))

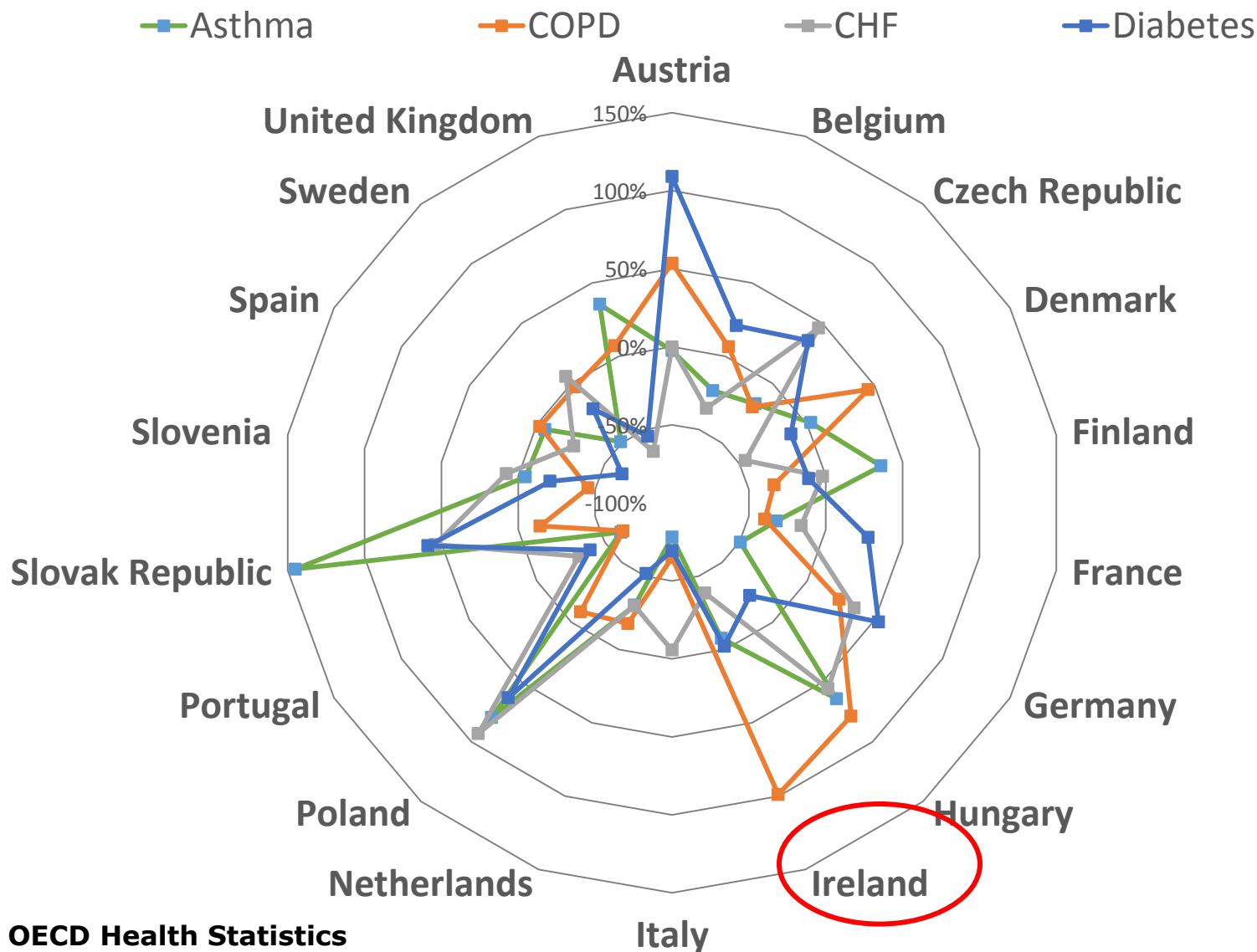


INTEGRATION

Total coordination of primary care by country
(scale 1 (low) – 3 (high))

