

# AN BILLE UM EITIC IN OIFIGÍ POIBLÍ, 1994 ETHICS IN PUBLIC OFFICE BILL, 1994

Mar a leasaíodh sa Roghchoiste um Airgeadas agus Gnóthaí Ginearálta As amended in the Select Committee on Finance and General Affairs

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[No. 20a of 1994]

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Public Bodies Corrupt Practices Act, 1889	1889, c. 69
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Prevention of Corruption Acts, 1889 to 1916	
State Property Act, 1954	1954, No. 25



# AN BILLE UM EITIC IN OIFIGÍ POIBLÍ, 1994 ETHICS IN PUBLIC OFFICE BILL, 1994

# BILL

entitled

AN ACT TO PROVIDE FOR THE DISCLOSURE OF 5
INTERESTS OF HOLDERS OF CERTAIN PUBLIC OFFICES (INCLUDING MEMBERS OF THE HOUSES OF THE OIREACHTAS) AND DESIGNATED DIRECTORS OF AND PERSONS EMPLOYED IN DESIGNATED POSITIONS IN CERTAIN PUBLIC BODIES, FOR THE 10 APPOINTMENT BY EACH SUCH HOUSE OF A COMMITTEE, AND FOR THE ESTABLISHMENT OF A COMMISSION, TO INVESTIGATE CONTRAVENTIONS OF THIS ACT AND TO ESTABLISH GUIDELINES TO ENSURE COMPLIANCE THEREWITH, TO PROHIBIT 15 THE RETENTION OF VALUABLE GIFTS BY HOLDERS OF CERTAIN PUBLIC OFFICES, TO AMEND THE PREVENTION OF CORRUPTION ACTS, 1889 TO 1916, AND TO PROVIDE FOR RELATED MATTERS.

BE IT ENACTED BY THE OIREACHTAS AS FOLLOWS:

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### PART I

### PRELIMINARY AND GENERAL

Short title, commencement, partial cesser and collective citations.

- 1.—(1) This Act may be cited as the Ethics in Public Office Act, 1995.
  - (2) (a) (i) Subject to subparagraph (ii), this Act shall come into 25 operation on such day as the Government appoint by order.
    - (ii) Subparagraph (i) does not apply to-
      - (I) Part II,
      - (II) Part III in so far as it relates to the Chairman and 30 Deputy Chairman of each House, or
      - (III) Parts V and VI in so far as they relate to members.
    - (b) (i) If either House by resolution so declares—
      - (I) Part II in so far as it relates to that House and its

members and Clerk and its committees and their members and clerks,

- (II) Part III in so far as it relates to the Chairman and Deputy Chairman of that House, and
- (III) Parts V and VI in so far as they relate to members of that House,

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shall come into operation on such day as may be specified in the resolution.

- (ii) If each House by resolution so declares, Part II shall come into operation on such day as may be specified in the resolution in so far as it relates to joint committees of both Houses and their members and clerks.
  - (c) (i) If either House by resolution so declares—
    - (I) Part II in so far as it relates to that House and its members and Clerk and its committees and their members and clerks,
    - (II) Part III in so far as it relates to the Chairman and Deputy Chairman of that House, and
    - (III) Parts V and VI in so far as they relate to members of that House,

shall cease to be in operation as on and from such day as may be specified in the resolution.

- (ii) If either House by resolution so declares, Part II shall cease to be in operation as on and from such day as may be specified in the resolution in so far as it relates to joint committees of both Houses and their members and clerks.
- (3) The Prevention of Corruption Acts, 1889 to 1916, and section 36 may be cited together as the Prevention of Corruption Acts, 1889 to 1995.
  - 2.—(1) In this Act, save where the context otherwise requires—

Interpretation.

"act" includes omission or failure to act and a reference to the doing of an act includes a reference to the making of an omission, and any cognate words shall be construed accordingly;

35 "actual knowledge" means actual, direct and personal knowledge as distinct from constructive, implied or imputed knowledge;

"additional interests" has the meaning assigned to it by section 13;

"benefit" includes-

- (a) a right, privilege, office or dignity and any forbearance to demand money or money's worth or a valuable thing,
  - (b) any aid, vote, consent or influence or pretended aid, vote, consent or influence,

(c) any promise or procurement of or agreement or endeavour to procure, or the holding out of any expectation of, any gift, loan, fee, reward or other thing aforesaid,

or other advantage and the avoidance of a loss, liability, penalty, forfeiture, punishment or other disadvantage;

"Clerk" means, in relation to members of Dáil Éireann, the Clerk of Dáil Éireann and, in relation to members of Seanad Éireann, the Clerk of Seanad Éireann:

"commercial price", in relation to the supply of property, whether real or personal, or the supply of a service, and "commercial con- 10 sideration", in relation to the lending of property, means-

(a) where the person by whom the property is supplied or lent or the service is supplied carries on a business consisting wholly or partly of the supply or lending of property or the supply of a service, the lowest price or consideration 15 charged by him or her for the supply or lending in the normal course of business of an equivalent amount of property of the same kind or for the supply of a service of the same kind and to the same extent (allowance being made for any discount which is normally given by him or 20 her in respect of the supply or lending of property of the same kind or the supply of a service of the same kind) at or about the time of the first-mentioned supply or lending of property or the first-mentioned supply of a service, and

(b) where the person by whom the property is supplied or lent 25 or the service is supplied does not carry on a business consisting wholly or partly of the supply or lending of property or the supply of a service of the same kind, the lowest price or consideration for which an equivalent amount of property of the same kind may be purchased 30 or taken on loan or a service of the same kind and to the same extent may be procured in the normal course of business (allowance being made for any discount which is normally given in respect of the supply or lending of property of the same kind or the supply of a service of the 35 same kind) at or about the time of the first-mentioned supply or lending of property or the first-mentioned supply of a service from a person who carries on such a business;

"the Commission" means the commission established by section 20;

"the Committee", in relation to Dáil Éireann or members of Dáil 40 Éireann, means the Committee on Members' Interests of Dáil Éireann appointed under section 8 and, in relation to Seanad Éireann or members of Seanad Éireann, means the Committee on Members' Interests of Seanad Éireann appointed under section 8 and "a Committee" means, as the context may require, each of those committees 45 or either of them;

"committee" and "joint committee" include a sub-committee of a committee or, as the case may be, joint committee;

"company" means any body corporate;

"connected person", in relation to a person, shall be construed in 50 accordance with subsection (2);

"designated directorship", in relation to a public body, means a prescribed directorship of that body;

"designated position", in relation to a public body, means a prescribed position of employment in that body;

- 5 "director" means a director within the meaning of the Companies Acts, 1963 to 1990, but includes, in the case of a public body that is not a company (within the meaning of the Companies Act, 1963) and is specified in *subparagraph* (8), (9), (10), (11) or (12), or stands prescribed for the purposes of *subparagraph* (13), of *paragraph* 1 of 10 the *First Schedule*, a person who is a member of it or a member of any board or other body that controls, manages or administers it, and any cognate words shall be construed accordingly;
- "election" means a presidential election, a European election, a Dáil election, a local election (within the meaning, in each case, of the 15 Electoral Act, 1992), or an election of a member or members to serve in Seanad Éireann, and any cognate words shall be construed accordingly;

"election expenses", in relation to a member, means expenses incurred for the purpose of promoting, directly and during an elec20 tion—

- (a) in case the member is a member of a registered political party, that party or the election of a candidate (including that member) of that party,
- (b) in case the member is not such a member, the election of the member;

"functions" includes powers and duties and references to the performance of functions include, with respect to powers and duties, references to the exercise of the powers and the carrying out of the duties and, in relation to an office holder, includes functions conferred 30 on him or her by the Government or in pursuance of a decision of the Government and functions of the office holder as a member of the Government;

"gift" means a gift of money or other property;

"holding company" and "subsidiary" have the meanings assigned to 35 them by the Companies Act, 1963;

"House" means House of the Oireachtas and, in relation to a person who is an office holder or member, means the House of the Oireachtas of which he or she is a member, and any cognate words shall be construed accordingly;

40 "interest" means an interest specified in the Second Schedule;

"lend" includes lease or let and any cognate words shall be construed accordingly;

"member" means a member of Dáil Éireann or a member of Seanad Éireann:

45 "the Minister" means the Minister for Finance;

- (a) a person who is a Minister of the Government or a Minister of State,
- (b) a person who is Chairman or Deputy Chairman of Dáil Éireann or Chairman or Deputy Chairman of Seanad Éireann, and
- (c) a person who holds-
  - (i) the office of chairman of a committee of either House, being an office that stands designated for the time being by resolution of that House, or
  - (ii) the office of chairman of a joint committee of both Houses, being an office that stands designated for the time being by resolution of each House;

"prescribed" means prescribed by regulations made by the Minister;

"property" means real or personal property;

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"public body" shall be construed in accordance with the First Schedule;

"registrable interest" shall be construed in accordance with the Second Schedule;

"registered political party" means a political party registered in the 20 Register of Political Parties under section 25 of the Electoral Act, 1992, as a party organised to contest a Dáil election (within the meaning of that Act);

"registration date" means-

- (a) in relation to Dáil Éireann and its members and Clerk— 25
  - (i) the date that is 30 days after the commencement of Part II in so far as it relates to Dáil Éireann and its members and Clerk and its committees and their members and clerks or, if on that date Dáil Éireann stands dissolved, the date that is 30 days after the date of the first meeting of Dáil Éireann after the first-mentioned date, and
  - (ii) the date of each anniversary of the first registration date or, if on any such date, Dáil Éireann stands dissolved, the date that is 30 days after the date 35 of the first meeting of Dáil Éireann after the first-mentioned date, and
- (b) in relation to Seanad Éireann and its members and Clerk-
- (i) the date that is 30 days after the commencement of Part II in so far as it relates to Seanad Éireann and its members and Clerk and its committees and their members and clerks or, if on that date Dáil Éireann stands dissolved, the date that is 30 days after the date of the first meeting of Seanad Éireann after the first general election for members of Seanad Éireann 45 after that dissolution, and

(ii) the date of each anniversary of the first registration date or, if on any such date, Dáil Éireann stands dissolved, the date that is 30 days after the date of the first meeting of Seanad Éireann after the first general election for members of Seanad Éireann after that dissolution;

"relative", in relation to a person, means a brother, sister, parent or spouse of the person or a child of the person or of the spouse;

"relevant authority" has the meaning assigned to it by section 17;

10 "special adviser" has the meaning assigned to it by section 18;

"spouse", in relation to a person, does not include a spouse who is living separately and apart from the person;

"value", in relation to a gift, means the price which the property the subject of the gift would fetch if it were sold on the open market on the date on which the gift was given in such manner and subject to such conditions as might reasonably be calculated to obtain for the vendor the best price for the property, and any cognate words shall be construed accordingly.