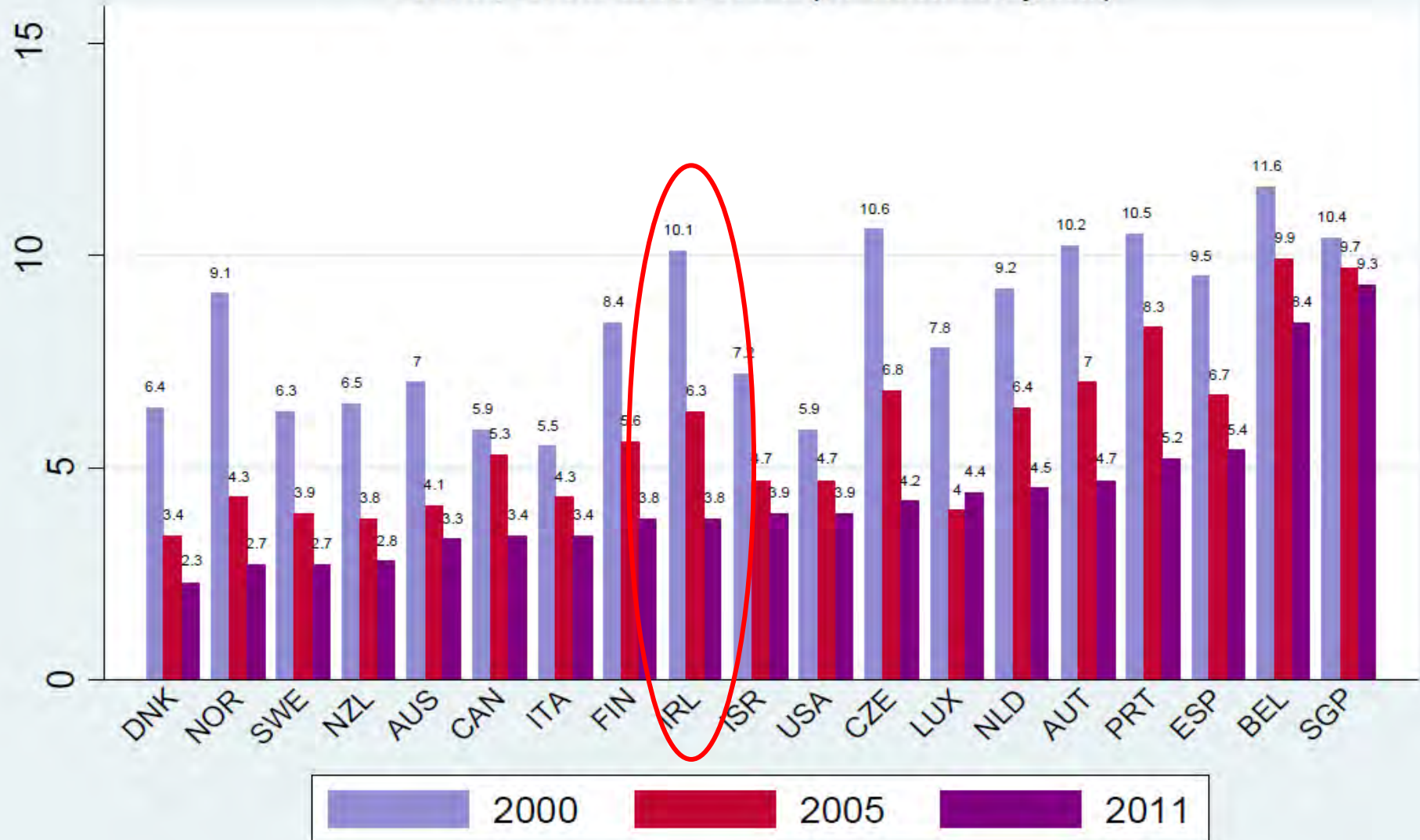


Avoidable admission rates, % difference from average selected OECD countries, 2013 or latest



Source: OECD Health Statistics

AMI Case-Fatality (admission-based) 2000, 2005 and 2011 (or nearest year)