- (2) (a) Any question whether a person is connected with another shall be determined in accordance with the following provisions of this paragraph (any provision that one person is connected with another person being taken to mean also that that other person is connected with the first mentioned person):
- 25 (i) a person is connected with an individual if that person is a relative of the individual,

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- (ii) a person, in his or her capacity as a trustee of a trust, is connected with an individual who or any of whose children or as respects whom any body corporate which he or she controls is a beneficiary of the trust,
- (iii) a person is connected with any person with whom he or she is in partnership,
- (iv) a company is connected with another person if that person has control of it or if that person and persons connected with that person together have control of it,
- (v) any two or more persons acting together to secure or exercise control of a company shall be treated in relation to that company as connected with one another and with any person acting on the directions of any of them to secure or exercise control of the company.
- (b) In paragraph (a) "control" has the meaning assigned to it by section 157 of the Corporation Tax Act, 1976, and any cognate words shall be construed accordingly.

- (3) For the purposes of this Act, a person or a connected person has a material interest in a matter if the consequence or effect—
  - (a) of the performance by the person of a function of his or her office, directorship, designated position, or position as a special adviser, as the case may be, or
  - (b) of any decision made in relation to or in the course or as a result of the performance of such a function by the person,

concerning that matter may be to confer on or withhold from the person or the connected person a significant benefit without also conferring it on or withholding it from persons in general or a class 10 of persons which is of significant size having regard to all the circumstances and of which the person or the connected person is a member.

- (4) For the purposes of this Act, a person shall be deemed to have an interest in property if the person would be regarded as having, for 15 the purposes of the Capital Acquisitions Tax Act, 1976, the power to make a disposition of that interest.
  - (5) In this Act-
    - (a) a reference to a Part, section or Schedule is a reference to a Part or section of, or a Schedule to, this Act unless it is 20 indicated that reference to some other provision is intended, and
    - (b) a reference to a subsection, paragraph, subparagraph, clause or subclause is a reference to a subsection, paragraph, subparagraph, clause or subclause of the provision in 25 which the reference occurs, unless it is indicated that reference to some other provision is intended, and
    - (c) a reference to any enactment shall be construed as a reference to that enactment as amended, adapted or extended by or under any subsequent enactment.

Regulations.

- 3.—(1) Subject to subsection (3), the Minister may—
- (a) by regulations provide for any matter referred to in this Act as prescribed or to be prescribed, and
- (b) make regulations generally for the purpose of giving effect to this Act and, if in any respect any difficulty arises during the period of two years after the commencement of this section in bringing into operation this Act, by regulations do anything which appears to be necessary or expedient for bringing this Act into operation.
- (2) Regulations under this section may contain such incidental, 40 supplementary and consequential provisions as appear to the Minister to be necessary or expedient for the purposes of the regulations.
  - (3) The Minister may prescribe-
    - (a) for the purposes of the definition of "designated directorship" in section 2, a directorship of a public body, or
    - (b) for the purposes of the definition of "designated position" in section 2, a position of employment in a public body,

if, but only if, he or she considers that it is necessary in the public interest to do so in order to ensure in a case in which, in the opinion of the Minister, a conflict could arise between an interest referred to in section 16 or, as the case may be, section 17 and the public interest in the performance of a function of such a directorship or position, that the function will not be performed without the disclosure of the first-mentioned interest.

- (4) Before making regulations in relation to a matter referred to in subsection (3), the Minister shall consult with such other Ministers 10 of the Government (if any) as he or she considers appropriate.
  - (5) (a) The Minister may, by regulations under this section, vary, having regard to any change in the value of money occurring after the passing of this Act any monetary amount specified in this Act (other than sections 35 and 36).
- 15 (b) If, on any amendment of the law relating to elections, it appears to the Minister to be expedient to amend section 2 (1) for the purpose of assimilating the definition of "election expenses" to any definition of "election expenses" in that law or for the purpose of assimilating the definition 20 of "commercial price" to any definition of "commercial price" in that law, the Minister may for that purpose by regulations amend the first-mentioned definition in such manner as he or she thinks appropriate.
- (c) Where regulations under this subsection are proposed to be made, a draft of the regulations shall be laid before each House and the regulations shall not be made until a resolution approving of the draft has been passed by each House.
- (6) Every regulation under this Act (other than subsection (5)) 30 shall be laid before each House as soon as may be after it is made and, if a resolution annulling the regulation is passed by either House within the next 21 days on which that House has sat after the regulation is laid before it, the regulation shall be annulled accordingly, but without prejudice to the validity of anything previously done thereun-35 der.

4.—Any expenses incurred by the Minister in the administration of Expenses. this Act and, to such extent as may be sanctioned by the Minister, any other expenses incurred in the administration of this Act shall be paid out of moneys provided by the Oireachtas.

**PART II** 

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### MEMBERS

5.—(1) Subject to subsection (3), a person who is a member on a Statements of registration date shall, not later than 30 days after that date, prepare registrable interests and furnish to the Clerk a statement in writing, in such form as may for Clerks. 45 be determined by the Clerk after consultation with the Committee and the Commission or in a form to the like effect, of his or her registrable interests and containing appropriate information in relation to such matters (if any) respecting those interests as may be specified in the first-mentioned form, being registrable interests of 50 the member-

- (a) if the person is a member on the first registration date, at any time during the period from the passing of this Act to that date, and
- (b) if the person is a member on a subsequent registration date, at any time when he or she was a member during the period between that registration date and the last previous registration date.
- (2) Where a person who is a member on a registration date did not have a registrable interest at any time during the appropriate period specified in *subsection* (1), he or she shall, not later than 30 days after 10 that date, prepare and furnish to the Clerk a statement in writing of that fact.
- (3) It shall not be necessary to specify in a statement under this section the amount or monetary value of any interest or the remuneration of any trade, profession, employment, vocation or other occupation included in the statement.

The Register.

- 6.—(1) As soon as may be after a registration date, each Clerk shall, as respects that date, establish a register (which shall be known as the Register of Interests of Members of Dáil Éireann or the Register of Interests of Members of Seanad Éireann, as may be 20 appropriate, followed, in each case, by a reference to the year in which the registration date concerned occurs).
- (2) When a statement is furnished to a Clerk under subsection (1) or (2) of section 5—
  - (a) he or she shall, within 60 days after the registration date to 25 which it relates or as soon as may be thereafter, enter it or a copy of it in the register established as respects that date by that Clerk under subsection (1), and
  - (b) if the statement is that of a Minister of the Government or a Minister of State, furnish a copy of it to the Taoiseach, as 30 soon as may be.
- (3) Each Clerk shall, within 60 days after each registration date or as soon as may be thereafter, furnish to the Commission and cause to be laid before Dáil Éireann or Seanad Éireann, as may be appropriate, and published in *Iris Oifigiúil* a copy of the register established by 35 him or her under *subsection* (1) in relation to that registration date.
  - (4) (a) Each Clerk may correct errors in the register established by that Clerk or amend such a register to take account of statements furnished to him or her under section 28 (1) in so far as they relate to registrable interests.
    - (b) A Clerk shall, as soon as may be after the correction of an error under paragraph (a) or the receipt by him or her of a statement referred to in paragraph (a)—
      - (i) cause a statement of the correction or a copy of the statement referred to in paragraph (a), as the case 45 may be, to be laid before the House and published in Iris Oifigiúil, and
      - (ii) if either of those statements relates to a Minister or Minister of State, furnish a copy of it to the Taoiseach.

7.—(1) This section applies to proceedings in each House, a comittee of either House or a joint committee of both Houses.

Declarations of interest by members in Oireachtas mittee of either House or a joint committee of both Houses.

proceedings.

- (2) A member who proposes to speak or vote in proceedings to which this section applies and who has actual knowledge that he or she or a connected person has a material interest in the subject matter of the proceedings shall-
  - (a) if he or she proposes to speak in the proceedings, make a declaration of the fact aforesaid in the proceedings before or during his or her speech, and
- 10 (b) if he or she proposes to vote, but does not speak, in the proceedings, make the declaration aforesaid in writing and furnish it before voting to the Clerk, or the clerk to the committee, concerned, as may be appropriate.
- (3) For the purposes of subsection (2), a person (being a member 15 or a connected person) has a material interest in the subject matter of proceedings if the consequence or effect of any decision by the House or the committee or joint committee concerned, or by the Government or an office holder, concerning that matter may be to confer on or withhold from the person a significant benefit without 20 also conferring it on or withholding it from persons in general or a class of persons which is of significant size having regard to all the circumstances and of which the person is a member.
- (4) Subsection (2) does not apply to an interest of a member that is included in a statement which or a copy of which has been laid 25 before the House under section 6.
  - (5) A declaration under subsection (2) shall-
    - (a) in case an official report of the proceedings concerned is published, be included in the report, and
- (b) in case such a report is not published, be published in such 30 manner as the Clerk, or the clerk to the committee, concerned may direct.
- 8.—(1) Each House shall as soon as may be after the com- Appointment of, and complaints to, mencement of this section and, thereafter, as soon as may be after Committees. the first meeting of that House subsequent to a general election for 35 members of that House appoint a select committee which shall be known-

- (a) in the case of the committee appointed by Dáil Éireann as the Committee on Members' Interests of Dáil Éireann,
- 40 (b) in the case of the committee appointed by Seanad Éireann, as the Committee on Members' Interests of Seanad Eireann,

to perform the functions conferred on it by this Act.

(2) A person (other than a member) who considers that a member (other than a member who is an office holder) may have contravened 45 section 5 or 7 may make a complaint in writing in relation to the matter to the Clerk and, subject to subsection (3), the Clerk shall refer the matter to the Committee and shall furnish a copy of the complaint to the Committee.

- (3) The Clerk concerned shall consider a complaint under subsection (2) and, if the Clerk is of opinion that it is frivolous or vexatious, he or she-(a) shall not refer it to the Committee, and (b) shall prepare a statement in writing of the reasons for his or 5 her opinion and furnish a copy of it to-(i) the person who made the complaint, (ii) the member concerned, and (iii) the Committee. (4) A member who considers that a member of either House (other 10 than a member who is an office holder) may have contravened section 5 or 7 may make a complaint in writing in relation to the matter to the Committee of that House. (5) A complaint may not be made under this section in respect of a person who has ceased to be a member. 15 9.—(1) Where a complaint is referred or made to a Committee under section 8, or a Committee considers it appropriate to do so in the case of a member (other than a member who is an office holder). it shall carry out an investigation to determine whether the member concerned has contravened section 5 or 7, as the case may be. (2) Where a Committee, either during or at the conclusion of an investigation under this section, becomes of opinion that the member the subject of the investigation has not contravened the section of this Act to which the investigation relates, being either section 5 or 7, but may have contravened the other of those sections, it may carry out 25 an investigation under this section to determine whether the person has contravened that other section. (3) Where-(a) a complaint is referred or made to a Committee under section 8, or the Committee is carrying out an investigation under 30 this section whether following such a complaint or other
  - wise, and
  - (b) at any time before the Committee has complied with section 10 in relation thereto, the person the subject of the complaint or investigation ceases to be a member, 35

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Investigations by Committees.