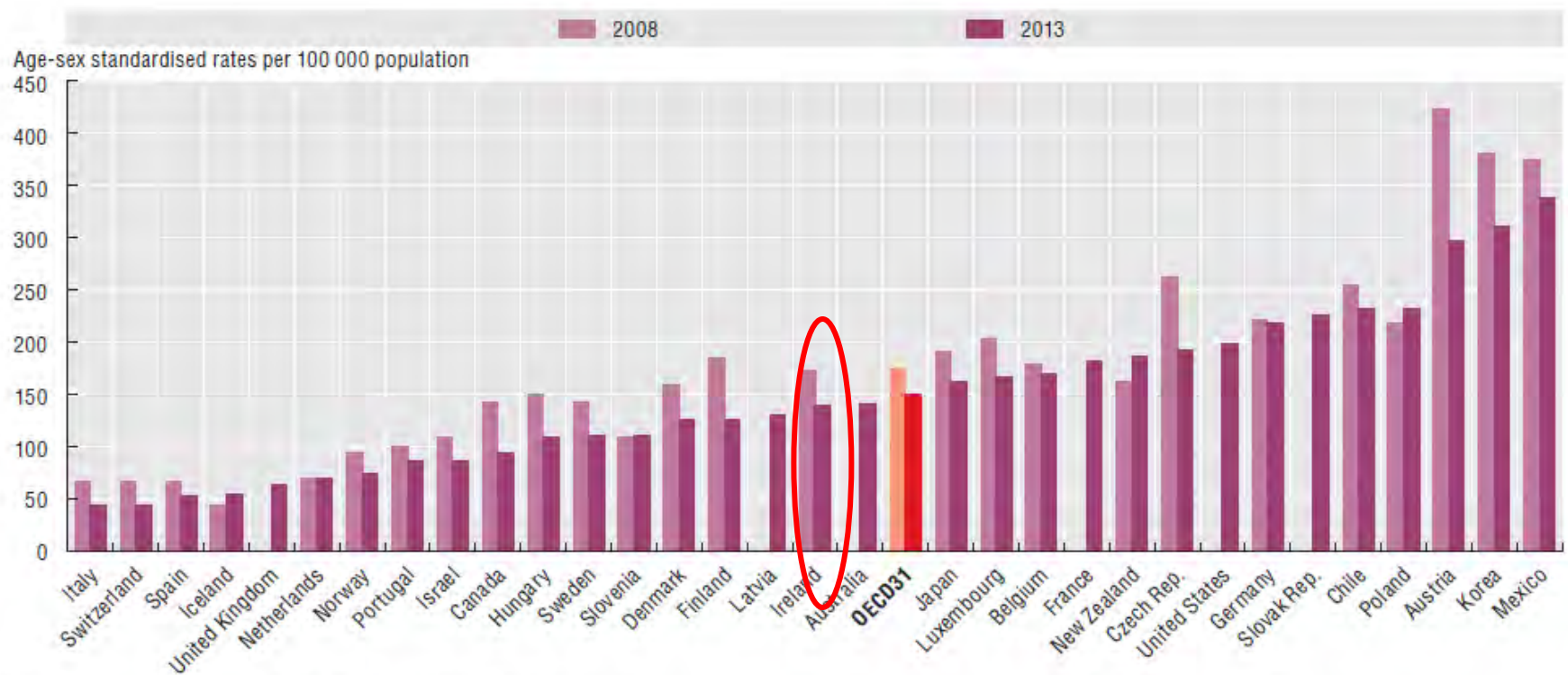
Acute care quality: admission based

| | AMI | | Ischemic stroke | | Haemorrhagic stroke | |
|-----------------|----------------------|-----------------|----------------------|-----------------|----------------------|-----------------|
| | Case-fatality rate % | Annual % change | Case-fatality rate % | Annual % change | Case-fatality rate % | Annual % change |
| Admission-based | | | | | | |
| Australia | 4.8 | -6.9 | 10 | -1.6 | 22.2 | -1.5 |
| Austria | 7.7 | -6.7 | 6 | -3.6 | 14.4 | -2.9 |
| Belgium | 7.6 | -6.5 | 9.2 | -1.4 | 30.5 | -0.6 |
| Canada | 5.7 | -5.3 | 9.7 | -3.1 | 22.2 | -3.1 |
| France | 6.2 | -4.7 | 8.5 | -4.3 | 24 | -1.2 |
| Germany | 8.9 | -3.6 | 6.7 | -4.4 | 17.5 | -3.7 |
| Iceland | 5.7 | -4.3 | 7.4 | 6.7 | 16.7 | -10.4 |
| Ireland | 6.8 | -7.4 | 9.9 | -3.4 | 26.2 | -1.2 |
| Italy | 5.8 | -4.4 | 6.5 | -2.4 | 19.9 | -0.5 |
| Japan | 12.2 | -1.8 | 3 | -1.1 | 11.8 | 0.9 |
| Mexico | 27.2 | 1.5 | 19.6 | 1.3 | 29.7 | -1.6 |
| Portugal | 8.4 | -5.5 | 10.5 | -2.5 | 23.8 | -0.6 |
| Singapore | 12.5 | -1.5 | 7.6 | -0.4 | 22 | -1.5 |
| Slovak Republic | 7.6 | -10.4 | 11 | -4.8 | 28 | -4.5 |
| Switzerland | 5.9 | -6.3 | 7 | -3.2 | 16.5 | -3.8 |
| Turkey | 10.7 | | 11.8 | | 32 | |
| United States | 5.5 | -4.4 | 4.3 | -2.1 | 22.3 | -2.2 |

Best third ■ Middle third ■ Worst third ■

...with proven success in areas such as diabetes management

Diabetes hospital admission in adults, 2008 and 2013 (or nearest years)

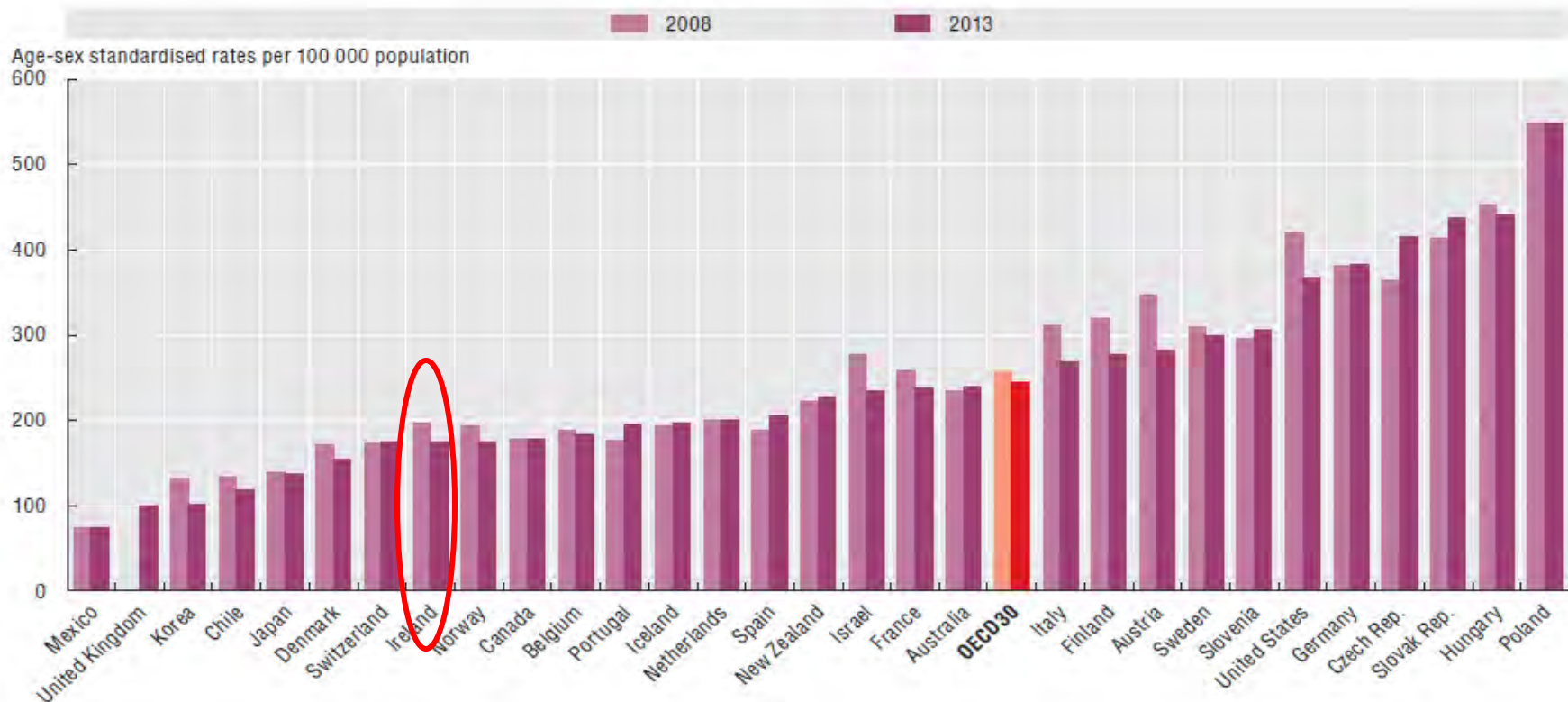


Note: Three-year average for Iceland and Luxembourg.

Source: OECD Health Statistics 2015, <http://dx.doi.org/10.1787/health-data-en>.

Opportunities to strengthen health services delivery performance...