- (i) the Committee shall take no steps or no further steps in relation to the matter unless the person requests the Committee in writing to carry out an investigation of the matter under subsection (1) or, as the case may 40 be, complete such an investigation, and
- (ii) if the Committee is so requested as aforesaid, it shall, subject to section 29, comply with the request.
- (4) Subject to subsection (3), a Committee shall not carry out an investigation under this section in relation to a person who has ceased 45 to be a member.

10.—(1) Subject to section 29, where a Committee carries out an Reports by investigation under section 9, it shall prepare a report in writing of the results of the investigation, and-

- (a) shall furnish a copy of the report to the member concerned and, if the investigation followed a complaint under section 8, the person who made the complaint, and
  - (b) if it determines that the member has contravened section 5 or 7, it shall cause a copy of the report to be laid before the House.
- (2) A report under subsection (1) shall set out the findings of the Committee concerned together with its determination in relation to the following matters, namely-

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- (a) whether there has been a contravention of section 5 or 7 by the member concerned and whether the contravention is continuing,
- (b) in case the determination is that there has not been a contravention of section 5 or 7 by the member, whether the Committee is of opinion that the complaint was frivolous or vexatious or that there were no reasonable grounds for it, and
- (c) in case the determination is that there has been a contravention of section 5 or 7 by the member-
  - (i) if the determination is that the contravention is continuing, the steps required to be taken by him or her to secure compliance by him or her with section 5 or 7, as the case may be, and the period of time within which such steps should be taken,
  - (ii) whether the contravention was committed inadvertently, negligently, recklessly or intentionally,
- (iii) whether the contravention was, in all the circumstances, a serious or a minor contravention, and
  - (iv) whether the member acted in good faith and in the belief that his or her action was in accordance with guidelines published or advice given in writing by a Committee under section 12.

and may refer to such other matters, if any, as the Committee considers appropriate.

- (3) Where a Committee adjourns or postpones proceedings in relation to an investigation under section 9, it may, if it considers it 40 appropriate to do so, prepare an interim report in writing in relation to the investigation and furnish a copy thereof to the persons specified in subsection (1) (a).
- 11.—(1) (a) Where, following an investigation by a Committee Award of costs by under section 9 of a complaint referred or made to it 45 under section 8, the Committee determines that the complaint was frivolous or vexatious or that there has not been a contravention of section 5 or 7 and that there were no reasonable grounds for the complaint, it may order that such amount (not exceeding £1,000)

as it considers appropriate, having regard to all the circumstances, in respect of the reasonable costs and expenses incurred by any person before it (including costs and expenses in respect of legal representation) in relation to the investigation shall be paid to that person by the person who made the complaint.

(b) Where, in relation to an investigation under section 9, amounts are ordered to be paid under paragraph (a) to more than one person, the aggregate of those amounts shall not exceed £1,000.

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- (2) For the purposes of *subsection* (1), the Committee may measure the costs and expenses aforesaid.
- (3) Any costs or expenses ordered by the Committee under subsection (1) to be paid by a person may be recovered from that person by the person to whom they are ordered to be paid as a simple 15 contract debt in any court of competent jurisdiction.

Guidelines and advice from

# 12.—(1) A Committee—

(a) shall, after consultation with the Commission and the other Committee, from time to time draw up and publish to members guidelines concerning the steps to be taken by 20 members to ensure compliance by them with this Act generally and, in particular, with sections 5 and 7, and

(b) may, at the request of a member, give advice to the member in relation to any provision of this Act or as to the application, in relation to any particular case, of section 5 25 or 7.

(2) A Committee shall not recommend the action specified in paragraph (b), (c) or (d) of section 27 (2) in respect of a contravention of this Act by a member if it determines that he or she acted in good faith and in the belief that his or her action was in accordance with 30 guidelines published or advice given in writing by the Committee under this section or, in the case of a member who is an office holder, by the Commission under section 24.

(3) When a request is made under subsection (1) (b) in relation to a particular case, the section concerned of this Act shall not, as 35 respects the member who made the request, apply in relation to that case during the period from the making of the request to the time when advice is given by a Committee in relation to the case or it declines to give such advice.

(4) A Committee shall, within 21 days of the receipt by it of a 40 request for advice under subsection (1) (b), furnish the advice to the member concerned or notify him or her of its decision to decline to do so.

(5) Where an act, if done by a member, would not be in accordance with guidelines or advice published or given to the member under this 45 section and would contravene another section of this Act, the member shall, in relation to the act, act in accordance with the guidelines or advice.

(6) In this section (other than subsection (2)) "member" does not include a member who is an office holder.

### PART III

### OFFICE HOLDERS

13.—(1) A person who is an office holder on a registration date Statements of office shall prepare a statement in writing, in such form as may be determined by the Minister or in a form to the like effect, of his or her additional interests (if any) and containing appropriate information in relation to such matters (if any) respecting those interests as may be specified in the first-mentioned form, being additional interests of the person-

holders' additional interests for Clerks.

- (a) if the person is an office holder on the first registration date, at any time during the period from the passing of this Act to that date, and
  - (b) if the person is an office holder on a subsequent registration date, at any time when he was an office holder during the period between that registration date and the last previous registration date.
- (2) It shall not be necessary to specify in a statement under subsection (1) the amount or monetary value of any additional interest or the remuneration of any trade, profession, employment, vocation 20 or other occupation included in the statement.

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- (3) The Clerk shall, as soon as may be after the receipt by him or her of a statement under subsection (1), furnish a copy thereof to the Commission and (if it is a statement of a Minister of the Government or a Minister of State) the Taoiseach.
- (4) A statement under this section of a person who is an office holder on any registration date shall be furnished by the person to the Clerk not later than 30 days after that date.
- (5) In this section "additional interest", in relation to an office holder, means any interest specified in the Second Schedule of which 30 the office holder has actual knowledge of-
  - (a) the spouse of the office holder, or
  - (b) a child of the office holder or of his or her spouse,

which could materially influence the office holder in or in relation to the performance of the functions of his or her office by reason of the 35 fact that such performance could so affect those interests as to confer on or withhold from the office holder or the spouse or child a substantial benefit.

14.—(1) An office holder who proposes to perform a function of Statements of his or her office and who has actual knowledge that-

interest by office holders in relation to the performance of certain functions

- 40 (a) he or she or a connected person or another office holder, or
  - (b) a person who is specified in a statement under subsection (2) furnished to the office holder by another office holder and who is, in relation to that other office holder, a connected person,

has a material interest in a matter to which the function relates shall, before or, if that is not reasonably practicable, as soon as may be after such performance, prepare and furnish—

- (i) in the case of the Taoiseach, to the chairman of the Commission,
- (ii) in the case of any other Minister of the Government or a Minister of State, to the Taoiseach and the Commission, and
- (iii) in the case of any other office holder, to the Commission,
- a statement in writing of those facts and of the nature of the interest. 10
- (2) Where an office holder or a person acting on behalf of an office holder proposes to make a request to another office holder ("the second holder") in relation to the performance of a function by the second holder and the office holder by or on whose behalf the request is made ("the first holder") has actual knowledge that he or she or a connected person has a material interest in a matter to which the function relates, the first holder shall, before or at the time of the making of the request, furnish to the second holder a statement in writing of those facts and of the nature of the interest.
- (3) References in this section to the performance of a function of 20 the office of an office holder are references to the performance of the function by the office holder personally or by another person in pursuance of a direction given to the person by the office holder personally or by a person acting on behalf of and with the actual knowledge of the office holder.

Gifts to office holders.

- 15.—(1) Subject to the provisions of this section, where a gift the value of which exceeds £500 is given to an office holder by virtue of his or her office—
  - (a) the property the subject of the gift shall be deemed to be a gift given to the State and shall vest in the Minister, 30
  - (b) the office holder shall, as soon as may be, inform the Secretary to the Government of the gift and shall retain custody of the property on behalf of the State until arrangements are made in relation thereto under paragraph (c) and the office holder shall dispose of the property in accordance with those arrangements when so directed by the Secretary to the Government, and
  - (c) the Secretary to the Government shall arrange, in accordance with the general directions of the Government, for—
    - (i) custody of the property by or on behalf of the State 40 (including the giving of it on loan to a person), or
    - (ii) its disposal, whether by sale or gift,

and shall dispose, in accordance with those general directions, of any proceeds of such a loan or sale (including by their payment into the Exchequer or disposal for charitable purposes).

- (2) For the purposes of subsection (1), a gift given to-
  - (a) an office holder,

- (b) the spouse of an office holder, or
- (c) a child of an office holder or of his or her spouse,

is given to the office holder by virtue of his or her office unless the gift is given—

- 5 (i) as a donation (within the meaning of the *Electoral Act*, 1995), or
  - (ii) by a friend or relative of the recipient and for personal reasons only, or
- (iii) by virtue of an office (other than that by reference to which a person is an office holder) or position held or the status enjoyed by the recipient.
  - (3) The Secretary to the Government shall, in accordance with the general directions of the Government—
- (a) determine, for the purposes of *subsection* (1), the value of property the subject of a gift given to an office holder by virtue of his or her office, and
  - (b) determine, for the purposes of subsections (1) and (2), the question whether a gift is given to an office holder by virtue of his or her office,
- 20 if there is a doubt in relation to the value aforesaid or, as the case may be, the question aforesaid.
  - (4) (a) Subject to paragraphs (b) and (c), the Government shall draw up and publish to office holders guidelines concerning the steps to be taken by an office holder if—
- 25 (i) he or she, or

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- (ii) the spouse of the office holder, or
- (iii) a child of the office holder or of his or her spouse,

is offered or supplied with-

- (I) property or a service at a price that is less than the commercial price of the property or service, as the case may be,
- (II) a loan of property free of charge or for a consideration that is less than the commercial consideration for the loan, or
- 35 (III) a service free of charge.
  - (b) Paragraph (a) does not apply to property, a loan of property or a service—
    - (i) offered or supplied-
  - (I) as a donation (within the meaning of the *Electoral* Act, 1995),

- (II) by a friend or relative of the person to whom the offer or supply is made and for personal reasons only,
- (III) by virtue of an office (other than one by reference to which a person is an office holder) or position held or status enjoyed by the person to whom it is offered or supplied,

or

- (ii) the offer or supply of which is not intended or calculated to confer, and does not confer, directly or 10 indirectly, a benefit on the office holder concerned.
- (c) The Government shall cause a draft of any proposed guidelines under paragraph (a) to be given to the Commission and shall, before drawing up the guidelines, consider any submissions made to them by the Commission in relation 15 to the draft.
- (d) Office holders shall act in accordance with guidelines published to them under this subsection.
- (5) Where, for any reason, the Secretary to the Government is unable to perform his or her functions under this section or the 20 position of Secretary to the Government is vacant, those functions may be performed by such other person as the Taoiseach may determine.
- (6) Section 19 (2) of the State Property Act, 1954, shall not apply to a gift to which this section applies but where land vests in the 25 Minister by virtue of *subsection* (1), the land shall become and be State land for the purposes of that Act and may be dealt with accordingly.