Congestive heart failure hospital admission in adults, 2008 and 2013 (or nearest years)



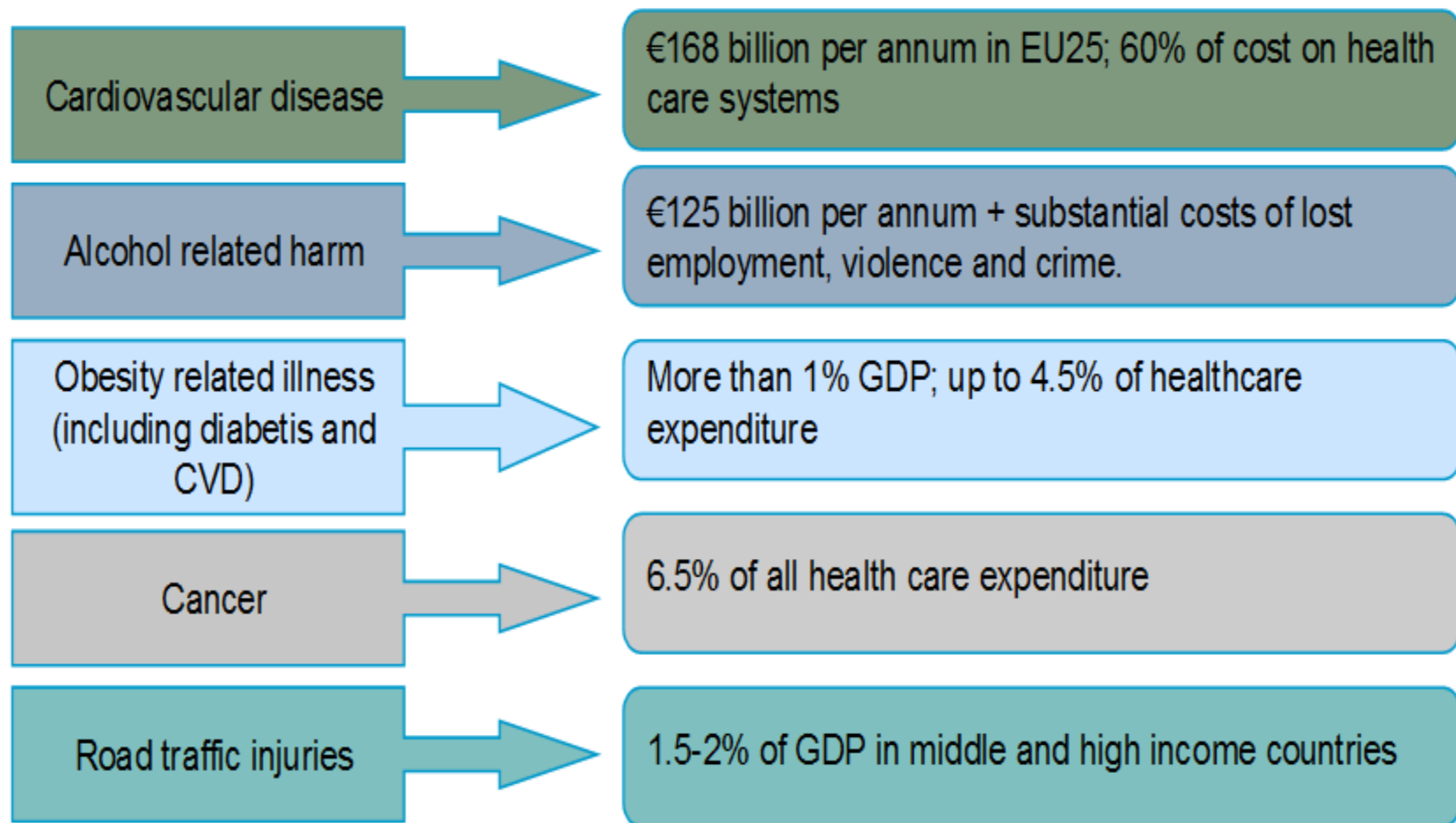
Note: Three-year average for Iceland.

Source: OECD Health Statistics 2015, <http://dx.doi.org/10.1787/health-data-en>.



5. Acting on Determinants?





Sources: Leal (2006), Sassi (2010), Stark (2006)

Figure 10: DALYs attributable to leading risk factors, both sexes, all ages, EU and EFTA, 2010