### PART IV

# THE PUBLIC SERVICE

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Designated directorships.

- 16.—(1) A person who holds or held a designated directorship of a public body specified in *subparagraphs* (8) to (12), or standing prescribed under *subparagraph* (13), of *paragraph* 1 of the *First Schedule*
  - (a) shall, subject to section 19 (3), in each year during any part 35 of which he or she holds or held the directorship, prepare and furnish to the Commission and to such officer of the body as may be determined by the Minister a statement in writing of—
    - (i) the interests of the person, and 40
    - (ii) the interests of which he or she has actual knowledge of his or her spouse or a child of the person or of his or her spouse,
    - during the appropriate period specified in section 19 (1) which could materially influence the person in or in 45 relation to the performance of the functions of the directorship by reason of the fact that such performance could

so affect those interests as to confer on or withhold from the person or the spouse or child a substantial benefit, and

(b) in any case where such a function, or a function of any other office or position held by the person in that public body, falls to be performed and he or she has actual knowledge that he or she or a connected person has a material interest in a matter to which the function relates-

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- (i) shall, as soon as may be, prepare and furnish to the other directors of the body a statement in writing of those facts,
- (ii) shall not perform the function unless there are compelling reasons requiring him or her to do so, and
- (iii) shall, if he or she proposes to perform the function, prepare and furnish to the other directors of the body and to the Commission, before or, if that is not reasonably practicable, as soon as may be after such performance, a statement in writing of the compelling reasons aforesaid.
- (2) There shall be deemed to be included in the terms on which a 20 person holds a designated directorship referred to in subsection (1) a term that the person shall comply with that subsection.
- 17.—(1) In this section "relevant authority", in relation to a person Designated positions of who occupies or occupied a designated position in a public body, positions of employment. means such person or persons as may stand determined for the time 25 being by the Minister in relation to the position.

- (2) A person who occupies or occupied a designated position in a public body-
- (a) shall, subject to section 19 (3), in each year during any part of which he or she occupies or occupied the position, 30 prepare and furnish to the relevant authority for the position a statement in writing of-
  - (i) the interests of the person, and
  - (ii) the interests of which he or she has actual knowledge of his or her spouse or a child of the person or of his or her spouse.

during the appropriate period specified in section 19 (1) which could materially influence the person in or in relation to the performance of the functions of the position by reason of the fact that such performance could so affect those interests as to confer on or withhold from the person or the spouse or child a substantial benefit, and

- (b) in any case where such a function falls to be performed and he or she has actual knowledge that he or she or a connected person has a material interest in a matter to which the function relates-
  - (i) shall, as soon as may be, prepare and furnish to the relevant authority a statement in writing of those facts,

- (ii) shall not perform the function unless there are compelling reasons requiring him or her to do so, and
- (iii) shall, if he or she proposes to perform the function, prepare and furnish to the relevant authority, before or, if that is not reasonably practicable, as soon as may be after such performance, a statement in writing of the compelling reasons aforesaid.
- (3) There shall be deemed to be included in the terms of the employment of a person in a designated position referred to in subsection (2) a term that the person shall comply with that subsection. 10

Special advisers.

- 18.—(1) In this section "special adviser" means a person who—
  - (a) occupies or occupied an excluded position (within the meaning of the Civil Service Commissioners Act, 1956), having been selected for appointment to that position by an office holder personally otherwise than by means of a 15 competitive procedure, or
  - (b) is or was employed under a contract for services by an office holder, having been selected for the award of the contract by an office holder personally otherwise than by means of a competitive procedure,

and whose function or principal function as such a person is or was to provide advice or other assistance to or for the office holder.

- (2) The period for which a person acting as a special adviser occupies the excluded position concerned or is employed under the contract for services concerned shall end not later than the date on 25 which the office holder to whom he or she is acting as a special adviser ceases to hold the office by reference to which he or she is an office holder.
  - (3) (a) If the remuneration of a person as a special adviser exceeds a prescribed amount, then—
    - (i) subject to section 19 (3), in each year during any part of which the person is a special adviser, he or she shall prepare and furnish to the office holder concerned and the Commission a statement in writing of—
      - (I) the interests of the person, and
      - (II) the interests of which he or she has actual knowledge of his or her spouse or a child of the person or of his or her spouse,
      - during the appropriate period specified in section 19 (1) which could materially influence the person in or in relation to the performance of his or her functions as a special adviser by reason of the fact that such performance could so affect those interests as to confer on or withhold from the person or the spouse 45 or child a substantial benefit,
  - (ii) in any case where such a function falls to be performed and he or she has knowledge that he or she or a

connected person has a material interest in a matter to which the function relates, he or she—

- (I) shall, as soon as may be, prepare and furnish to the office holder and to the Commission a statement in writing of those facts,
- (II) shall not perform the function unless there are compelling reasons requiring him or her to do so, and
- (III) shall, if he or she proposes to perform the function, prepare and furnish to the office holder and the Commission, before or, if that is not reasonably possible, as soon as may be after such performance, a statement in writing of the compelling reasons aforesaid,

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- (iii) the person shall undertake not to engage in any trade, profession, vocation or other occupation, whether remunerated or otherwise, which might reasonably be seen to be capable of interfering or being incompatible with the performance by the person of his or her functions as a special adviser.
- (b) Different amounts may be prescribed under paragraph (a) in relation to different categories of special adviser.
- (4) An office holder shall, in respect of a person who acts or acted
   as a special adviser to him or her, lay the following documents before each House of the Oireachtas, that is to say—
  - (a) a copy of the contract, or a statement in writing of the terms and conditions, under which the person acts or acted as a special adviser,
- 30 (b) a copy of any statement under subsection (3) (a) (i) of the interests of the person furnished to the office holder,
  - (c) a statement as to whether the person is a relative of the office holder, and
- (d) if subsection (3) applies to the person, a statement of the qualifications of the person relevant to his or her functions as a special adviser.
- (5) Section 13 (3) of the Civil Service Commissioners Act, 1956, does not apply to the appointment to an established position (within the meaning of that Act) of a person who acts or has acted as special 40 adviser.
  - (6) There shall be deemed to be included in the terms on which a person who is acting as a special adviser to an office holder occupies the excluded position concerned or is employed under the contract for services concerned—
- 45 (a) a term that the period for which the person occupies the excluded position or is employed under the contract for services shall end not later than the date on which the office holder ceases to hold the office by reference to which he or she is an office holder, and

(b) if subsection (3) applies to the person, a term that he or she shall comply with that subsection.

Provisions relating to statements under sections 16 to 18.

- 19.—(1) A statement ("the current statement") furnished by a person under section 16 (1) (a), 17 (2) (a) or 18 (3) (a) shall—
  - (a) in case, as may be appropriate, the person was appointed to the directorship, position or special advisership concerned before the date of the passing of this Act and the statement is the first such statement so furnished by the person since that date, be in respect of the period from that date to the date of the statement.

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- (b) in case the person was so appointed on or after the date of such passing and the statement is the first such statement so furnished by the person since such appointment, be in respect of the period from the date of such appointment to the date of the statement, and
- (c) in any other case, be in respect of the period from the date of the last previous such statement so furnished by the person to—
  - (i) the date of the current statement, or
  - (ii) the date on which the appointment concerned ended, 20 whichever is the earlier.
- (2) A statement under section 16 (1) (a), 17 (2) (a), 18 (3) (a) or 28 (2) shall be made in such form as, subject to the provisions of this Act, may be determined by the Minister or a form to the like effect and shall contain appropriate information in relation to such matters 25 (if any) respecting the interests declared in the statement as may be specified in the first-mentioned form.
- (3) The first statement of a person under section 16 (1) (a), 17 (2) (a) or 18 (3) (a) after his or her appointment to the directorship, position or special advisership concerned shall be furnished by the 30 person to the person or persons concerned not later than—
  - (a) such time in the year concerned, or
  - (b) if the appointment is made after the commencement of the provision aforesaid and after the 1st day of October in any year, such time in the next following year,

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as the Minister may determine and any subsequent such statement of the person shall be so furnished by the person not later than 30 days after the anniversary of the day on which the last previous such statement was so furnished by him or her.

(4) It shall not be necessary to specify in a statement under section 40 16 (1) (a), 17 (2) (a), 18 (3) (a) or 28 (2) the amount or monetary value of any interest or the remuneration of any trade, profession, employment, vocation or other occupation included in the statement.

# PART V

### THE COMMISSION

20.—(1) On the commencement of this section, there shall stand established a commission (which shall be known as the Public Offices Commission and is referred to in this Act as "the Commission") to Commission. perform the functions conferred on it by this Act.

- (2) The Commission shall consist of the following members:
  - (a) the Comptroller and Auditor General,
  - (b) the Ombudsman, which are the state of th

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- 10 (c) the Chairman of Dáil Éireann,
  - (d) the Clerk of Dáil Éireann,
  - (e) the Clerk of Seanad Éireann.
- (3) (a) Subject to paragraph (b), where a member of the Commission notifies the Minister that he or she is for any reason (other than the operation of subsection (4)) temporarily unable to act as such member or any of the offices aforesaid is vacant, the Minister shall appoint—
  - (i) in the case of the Comptroller and Auditor General, the Secretary and Director of Audit of the Office of the Comptroller and Auditor General,
  - (ii) in the case of the Ombudsman, the Director of the Office of the Ombudsman,
  - (iii) in the case of the Chairman of Dáil Éireann, the Deputy Chairman of Dáil Éireann,
  - (iv) in the case of the Clerk of Dáil Éireann, the Clerk Assistant of Dáil Éireann, and
    - (v) in the case of the Clerk of Seanad Éireann, the Clerk Assistant of Seanad Éireann,
- to be a member of the Commission for the duration of such inability or vacancy.
  - (b) If a person falling, pursuant to paragraph (a), to be appointed to be a member of the Commission cannot be so appointed or the Commission consider that it would not be appropriate so to appoint that person, the Minister shall appoint such other person as the Commission may nominate for the purpose to be such a member for the duration of the inability or vacancy concerned.
- (c) Upon the appointment of a person pursuant to paragraph
  (a) or (b) to be a member of the Commission for the
  duration of an inability, the member of the Commission
  who is temporarily unable to act as such member shall be
  deemed for such duration not to be a member of the
  Commission.
  - (d) If a member of the Commission ceases to hold the office by virtue of which he or she became a member of the

Commission, he or she shall thereupon cease to be a member of the Commission.

- (4) (a) The Comptroller and Auditor General and the Secretary and Director of Audit of the Office of the Comptroller and Auditor General shall not take part in any proceedings of the Commission relating to the Comptroller and Auditor General or a member of the staff of the Office of the Comptroller and Auditor General.
  - (b) The Ombudsman and the Director of the Office of the Ombudsman shall not take part in any proceedings of the 10 Commission relating to the Ombudsman or a member of the staff of the Office of the Ombudsman.
  - (c) The Chairman of Dáil Éireann, the Deputy Chairman of Dáil Éireann, the Clerk of Dáil Éireann, the Clerk Assistant of Dáil Éireann, the Clerk of Seanad Éireann and the 15 Clerk Assistant of Seanad Éireann shall not take part in any proceedings of the Commission relating to the Chairman or Deputy Chairman of either House or to a member of the staff of the Houses.
  - (d) Where a member of the Commission is, by virtue of paragraph (a), (b) or (c) unable to take part in proceedings of the Commission, subsection (3) shall not apply in relation to such inability, and the Minister shall appoint such person as he or she may determine to be a member of the Commission for the purpose of taking part in those proceedings but for no other purpose and the first-mentioned member shall be deemed, in relation to those proceedings, not to be a member of the Commission.
- (5) The quorum for a meeting of the Commission shall be three or such other number (being not less than three) as may be determined 30 from time to time by the Commission.
  - (6) (a) The Commission shall appoint one of its members to be chairman of the Commission and the member so appointed shall hold the office of chairman for such period as may be determined by the Commission.
    - (b) If the chairman of the Commission ceases during his or her term of office as such chairman to be a member of the Commission, he or she shall also cease to be the chairman of the Commission.
  - (7) At a meeting of the Commission—
    - (a) the chairman of the Commission shall, if present, be chairman of the meeting,
    - (b) if and for so long as the chairman of the Commission is not present or if the office of chairman is vacant, the members of the Commission who are present shall choose one of 45 their number to be chairman of the meeting.
- (8) A decision at a meeting of the Commission (other than a meeting held for the purposes of an investigation under section 22) may be that of a majority of the members present and voting on the question and, in the case of an equal division of votes, the chairman 50 of the meeting shall have a second or casting vote.

- (9) The Commission may act (otherwise than in relation to an investigation under section 22) notwithstanding one or more vacancies among its members.
- (10) Such functions of the Commission (other than functions under section 22) as may be specified by it may be performed, under the supervision and subject to the general direction of the Commission, by members of the staff of the Commission duly authorised in that behalf by the Commission.
- (11) Subject to the provisions of this Act, the Commission shall 10 determine, by standing orders or otherwise, the procedure and business of the Commission.
- (12) The Minister shall make available to the Commission such reasonable facilities and services (including clerical, secretarial and executive services) as the Minister, after consultation with the Commission, may determine.
- (13) Subject to such conditions as the Minister may determine, there shall be paid to the Commission out of moneys provided by the Oireachtas such amounts as the Minister may, after consultation with the Commission, determine in respect of the reasonable expenses of 20 the Commission and its members.
  - 21.—(1) A person (other than a member) who considers that—

Complaints to Commission.

- (a) a person may have contravened Part II, III or IV at a time when he or she was an office holder, or
- (b) that a person who is an office holder may have contravened 25 Part II before becoming an office holder,

may make a complaint in writing in relation to the matter to the Clerk and, subject to *subsection* (2), the Clerk shall refer the matter to the Commission and shall furnish a copy of the complaint to the Commission.

- 30 (2) The Clerk shall consider a complaint under *subsection* (1) and, if the Clerk is of opinion that it is frivolous or vexatious, he or she—
  - (a) shall not refer it to the Commission, and
  - (b) shall prepare a statement in writing of the reasons for his or her opinion and furnish it to—
- 35 (i) the person who made the complaint,
  - (ii) the person concerned, and
  - (iii) the Commission.
  - (3) A member who considers that—
- (a) a person may have contravened Part II, III or IV at a time when he or she was an office holder, or
  - (b) that a person who is an office holder may have contravened Part II before becoming an office holder,

may make a complaint in writing in relation to the matter to the Commission.

- (4) (a) Where the Minister considers that a person, other than an office holder, may have contravened *Part IV*, he or she may make a complaint in writing in relation to the matter to the Commission.
  - (b) (i) Where a Minister of the Government considers that a person to whom this subparagraph applies may have contravened *Part IV*, he or she may, with the consent of the Minister, make a complaint in writing in relation to the matter to the Commission.
    - (ii) Subparagraph (i) applies to the following persons: 10
      - (I) a person who occupies or occupied a designated position in a Department of State or office of which the Minister of the Government by whom the complaint concerned is made has charge,
      - (II) a person who holds or held a designated directorship of, or occupies or occupied a designated position in, a public body specified in subparagraphs (8) to (12) of paragraph 1 of the First Schedule or standing prescribed for the time being under subparagraph (13) of the said 20 paragraph 1 in relation to which functions stand conferred on the Minister of the Government by whom the complaint concerned is made, and
      - (III) a person who is or was a special adviser assigned to the Minister of the Government by whom the 25 complaint concerned is made or to a Minister of State at the Department of State administered by that Minister of the Government.
  - (c) Where a public body specified in subparagraphs (8) to (12) of the said paragraph 1 or standing prescribed for the time 30 being under subparagraph (13) of the said paragraph 1 considers that a person who—
    - (i) holds or held a designated directorship of the body, or
    - (ii) occupies or occupied a designated position in the body,
    - may have contravened *Part IV*, it may make a complaint 35 in writing in relation to the matter to the Commission.
  - (d) Where the appropriate authority (within the meaning of the Civil Service Regulation Act, 1956, but excluding a Minister of the Government) in relation to a civil servant (within the meaning aforesaid) considers that the civil 40 servant may have contravened Part IV, the authority may make a complaint in writing in relation to the matter to the Commission.

Investigations by Commission.

- 22.—(1) Subject to subsection (2), where—
  - (a) a complaint is referred or made to the Commission under 45 section 21, or
  - (b) the Commission considers in the case of—

- (i) a person who may have contravened Part II, III or IV at a time when he or she was an office holder.
- (ii) a person who is an office holder and who may have contravened Part II before becoming an office holder,
- (iii) a person to whom section 21 (4) (b)(i) applies and who may have contravened Part IV-

that it is appropriate to do so, it shall carry out an investigation to determine, whether, as may be appropriate-

- (I) the person referred to in subparagraph (i) contravened Part II, III or IV at a time when he or she was an office holder.
  - (II) the person referred to in subparagraph (ii) contravened Part II before becoming an office holder, or
  - (III) the person referred to in subparagraph (iii) contravened Part IV.
- (2) Before the Commission decides whether to carry out under subsection (1) an investigation of a matter that-
- (a) relates to a person who holds or held a designated direc-20 torship of, or occupies or occupied a designated position in, a public body, and
  - (b) was not the subject of a complaint referred or made to it under section 21.
- 25 the Commission shall-

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- (i) consult with any Minister of the Government on whom a function in relation to the body stands conferred,
- (ii) give to any such Minister of the Government as aforesaid and to the body a statement in writing of the reasons why it considers it appropriate that the investigation should be carried out,

and it shall decide not to carry out the investigation unless, having considered any representations made to it by that Minister of the 35 Government or the body, it is satisfied that it is appropriate to carry it out and that an adequate investigation cannot or will not be carried out by or on behalf of that Minister of the Government or the body or any other authority.

- (3) Where the Commission, either during or at the conclusion of 40 an investigation under this section, becomes of opinion that the person the subject of the investigation has not contravened the provision of this Act to which the investigation relates but may have contravened another provision of Part II, III or IV, it may carry out an investigation under this section to determine whether the person has contravened 45 that other provision, but subsection (2) shall not apply in relation to the investigation.
  - 23.—(1) Subject to subsection (2) and section 29, where the Com-Reports by mission carries out an investigation under section 22, it shall prepare

a report in writing of the result of the investigation and shall furnish a copy of the report to-

- (a) the person the subject of the investigation,
- (b) if the investigation followed a complaint under section 21, the person who made the complaint, and

- (c) (i) in case the person the subject of the investigation is or was an office holder and the Commission has determined that he or she has contravened Part II, III or IV, the Committee, and
  - (ii) in any other case-

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- (I) the Minister, or
- (II) if, at the time of the alleged contravention concerned, the person occupied a position in a Department of State or office administered by a Minister of the Government other than the 15 Minister, that Minister of the Government.

(2) Where the Commission, either during or at the conclusion of an investigation under section 22, is of opinion that the person the subject of the investigation may have committed an offence relating to the performance of his or her functions as an office holder, a holder 20 of a designated directorship of, or occupier of a designated position in, a public body or special adviser, as the case may be or that the person may have contravened Part II before becoming an office holder-

(a) it shall prepare a report in writing in relation to the matter 25 and furnish it together with any relevant document or other thing in its possession to the Director of Public Prosecutions who shall notify the Commission as to whether he or she has taken proceedings for an offence in respect of any matter mentioned in the report or has 30 decided not to take any such proceedings and of the final outcome of any such proceedings (including any appeal, whether by way of case stated or otherwise, rehearing or retrial), and

(b) it shall add to its report under subsection (1) a copy of 35 its report under paragraph (a) and a statement of the notification or notifications aforesaid.

(3) A report under subsection (1) shall set out the findings of the Commission together with its determinations in relation to the following matters, namely-

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- (a) whether there has been a contravention of Part II, III or IV by the person concerned and whether the contravention is continuing,
- (b) in case the determination is that there has not been a contravention of Part II, III or IV, by the person, whether 45 the Commission is of opinion that the complaint was frivolous or vexatious or that there were no reasonable grounds for it, and

(c) in case the determination is that there has been a contravention of Part II, III or IV by the person—

- (i) if the determination is that the contravention is continuing, the steps required to be taken by him or her to secure compliance by him or her with *Part II*, *III* or *IV*, as the case may be, and the period of time within which such steps should be taken,
- (ii) whether the contravention was committed inadvertently, negligently, recklessly or intentionally,
- (iii) whether the contravention was, in all the circumstances, a serious or a minor matter, and
- 10 (iv) whether the person acted in good faith and in the belief that his or her action was in accordance with guidelines published or advice given in writing by a Committee under section 12 or the Commission under section 24.
- and may refer to such other matters (if any) as the Commission considers appropriate.
  - (4) Where at any time a report under *subsection* (1) is furnished to a Committee, the Committee shall cause a copy of the report to be laid before the House concerned.
- 20 (5) Where a report under *subsection* (1) is furnished to a Minister of the Government, he or she may cause the report to be laid before each House.
  - (6) Where the Commission-

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- (a) adjourns or postpones proceedings in relation to an investigation under section 22, or
  - (b) during such an investigation, furnishes a report to the Director of Public Prosecutions under subsection (2) (a) and the Director of Public Prosecutions notifies the Commission under subsection (2) (a) that he or she has taken proceedings for an offence in respect of a matter mentioned in the report,

the Commission may, if it considers it appropriate to do so, prepare an interim report in writing in relation to the investigation and furnish copies thereof to such of the persons specified in *subsection* (1) as it thinks fit.