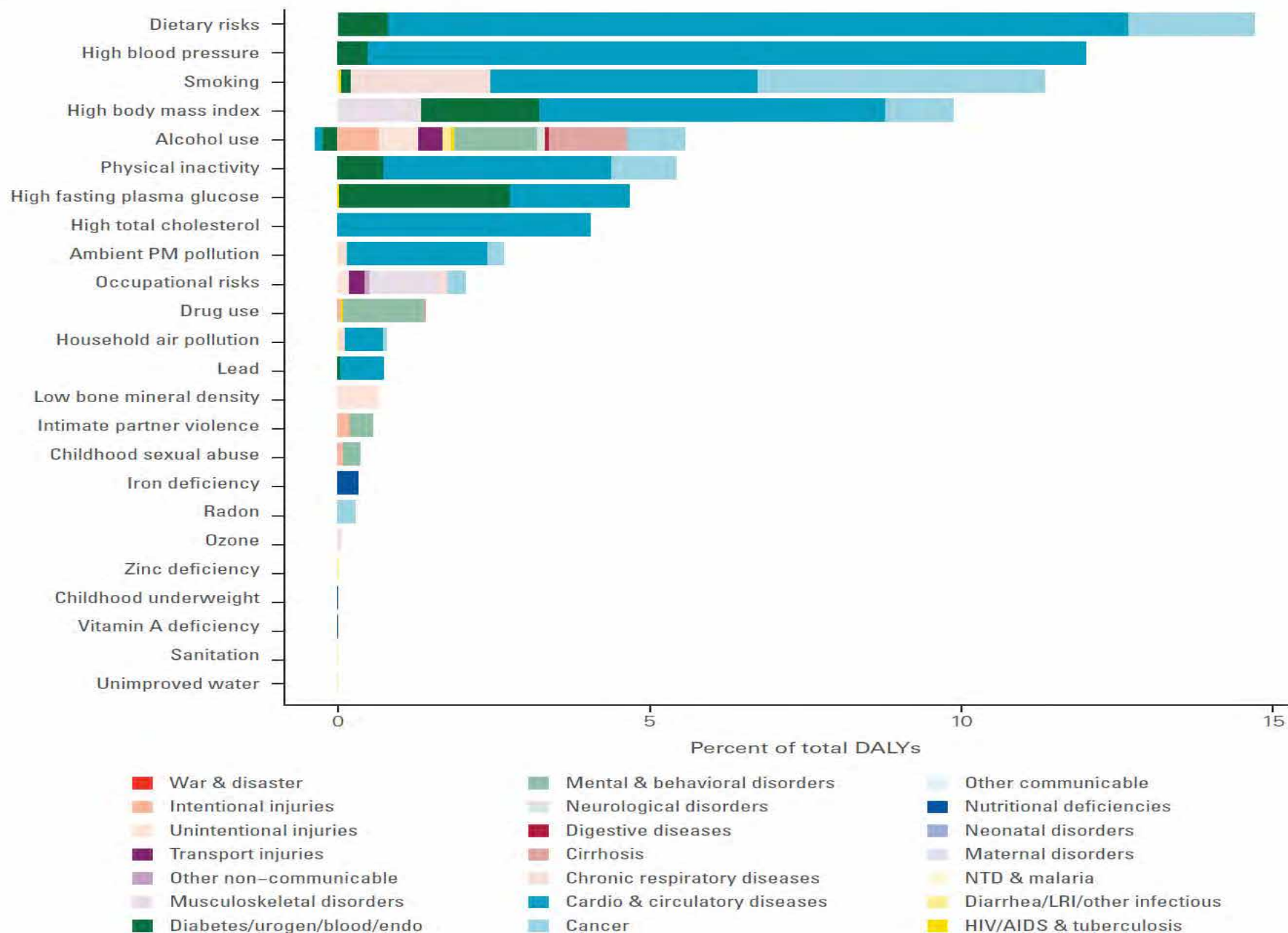
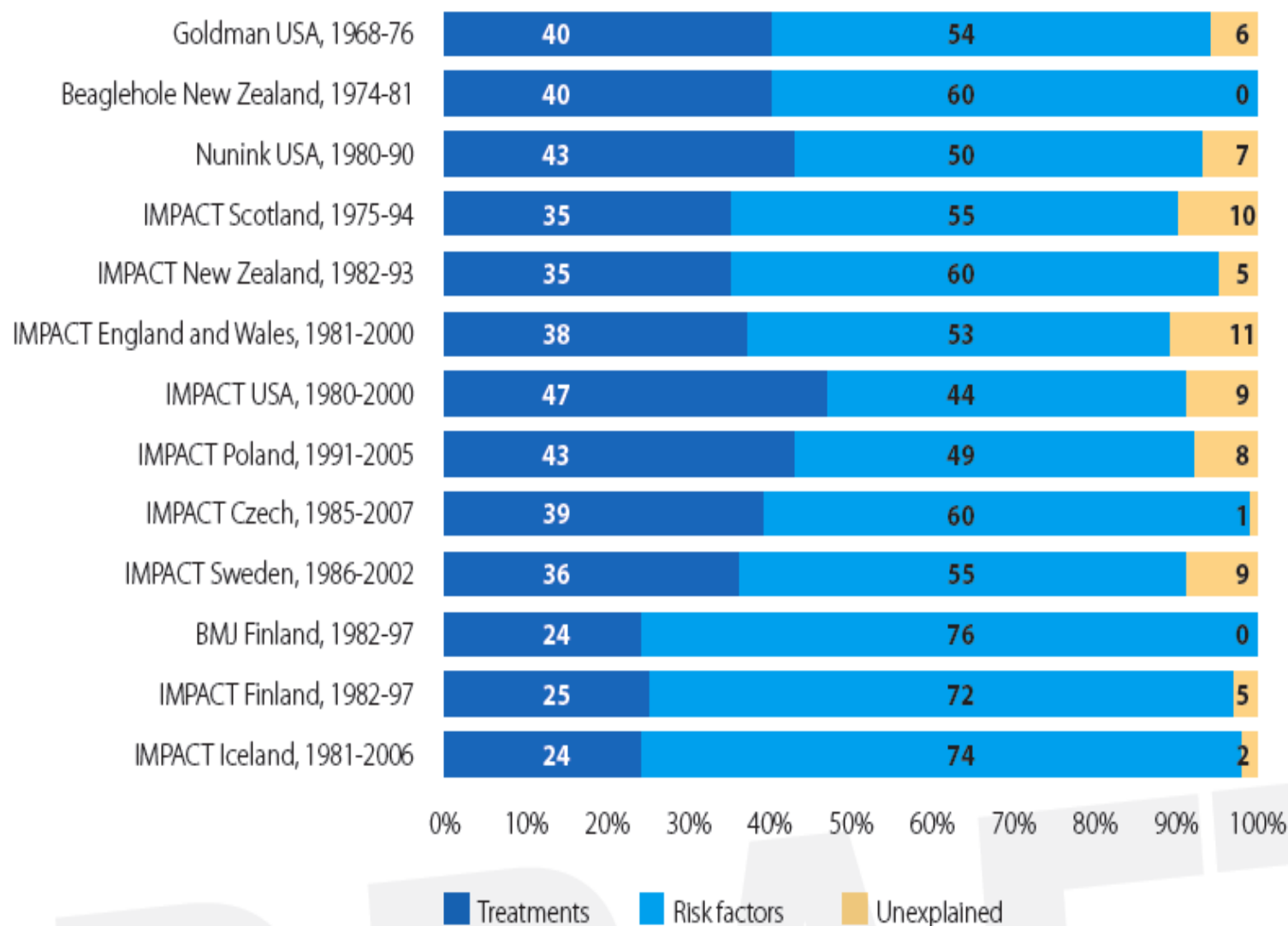


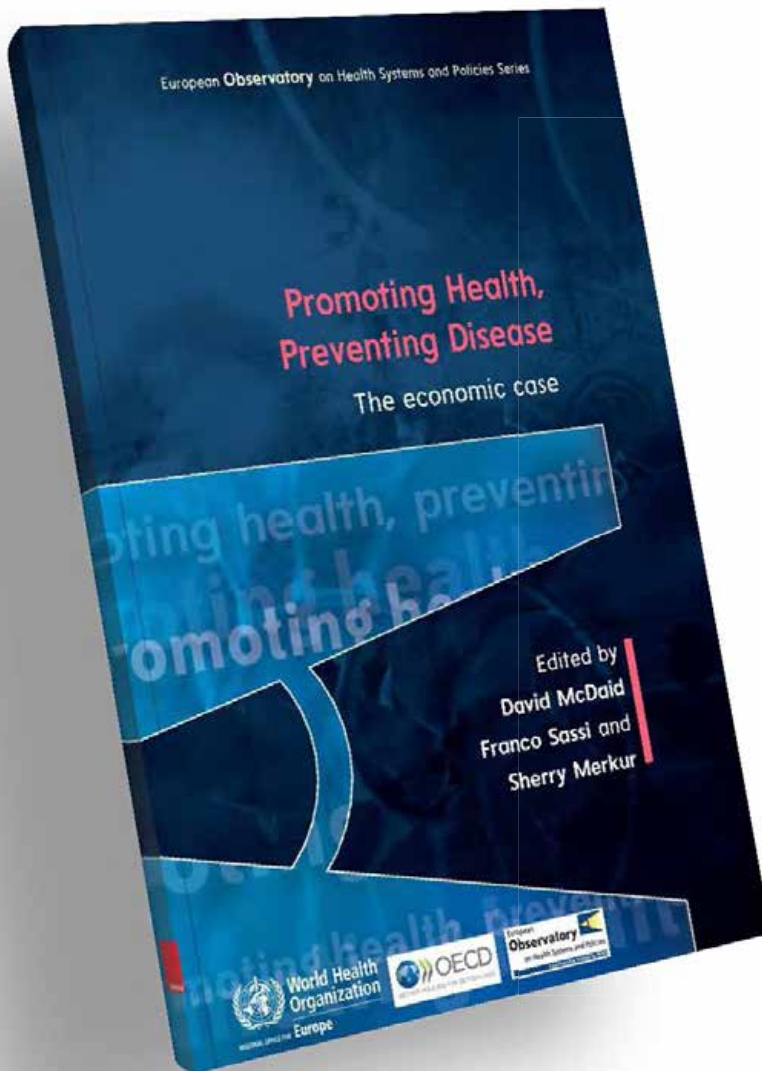
Fig. 2. Contribution of treatment and risk factor reduction to the decline in global coronary heart disease mortality



Source: Ford et al. (11).



Prevention: Making the Economic Case The Evidence....



- Raising cigarette prices to the EU average \$5.50: save 00000's lives; 100,000 in Russia alone
- Children advertising: 10,000 years in good health / year in W Europe
- Regulation of salt content in food: 44,000 life years in England alone
- Road traffic accidents: 3% GDP, strategies generate cost savings
- Health Inequalities in EU25: 1.4 GDP , 20% HC costs, 15% SS costs

Economics of Prevention

Table 3.3 Dominant (cost-saving) preventive interventions for non-communicable disease, ACE–Prevention

| Topic area | Intervention | Lifetime health impact* | Annual intervention cost* | Strength of evidence |
|--------------------------------|---|-------------------------|---------------------------|----------------------|
| Alcohol | Volumetric tax | ++ | + | Likely |
| | Tax increase 30% | +++ | + | Likely |
| | Advertising bans | + | + | Limited |
| | Raise minimum legal drinking age to 21 | + | + | Limited |
| Tobacco | Tax increase 30% (with or without indexation) | +++ | + | Likely |
| Physical activity | Pedometers | ++ | ++ | Sufficient |
| | Mass media | ++ | ++ | Inconclusive |
| Nutrition | Community fruit and vegetable intake promotion | + | ++ | May be effective |
| | Voluntary salt limits | + | + | Likely |
| | Mandatory salt limits | +++ | + | Likely |
| Body mass | 10% tax on unhealthy food | +++ | + | May be effective |
| Blood pressure and cholesterol | Community heart health program | ++ | + | May be effective |
| | Polypill \$200 for >5% CVD risk | +++ | +++ | Likely |
| Osteoporosis | Screen women aged 70+ and alendronate | ++ | ++ | Sufficient |
| Hepatitis B | Vaccine and immunoglobulin to infants born to carrier or high-risk mothers | + | + | Sufficient |
| | High-risk infant vaccination | + | + | Sufficient |
| | Selective vaccination of infants with mothers from highly endemic countries | + | + | Sufficient |
| Kidney disease | Proteinuria screen and ACE inhibitors for diabetics | ++ | + | Sufficient |
| Mental disorders | Problem-solving post-suicide attempt | + | + | Sufficient |
| | Treatment for individuals at ultra-high risk for psychosis | + | + | Likely |
| Oral health | Fluoridation drinking water, non-remote | + | + | Limited |