## 24.—(1) The Commission—

Guidelines and advice from Commission.

- (a) shall, after consultation with the Committees, from time to time draw up and publish to persons (other than members who are not office holders) to whom a provision of Part II, III or IV applies guidelines concerning the steps to be taken by such persons to ensure compliance by them with this Act generally and, in particular, with the provisions of those Parts, and
- (b) may, at the request of a person (other than a member who is not an office holder) to whom a provision of Part II, III or IV applies, give advice to the person in relation to any provision of this Act or as to the application, in any particular case, of any such provision.

(2) When a request is made under subsection (1) (b) in relation to a particular case, the provision concerned of Part II, III or IV shall not, as respects the person who made the request, apply in relation to that case during the period from the making of the request to the time when advice is given by the Commission in relation to the case or it declines to give such advice.

(3) The Commission shall, within 21 days of the receipt by it of a request for advice under subsection (1) (b), furnish the advice to the person concerned or notify him or her of its decision to decline to do

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(4) Where an act, if done by a person, would not be in accordance with guidelines or advice given to the person under this section and would contravene another section of this Act, the person shall, in relation to the act, act in accordance with the guidelines or advice.

Award of costs by Commission.

25.—(1) (a) Where, following an investigation by the Commission 15 under section 22 of a complaint referred or made to it under section 21 (other than subsection (4)), the Commission determines that the complaint made was frivolous or vexatious or that there has not been a contravention of Part II, III or IV and that there were no reasonable grounds for the complaint, it may order that such amounts (not exceeding £1,000) as it considers appropriate, having regard to all the circumstances, in respect of the reasonable costs and expenses incurred by any person before it (including costs and expenses incurred by such a person in respect of legal representation) in relation to the investigation shall be paid to that person by the person

- (b) Where, in relation to an investigation under section 30 22, amounts are ordered to be paid under paragraph (a) to more than one person, the aggregate of those amounts shall not exceed £1,000.
- (2) For the purposes of subsection (1), the Commission may measure the costs and expenses aforesaid.

who made the complaint.

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(3) Any costs or expenses ordered by the Commission under subsection (1) to be paid by a person may be recovered from that person by the person to whom they are ordered to be paid as a simple contract debt in any court of competent jurisdiction.

Annual and special reports by Commission

### 26.—(1) The Commission—

- (a) shall, not later than 6 months after the end of each year, prepare a report on its activities in that year, and
- (b) may prepare such other reports for the Minister as it considers appropriate.
- (2) (a) The Commission shall furnish a copy of a report under 45 subsection (1) (a) to the Minister not later than 6 months after the end of the year to which it relates and the Minister shall, not later than two months after the receipt of the report, cause a copy thereof to be laid before each House.

- (b) The Minister may, if he or she considers it appropriate to do so, cause a copy of a report under subsection (1) (b) to be laid before each House.
- (3) In this section "report" does not include a report under 5 section 23.

### PART VI

### MISCELLANEOUS

27.—(1) Where a copy of a report of a Committee or a copy of a Action by Houses report of the Commission furnished to a Committee is laid before where reports laid before them. 10 either House, the Committee may, if it considers it appropriate, having regard to all the circumstances of the case, to do so, cause a motion to be moved in that House for a resolution that such action or actions specified in subsection (2) as may be specified in the resolution and is or are reasonable in all the circumstances be taken 15 by that House in relation to the matter.

(2) The actions referred to in subsection (1) are-

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- (a) the taking note by the House concerned of the report of the Committee, or the report of the Commission, concerned,
- (b) the censuring of the office holder or other member concerned by the House,
- (c) the suspension of the office holder or other member concerned from the service of the House-
  - (i) for such period not exceeding 30 days on which the House shall have sat as may be specified in the resolution concerned, and
  - (ii) in addition, if the report aforesaid includes a determination that the office holder or other member is continuing to contravene this Act and the Committee is satisfied that the contravention has continued up to the date of the motion for the resolution concerned under subsection (1), until such time (if any) after the expiration of the period specified pursuant to subparagraph (i) in the resolution as he or she takes the steps specified in the resolution (being the steps specified in the report) to secure compliance by him or her with this Act, and
- (d) the non-payment, for the whole or a specified part of the period during which the office holder or other member concerned is suspended from the service of the House pursuant to the resolution concerned under subsection (1), of, or of a specified part of, the annual sum by way of salary to which he or she is entitled under section 2 of the Oireachtas (Allowances to Members) Act, 1938.
- (3) Where a report referred to in subsection (1), a copy of which 45 has been laid before either House, includes a determination that the office holder or other member concerned acted in good faith and in the belief that his or her action was in accordance with guidelines published or advice given in writing under section 12 or, as the case

may be, section 24, a Committee shall not recommend that the action specified in paragraph (b), (c) or (d) of subsection (2) be taken by the House.

(4) Neither the action referred to in paragraph (c) of subsection (2) nor that referred to in paragraph (d) of that subsection shall affect either the amount of or the payment of any allowance or annual sum (other than that referred to in the said paragraph (d)) to which the office holder or other member concerned would, but for such actions, be entitled under Part III of the Ministerial and Parliamentary Offices Act, 1938, or section 3 of the Oireachtas (Allowances to Members) 10 and Ministerial and Parliamentary Offices (Amendment) Act, 1992.

Statements of interests outside periods specified in sections 5, 13 and 28.—(1) (a) Where the registrable interests or the additional interests of a person change, the person may at any time furnish a statement in writing of the changes to the Clerk.

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- (b) Where a person fails to comply with section 5 or 13, the person may at any time furnish to the Clerk a statement in writing of the registrable interest or additional interest concerned.
- (c) Where a person is advised under section 12 or 24 or it 20 appears from guidelines published under either of those sections that an interest of the person is a registrable interest or an additional interest, the person shall, as soon as may be after the receipt of the advice or, as the case may be, the publication of 25 the guidelines, prepare and furnish to the Clerk a statement in writing of the additional interest or registrable interest.
- (d) When the Clerk receives a statement under paragraph (a), (b) or (c), he or she shall if it relates to an 30 additional interest, furnish a copy of it to the Commission and (if it is a statement of a Minister of the Government or a Minister of State) the Taoiseach.
- (2) (a) Where the interests specified in section 16 (1) (a), 17 (2) (a) or 18 (3) (a) of a person to whom that section applies 35 or of the spouse of such a person or of a child either of such a person or of the spouse of such a person change the person may at any time furnish a statement in writing of the change to the person or persons to whom statements under that provision are required to be furnished. 40

(b) Where a person fails to comply with section 16 (1) (a), 17 (2) (a) or 18 (3) (a), the person may at any time furnish a statement in writing of the interests concerned to the person or persons to whom statements under that provision are required to be furnished.

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(c) Where a person to whom section 16 (1) (a), 17 (2) (a) or 18 (3) (a) applies is advised under section 24 or it appears from guidelines published under section 24 that an interest of the person or an interest of his or her spouse or a child of the person or of his or her spouse is an interest to which 50 section 16 (1) (a), 17 (2) (a) or 18 (3) (a), as the case may be, applies, the person shall, as soon as may be after the receipt of the advice or, as the case may be, the publication of the guidelines, prepare and furnish to the person or

persons to whom statements under that provision are required to be furnished a statement of the interest.

- (3) A statement under this section (other than a statement indicating the cesser or disposal of an interest) shall be in a form determined under section 5 (1), 13 (1) or 19 (2), as may be appropriate, or in a form to the like effect and shall contain appropriate information in relation to such matters (if any) respecting the interest concerned as may be specified in the appropriate form determined as aforesaid.
- (4) Section 6 (4) (b) and subsection (3) shall apply to a statement 10 of a registrable interest furnished to a Clerk in pursuance of a determination of a Committee or the Commission under section 10 (2) (c) or 23 (3) (c) and subsection (1) (d) and subsection (3) shall apply to a statement of an additional interest furnished to a Clerk in pursuance of a determination of the Commission under section 23 (3)
  - 29.—(1) A Committee may at any time discontinue an investigation Discontinuance of under section 9 of a complaint referred or made to it under section 8 if it becomes of opinion that the complaint concerned is frivolous or vexatious.

investigations.

- (2) The Commission may at any time discontinue an investigation under section 22 of a complaint referred or made to it under section 21 (other than subsection (4)thereof) if it becomes of opinion that the complaint concerned is frivolous or vexatious.
- (3) If a Committee decides to discontinue an investigation under 25 section 9, or the Commission decides to discontinue an investigation under section 22, it shall prepare and furnish to-
  - (a) the person who made the complaint concerned,
  - (b) the person to whom it related, and
  - (c) the Clerk,

- 30 a statement in writing of its reasons for the decision.
  - 30.—(1) A Committee and the Commission shall hold sittings for the purpose of an investigation by it under this Act and at the sittings Commission. may receive submissions and such evidence as it thinks fit.

- (2) The chairman of a Committee may for the purposes of the 35 functions of the Committee and the chairman of the Commission may for the purposes of the functions of the Commission-
  - (a) direct in writing the person the subject of the investigation concerned to attend before the Committee or the Commission, as the case may be, on a date and at a time and place specified in the direction,
- (b) direct in writing any other person whose evidence is required by the Committee or the Commission, as the case may be, to attend before the Committee or the Commission, as the case may be, on a date and at a time and place specified 45 in the direction and there to give evidence and to produce any document or thing in his or her possession or power specified in the direction,

- (c) direct such other person to produce to the Committee or the Commission, as the case may be, any specified document or thing in his or her possession or power,
- (d) give any other directions for the purpose of the proceedings concerned that appear to him or her to be reasonable and just.

(3) The reasonable expenses of witnesses directed under subsection (2) (b) to attend before a Committee or the Commission shall, subject to sections 11 and 25, be paid out of moneys provided by the Oireachtas.