ACE, angiotensin-converting enzyme; CVD, cardiovascular disease

Very Cost Effective Interventions – Vos et al 2010

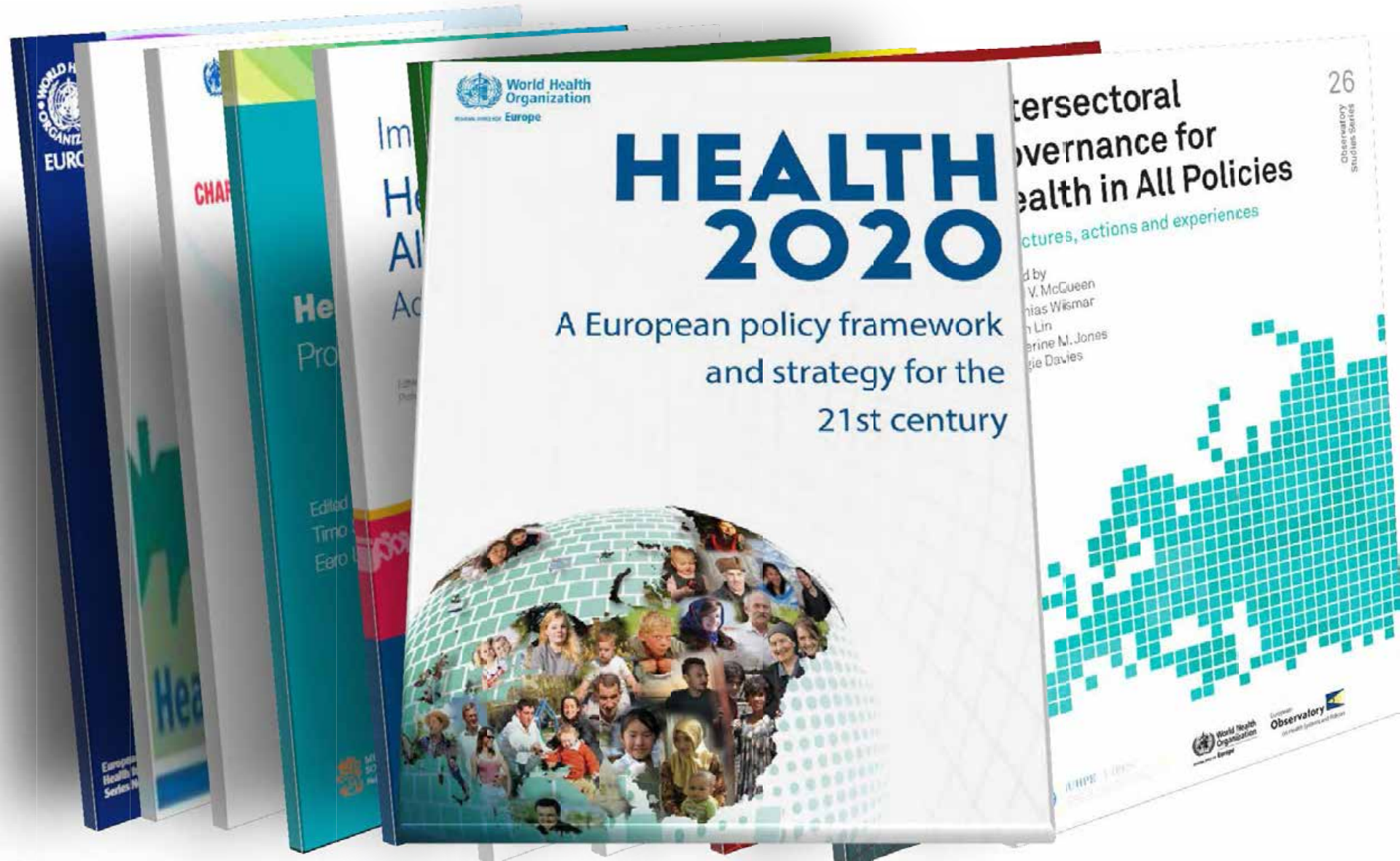
Table 3.4 Very cost-effective preventive interventions (\$0–10,000 per DALY) for non-communicable disease, ACE–Prevention

| Topic area | Intervention | Lifetime health impact* | Annual intervention cost* | Strength of evidence |
|--------------------------------|--|-------------------------|---------------------------|----------------------|
| Alcohol | Brief alcohol intervention GP with or without telemarketing and support | + | + | Sufficient |
| | Licensing controls | + | + | Likely |
| Tobacco | Cessation aid: varenicline | ++ | +++ | Sufficient |
| | Cessation aid: bupropion | ++ | +++ | Sufficient |
| | Cessation aid: nicotine replacement therapy | ++ | ++ | Sufficient |
| Physical activity | GP Green Prescription | + | +++ | Limited |
| | Internet intervention | + | ++ | Sufficient |
| Nutrition | Information mail-out, multiple re-tailored to promote fruit and vegetable intake | + | + | Limited |
| Body mass | Gastric banding for severe obesity | +++ | +++ | Sufficient |
| Blood pressure and cholesterol | Low-dose diuretics >5% CVD risk | +++ | +++ | Sufficient |
| | Polypill \$200 to ages 55+ | +++ | +++ | Likely |
| | CCBs >10% CVD risk | ++ | ++ | Sufficient |
| Mental disorders drugs/suicide | ACE inhibitors >15% CVD risk | ++ | ++ | Sufficient |
| | Screen and bibliotherapy to prevent adult depression | + | ++ | Likely |
| | Screen and psychologist to prevent childhood/adolescent depression | + | ++ | Sufficient |
| | Screen and bibliotherapy to prevent childhood/adolescent depression | + | + | Limited |
| | Responsible media reporting for the reduction of suicide | + | + | Likely |
| | Parenting intervention for the prevention of childhood anxiety disorders | + | + | Sufficient |
| Other | Universal infant hepatitis B vaccination | + | ++ | Sufficient |

ACE, angiotensin-converting enzyme; CCB, calcium channel blocker; CVD, cardiovascular disease

* See Section 2.5 for an explanation of table symbols and colour-coding.