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# (4) A person who-

(a) having been directed under subsection (2) to attend before a Committee or the Commission and, in the case of a person so directed under paragraph (b) of that subsection, having had tendered to him or her any sum in respect of the expenses of his or her attendance which a witness summoned to attend before the High Court would be entitled to have tendered to him or her, without just cause or excuse disobeys the direction,

(b) being in attendance before a Committee or the Commission 20 pursuant to a direction under the said paragraph (b), refuses to take the oath on being required by the Committee or the Commission, as the case may be, to do so or refuses to answer any question to which the Committee or the Commission, as the case may be, may legally require 25 an answer,

(c) without just cause or excuse disobeys a direction under the said paragraph (b) in relation to the giving of evidence or the production of a document or thing or a direction under paragraph (c) or (d) of subsection (2), or

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(d) does any other thing in relation to the proceedings before the Committee or the Commission, as the case may be, which, if done in relation to proceedings before a court by a witness in the court, would be contempt of that court,

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# shall be guilty of an offence.

(5) If a person gives false evidence before a Committee or the Commission in such circumstances that, if he or she had given the evidence before a court, he or she would be guilty of perjury, he or she shall be guilty of that offence.

(6) The procedure of a Committee or the Commission in relation 40 to an investigation by it under this Act shall, subject to the provisions of this Act, be such as shall be determined by the Committee or the Commission, as the case may be, and the Committee or the Commission, as the case may be, shall, without prejudice to the generality of the foregoing, make provision for-

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(a) notifying the complainant, in the case of a complaint under section 8 or 21, and notifying the person the subject of the investigation of the date, time and place of the relevant sitting of the Committee or the Commission, as the case may be,

(b) giving the person the subject of the investigation a statement of the contravention of this Act alleged, the names of the witnesses whom it is proposed to call to give evidence before the Committee or the Commission, as the case may be, relating to such contravention, a copy of each statement intended to be used at the Committee or the Commission, as the case may be, and an indication in writing of the nature and source of any information relating to the matter which has come to notice in the course of the investigation of the alleged contravention which may be favourable to the person aforesaid and of which he or she may be unaware,

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- (c) enabling the person the subject of the investigation and, in the case of a complaint, the complainant or a person representing the complainant to be present at the relevant sitting of the Committee or the Commission, as the case may be, and enabling the person the subject of the investigation to present his or her case to the Committee or the Commission, as the case may be, in person or through a legal or other representative,
  - (d) enabling written statements to be admissible as evidence by the Committee or the Commission, as the case may be, with the consent of the person the subject of the investigation,
- 25 (e) enabling any signature appearing on a document produced before the Committee or the Commission, as the case may be, to be taken, in the absence of evidence to the contrary, to be that of the person whose signature it purports to be,
  - (f) the examination by or on behalf of the Committee or the Commission, as the case may be, and the cross examination by or on behalf of the person the subject of the investigation concerned (on oath or otherwise as it may determine) of witnesses before the Committee or the Commission, as the case may be, called by it,
- (g) the examination by or on behalf of the person the subject of the investigation and the cross-examination by or on behalf of the Committee or the Commission, as the case may be (on oath or otherwise as the Committee or the Commission, as the case may be, may determine), of witnesses before the Committee or the Commission, as the case may be, called by the person the subject of the investigation,
- (h) the determination by the Committee or the Commission, as the case may be, whether evidence at the Committee or the Commission, as the case may be, should be given on oath,
  - (i) the administration by the chairman of the Committee or the chairman of the Commission, as the case may be, of the oath to witnesses before the Committee or the Commission, as the case may be, and
    - (j) the making of a sufficient record of the proceedings of the Committee or the Commission, as the case may be.

- (7) A decision of a Committee or the Commission in relation to an investigation by it under this Act or any question arising in the course of such an investigation may be that of a majority of its members.
- (8) A witness whose evidence has been, is being or is to be given before the Committee or the Commission, as the case may be, in proceedings under this Act shall be entitled to the same privileges and immunities as a witness in a court.
- (9) Sittings of a Committee or the Commission for the purposes of an investigation by it under this Act may be held in private.
- (10) A Committee or the Commission may adjourn or postpone 10 proceedings in relation to an investigation under section 9 or 22, as the case may be.

Independence of Commission.

31.—The Commission and its members shall be independent in the performance of their functions under this Act.

Retention of statements.

32.—A statement furnished under section 13, 14, 16, 17, 18 or 15 28 and a record of any information given to the Secretary to the Government pursuant to section 15 or guidelines under that section shall be retained for a period of 15 years from the date on which it was so furnished or given and, whenever so requested by the Commission during that period, it or a copy of it shall be furnished to the 20 Commission.

Prohibition of disclosure of information.

- 33.—(1) A person shall not disclose information obtained by him or her under this Act or by being present at a sitting of a Committee or Commission held in private.
  - (2) Subsection (1) does not apply to—

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- (a) the disclosure of information in the public interest by a Minister of the Government,
- (b) the disclosure of information contained in-
  - (i) a statement under section 13 or 14 (1) or a statement under section 28 (2) in relation to an interest specified 30 in section 13,
  - (ii) a statement under section 16 or 17 or a statement under section 28 (2) in relation to an interest specified in section 16 or 17, or
  - (iii) a statement under section 18 or a statement under 35 section 28 (2) in relation to an interest specified in section 18,

by a person to whom the statement is furnished under this Act ("the first-mentioned person") to—

- (I) in the case of a statement referred to in sub- 40 paragraph (i), such Minister of the Government,
- (II) in the case of a statement referred to in *sub*paragraph (ii), such directors of, or persons occupying positions of employment in, the public body concerned, and

(III) in the case of a statement referred to in subparagraph (iii), such persons,

as the first mentioned person considers appropriate in a case where that person is of opinion that the information is such as to show that there may exist a conflict between an interest specified in the statement, or an undisclosed interest, of the person by whom the statement is furnished as aforesaid and the public interest,

- (c) the disclosure of information by a person-
- 10 (i) in the performance of his or her functions, or
  - (ii) in the public interest, to a Minister of the Government, the Secretary to the Government, a Committee, the Commission or a person standing determined for the time being under section 17 as a relevant authority,
  - (iii) pursuant to an order of a court for the purpose of proceedings in that court,

or

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- (d) the disclosure, by or with the consent of the person to whom 20 the information relates, of information contained in a report of a Committee under section 10 or the Commission under section 23 that has not been laid before either House.
- (3) A person who contravenes subsection (1) shall be guilty of an 25 offence.

34.—Where a report of a Committee under section 10 or a report Obligation to of the Commission under section 23 includes a determination that determinations of specified steps be taken by a person to secure compliance by the Committees and person with this Act, the person shall take those steps within the 30 period specified therefor in the report.

35.—(1) A person guilty of an offence under this Act shall be Provisions in relation to offences.

- (a) on summary conviction, to a fine not exceeding £1,000 or to imprisonment for a term not exceeding 6 months or to both, or
  - (b) on conviction on indictment, to a fine not exceeding £20,000 or to imprisonment for a term not exceeding 3 years or to both.
- (2) Where an offence under this Act is committed by a body 40 corporate and is proved to have been so committed with the consent or connivance of or to be attributable to any neglect on the part of any person, being a director, manager, secretary or other officer of the body corporate, or a person who was purporting to act in any such capacity, that person, as well as the body corporate, shall be guilty of an offence and shall be liable to be proceeded against and punished as if he or she were guilty of the first-mentioned offence.

36.—The Prevention of Corruption Acts, 1889 to 1916, shall be amended as follows:

- (a) in the Public Bodies Corrupt Practices Act, 1889—
  - (i) in section 1-
    - (I) by the substitution for "any member, officer or servant of", in each place where it occurs in subsection (1) and (2), of "an office holder or his or her special adviser or a director of, or occupier of a position of employment in,", and
    - (II) the substitution for "public body", where it secondly occurs in subsection (1) and (2), of "office holder or public body",

and

- (ii) in section 2, by the substitution of the following paragraph for paragraph (a):
  - "(a) (i) if the conviction is a summary conviction, be liable to a fine not exceeding £1,000 or to imprisonment for a term not exceeding 12 months or to both, or
    - (ii) if the conviction is on indictment, be 20 liable to a fine not exceeding £50,000 or to imprisonment for a term not exceeding 7 years or to both,

and paragraphs (b) to (e) of this subsection shall apply only if the conviction is on indictment; and", 25

and

- (iii) in section 7, by the substitution of the following definitions for the definitions of "public body" and "public office";
  - "'public office' means any office or employment 30 of a person as an office holder or special adviser or as a director of, or occupier of a position of employment in, a public body;

'director', 'office holder', 'public body' and 'special adviser' have the meanings assigned to 35 them by the *Ethics in Public Office Act, 1995*:",

- (b) in section 1 of the Prevention of Corruption Act, 1906-
  - (i) in subsection (1), by the substitution for the words from "and shall be liable" to the end of the subsection, of "and shall be liable— 40
    - (I) on summary conviction, to a fine not exceeding £1,000 or to imprisonment for a term not exceeding 12 months or to both, or
    - (II) on conviction on indictment, to a fine not exceeding £50,000 or to imprisonment for a term not 45 exceeding 7 years or to both.",

- (ii) by the substitution of the following subsection for subsection (3):
- "(3) In this Act 'agent' also includes a director (within the meaning of the Public Bodies Corrupt Practices Act, 1889, as amended) of, and a person occupying a position of employment in, a public body (within the meaning aforesaid) and a special adviser (within the meaning aforesaid).",

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- (c) in the Prevention of Corruption Act, 1916-
  - (i) by the deletion of section 1,
  - (ii) by the substitution of the following section for section 2:
- 15 "2.—Where in any proceedings against a person for an offence under the Prevention of Corruption Act, 1906, as amended, or the Public Bodies Corrupt Practices Act, 1889, as amended, it is proved that any money, gift or other consideration has 20 been paid or given to or received by an office holder or special adviser or a director of, or occupier of a position of employment in, a public body by or from a person or agent of a person holding or seeking to obtain a contract from a Minister of the Government or a public body, the money, gift or 25 consideration shall be deemed to have been paid or given and received corruptly as such inducement or reward as is mentioned in such Act unless the contrary is proved.", and
  - (iii) in section 4, by the substitution of the following subsection for subsections (2) and (3):
    - "(2) In this Act 'director', 'office holder', 'special adviser' and 'public body' have the meanings assigned to them by the Public Bodies Corrupt Practices Act, 1889, as amended, and 'agent' and 'consideration' have the meanings assigned to them by the Prevention of Corruption Act, 1906, as amended.",
- and the said section 1, as amended by this section, of the Public 40 Bodies Corrupt Practices Act, 1889, is set out in the Table to this section.

### TABLE

1. (1) Every person who shall by himself or by or in conjunction with any other person, corruptly solicit or receive, or agree to receive, for himself, or for any other person, any gift, loan, fee, reward, or advantage whatever as an inducement to, or reward for, or otherwise on account of an office holder or his or her special adviser or a director of, or occupier of a position of employment in, a public body as in this Act defined, doing or forbearing to do anything in respect of any matter or transaction whatsoever, actual or proposed, in which the said office holder or public body is concerned, shall be guilty of a misdemeanour.