Convergence towards Health in All Policies



Strengthening Intersectoral Governance

Government

*Cabinet Committees
and Secretariats*

Parliament

*Parliamentary
Committees*

Civil service

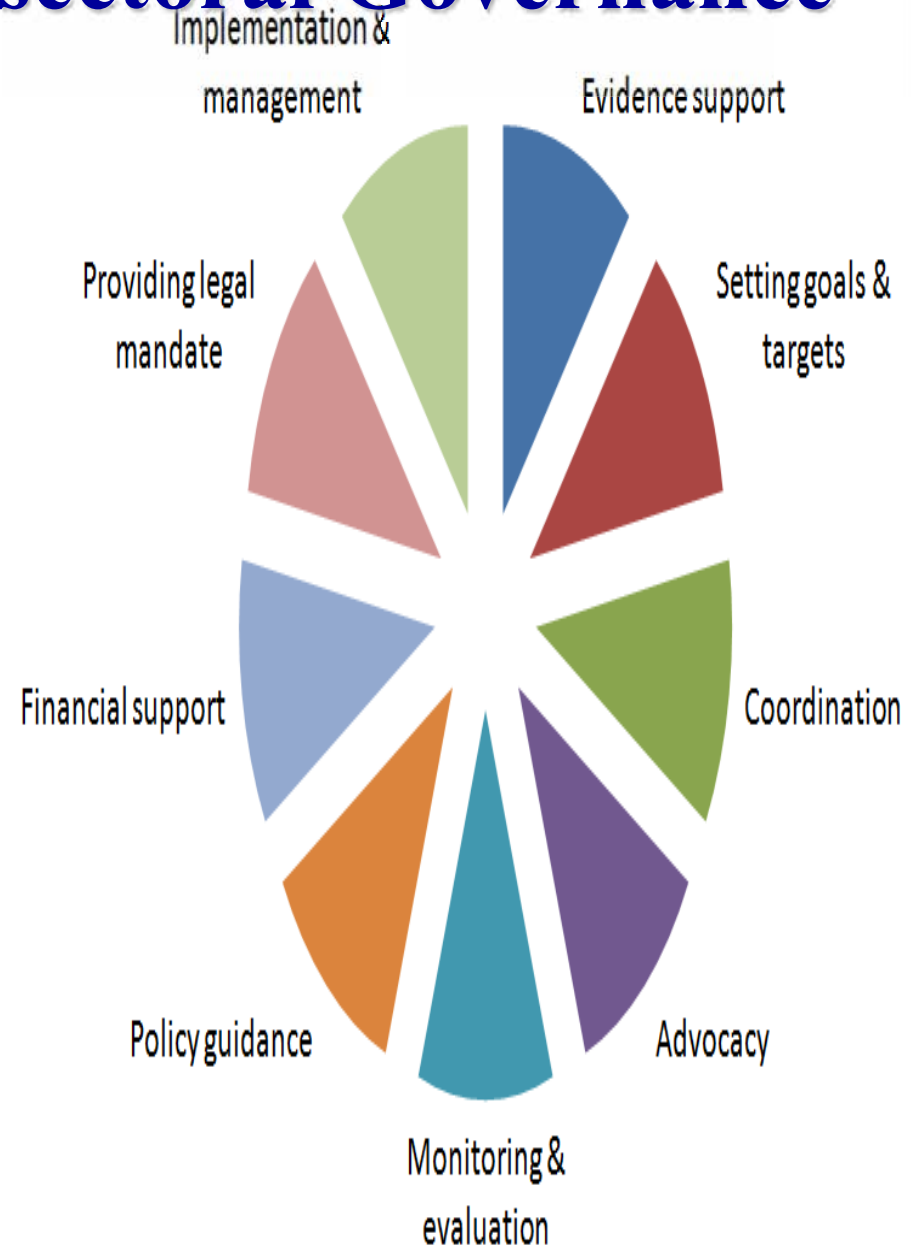
*Interdepartmental
Committees & Units
Mega-ministries /
Mergers*

*Funding
arrangements*

*Joint Budgeting
Delegated
Financing*

*Engagement
beyond
government*

*Public
Stakeholder
Industry*





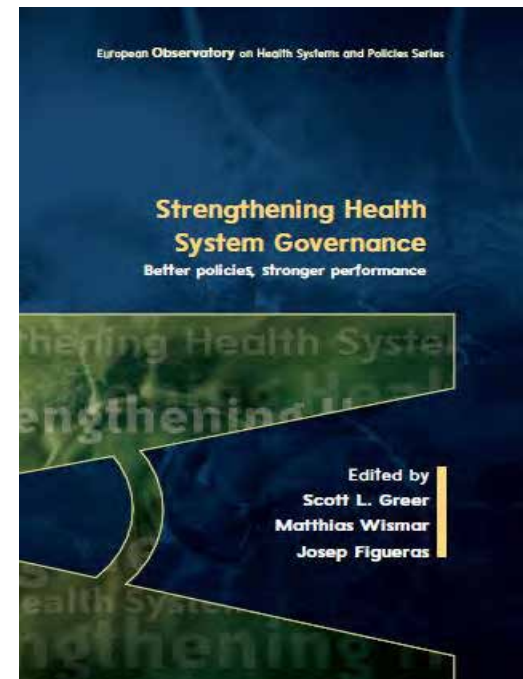
6. Focus on Implementation





Good Governance

- Transparency
 - Makes decisions & their grounds clear
- Participation
 - Affected parties engaged in decision making
- Accountability
 - Clear reporting to principals with sanctions
- Integrity
 - Weberian virtues: clear jobs, hiring, tenure etc.
- Policy capacity
 - Skills for policy analysis at center



Integrated
Care

Skill
Mix

Clinical
Guidelines

Payment for
Performance

HTA
Benefit
Packages

Innovation
ICT
E Health

Public
Health

Pressure

Strengthen Good Governance

- **Technical & political capacity to implement**
- **Information /Transparency**
- **Knowledge brokering**
- **Participation**



6. Strengthen (Good) Governance Central in times of reforms

- **Policy capacity, vision and leadership**
- **Transparency (performance measurement)**
 - Provider (e.g. hospitals) benchmarking
- **Participation of and Communication with**
 - Health Professionals e.g. to identify & address waste
 - Consumers e.g. to increase acceptability of reform



6. Focus on implementation

- Design in light of path dependency and context
- Alignment of reforms / incentives
- Process and pace of implementation
 - Complexity
 - Uncertainty & Piloting
- Technical Capacity
- IT & skills required



6. Focus on implementation

- Reform flexibility
 - adaptability to local circumstances
 - Bottom up reform
- Framework legislation
- Focus (often limited) organizational and political resources to priority areas in light of
 - evidence,
 - political consensus and
 - probability of quick success ‘low hanging fruit’.
- Communication to population and key stakeholders is key



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