(2) Every person who shall by himself or by or in conjunction with any other person corruptly give, promise, or offer any gift, loan, fee, reward, or advantage whatsoever to any person, whether for the benefit of that person or of another person, as an inducement to or reward for or otherwise on account of an office holder or his or her special adviser or a director of, or occupier of a position of employment in, any public body as in this Act defined, doing or forbearing to do anything in respect of any matter or transaction whatsoever, actual or proposed, in which such office holder or public body as aforesaid is concerned, shall be guilty of a misdemeanour.	43
FIRST SCHEDULE	10
PUBLIC BODIES	
1. Each of the following shall be a public body for the purposes of this Act:	
(1) a Department of State (including, as respects any particular Department of State, any office or body not otherwise standing specified in or under this Schedule in relation to which functions are vested in the Minister of the Government having charge of that Department of State),	15
(2) the Office of the President,	
(3) the Office of the Tánaiste,	20
(4) the Office of the Attorney General,	
(5) the Office of the Comptroller and Auditor General,	
(6) the Office of the Ombudsman,	
(7) the Office of the Houses of the Oireachtas,	
(8) a local authority (within the meaning of the Local Government Act, 1941),	25
(9) a health board,	
(10) a body, organisation or group established—	
(a) by or under any enactment (other than the Companies Acts, 1963 to 1990), or	30
(b) under the Companies Acts, 1963 to 1990, in pursuance of powers conferred by or under another enactment, and financed wholly or partly by means of moneys provided, or loans made or guaranteed, by a Minister of the Government or the issue of shares held by or on behalf of a Minister of the Government,	35
(11) a company (within the meaning of the Companies Act, 1963) a majority of the shares in which are held by or on behalf of a Minister of the Government,	
(12) any other body, organisation or group appointed by the Government or a Minister of the Government,	40
(13) any other body, organisation or group financed wholly or partly out of moneys provided by the Oireachtas that stands prescribed for the time being (being a body, organisation or group that, in the	

Section 2.

opinion of the Minister, ought, in the public interest and having regard to the provisions and spirit of this Act, to be prescribed).

- 2. (1) In paragraph 1 "Office", in relation to a person, means the offices in which the administration and business relating to the functions of the person are carried on.
  - (2) There shall be deemed to be included in *subparagraphs* (8) to (12) of *paragraph* 1 any subsidiary (within the meaning of the Companies Act, 1963) of a public body specified in those subparagraphs.

#### SECOND SCHEDULE

Section 2.

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### REGISTRABLE INTERESTS

- 1. Each of the following interests shall be a registrable interest for the purposes of this Act:
- (1) a remunerated trade, profession, employment, vocation or other occupation of the person concerned (other than that of office
  15 holder or member or an occupation to which *Part IV* applies) at any time during the appropriate period, in relation to that person, specified in *section* 5(1) or 19 the remuneration from which to the person concerned during that period exceeded £2,000,
- (2) a holding by the person concerned of shares in, or bonds or debentures of, or other like investments in, a particular company or other enterprise or undertaking if the aggregate value of the holding exceeded £10,000 at any time during the appropriate period aforesaid,
- (3) a directorship or shadow directorship of any company held by the person concerned at any time during the appropriate period 25 aforesaid,
  - (4) any interest in land of the person concerned, being an interest the value of which exceeded £10,000 at any time during the appropriate period aforesaid, including—
- (a) the interest of the person in any contract entered into by him or her for the purchase of land, whether or not a deposit or part payment has been made under the contract, and
  - (b) the interest of the person in-
    - (i) any option held by him or her to purchase land, whether or not any consideration has been paid in respect thereof, or
    - (ii) land in respect of which such an option has been exercised by the person but which has not yet been conveyed to the person,
- but excluding any interest in land consisting of any private home of 40 the person or of his or her spouse, that is to say, a building or part of a building that is occupied by the person or his or her spouse or a child of the person or of the spouse as a separate dwelling and any garden or other land usually occupied with the dwelling, being land that is subsidiary or ancillary to it, is required for its amenity or 45 convenience and is not being used or developed primarily for commercial purposes,

- (5) (a) a gift given to the person concerned during the appropriate period aforesaid, but excluding—
- (i) a gift given to the person by a relative or friend of the person or of his or her spouse or of a child of the person or his or her spouse for purely personal 5 reasons only, unless the acceptance of the gift by the person could have materially influenced him or her in the performance of his or her functions as a member, office holder, holder of a designated directorship, occupier of a designated position or special adviser, 10 and
  - (ii) a gift given to the person, or gifts given to the person by the same person, during the period aforesaid, as respects which the value, or the aggregate value, of the property the subject of the gift or gifts did not exceed £500 at any time during the period aforesaid,
  - (b) (i) property supplied or lent or a service supplied to the person, once or more than once by the same person during the period aforesaid, for a consideration or considerations or at a price or prices less than the commercial consideration or considerations or the commercial price or prices by more than £500, and
    - (ii) property lent or a service supplied to the person, once or more than once by the same person during the period aforesaid, free of charge if the commercial consideration or considerations or the commercial price or prices was or were more than £500,

other than property supplied or lent or a service supplied to a person by a relative or friend of the person or of his or her spouse or of a child of the person or of his or her spouse where such supply or loan 30 was in the nature of a gift to the person and for personal reasons only unless the acceptance of the property or loan or the service by the person could have materially influenced him or her in the performance of his or her functions as a member, office holder, holder of a designated directorship, occupier of a designated position, or special 35 adviser,

- (6) travel facilities, living accommodation, meals or entertainment supplied during the appropriate period aforesaid to the person concerned free of charge or at a price that was less than commercial price or prices, but excluding—
  - (a) travel facilities, living accommodation, meals or entertainment provided—
  - (i) within the State, or
    - (ii) in the course and for the purpose of-
  - (I) the performance of the functions of the person as 45 a member, office holder, holder of a designated directorship, occupier of a designated position or special adviser, or
  - (II) the trade, profession, employment, vocation or other occupation (other than an occupation 50 specified in *subclause* (I)) of the person,

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- (iii) in the case of a member, by the Inter Parliamentary Union (or such other (if any) similar bodies as may be specified by the Committee in guidelines published by it under section 12) or any organisation of states or governments of which the State or the Government is a member or a body of or associated with any such body or organisation,
- (b) travel facilities, living accommodation, meals or entertainment supplied to the person by a relative or friend of the person or of his or her spouse or of a child of the person or his or her spouse where such supply was in the nature of a gift given to the person for personal reasons only, unless the acceptance by the person of such facilities, accommodation, meals or entertainment might reasonably be seen to have been capable of influencing him or her in the performance of his or her functions as a member, office holder, holder of a designated directorship, occupier of a designated position or special adviser,
- (c) travel facilities, living accommodation, meals or entertainment supplied to the person, once or more than once by the same person during the period aforesaid, free of charge if the commercial price, or the aggregate of the commercial prices, of the facilities, accommodation, meals or entertainment did not exceed £500, or
  - (d) travel facilities, living accommodation, meals or entertainment supplied to the person, once or more than once by the same person during the period aforesaid, at a price or prices less than the commercial price or prices by not more than £500,
  - (7) a remunerated position held by the person concerned as a political or public affairs lobbyist, consultant or adviser during the appropriate period aforesaid,
- (8) any contract to which the person concerned was a party or was in any other way, directly or indirectly, interested for the supply of goods or services to a Minister of the Government or a public body during the appropriate period aforesaid if the value of the goods or services supplied during the period aforesaid exceeded £5,000 or, in case other goods or services were supplied under such a contract as 40 aforesaid to a Minister of the Government or a public body during the period aforesaid, if the aggregate of their value and the value aforesaid exceeded £5,000,
- (9) any other interest of the person concerned during the appropriate period aforesaid which could have materially influenced the person in the performance of his or her functions as a member, office holder, holder of a designated directorship, occupier of a designated position or special adviser by reason of the fact that such performance could have so affected that interest as to confer on or withhold from the person a substantial benefit.
- 50 2. (1) In paragraph 1 (2), "holding" does not include money in a current, deposit or other similar account with a financial institution.
  - (2) In paragraph 1 (3), "shadow directorship" means the position held by a person who is a shadow director within the meaning of the Companies Acts, 1963 to 1990, or, in the case of a public body that is

not a company (within the meaning of the Companies Act, 1963) and is specified in *subparagraph* (8), (9), (10), (11) or (12), or stands prescribed for the purposes of *subparagraph* (13), of *paragraph* 1 of the *First Schedule*, the position held by a person in accordance with whose instructions or directions the members of the body or the members of the board or other body that controls, manages or administers that body are accustomed to act.

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## AN BILLE UM EITIC IN OIFIGÍ POIBLÍ, 1994

## ETHICS IN PUBLIC OFFICE BILL, 1994

## BILLE

(mar a leasaíodh sa Roghchoiste um Airgeadas agus Gnóthaí Ginearálta)

dá ngairtear

Acht do dhéanamh socrú le haghaidh nochtadh na leasanna atá ag sealbhóirí oifigí poiblí áirithe (lena n-áirítear comhaltaí de Thithe an Oireachtais) agus ag stiúrthóirí ainmnithe ar chomhlachtaí poiblí áirithe agus ag daoine atá fostaithe i bpoist ainmnithe i gcomhlachtaí poiblí áirithe, le haghaidh ceapadh coiste ag gach Teach acu sin, agus le haghaidh bunú coimisiúin, chun sáruithe ar an Acht seo a imscrúdú agus chun treoirlínte a leagan síos lena áirithiú go gcomhlíonfar an tAcht seo, do thoirmeasc ar shealbhóirí oifigí poiblí áirithe bronntanais luachmhara a choimeád, do leasú na *Prevention of Corruption Acts*, 1889 to 1916, agus do dhéanamh socrú i dtaobh nithe gaolmhara.

An Tánaiste a thíolaic

Ordaíodh ag an Roghchoiste a chlóbhualadh, 5 Aibreán, 1995

# BILL

(as amended in the Select Committee on Finance and General Affairs)

entitled

An Act to provide for the disclosure of interests of holders of certain public offices (including members of the Houses of the Oireachtas) and designated directors of and persons employed in designated positions in certain public bodies, for the appointment by each such House of a committee, and for the establishment of a commission, to investigate contraventions of this Act and to establish guidelines to ensure compliance therewith, to prohibit the retention of valuable gifts by holders of certain public offices, to amend the Prevention of Corruption Acts, 1889 to 1916, and to provide for related matters.

Presented by the Tánaiste

Ordered by the Select Committee to be printed, 5th April, 1995

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